#### STATE OF POHNPEI FEDERATED STATES OF MICRONESIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR ENDED SEPTEMBER 30, 1987

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We have examined the combined financial statements of the State of Pohnpei, as set forth in Section II of the Table of Contents, as of September 30, 1987, and for the year then ended. Except as described in the following paragraphs, our examination was made in accordance with generally accepted auditing the provisions of Standards for Audit of Governmental Organizations, Programs, Activities and Functions, promulgated by the U.S. Comptroller General, as they pertain to financial and compliance audits; the Office of Management and Budget's Compliance Supplement for Single Audits of State and Local Governments (the compliance supplement); provisions of Office of Management and Budget (OMB) Circular A-128, issued pursuant to the Single Audit Act of 1984, P.L. 98-502, and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The following items were both noted in and pertinent to our examination of the abovementioned financial statements as of September 30, 1987, and for the year then ended.

- Costs for operations of U.S. Federal grants to the State during the year ended September 30, 1987, have been questioned in the amount of \$1,430,368. Additionally, \$2,963,566 of costs have been previously questioned and their disposition is pending. If such questioned costs are ultimately disallowed, the General Fund will absorb the amount so disallowed.
- 2) Due to accounting and administrative control deficiencies in the State's procurement cycle, we were unable to satisfy ourselves that the General Fund, Special Revenue Fund, and Capital Projects Fund accounts payable, accrued payroll liabilities and expenditure balances are fairly stated as of September 30, 1987.
- 3) Property comprising the State's General Fixed Assets Account Group had not been inventoried as of September 30, 1987, nor had existing records been adequately assembled to permit the application of auditing procedures and verification of the detail of account balances.
- 4) As discussed in Note 8 to the financial statements, the State is a defendant in numerous material lawsuits. The potential outcome of these actions and other possible unasserted claims and their attendant effect on the financial statements is uncertain at this time.

In our opinion, except for the matters stated in the above paragraphs 2) and 3), and subject to the effects of such adjustments, if any, as might have been required had the outcome of the uncertainties referred to in paragraphs 1) and 4) above been known, with the exception of the General Fixed Assets Account Group which, because of the matters specified in paragraph 3), the scope of our examination was not sufficient to enable us to express an opinion thereon, the aforementioned financial statements present fairly the financial position of the State of Pohnpei as of September 30, 1987, and the results of its operations and the changes financial position of its proprietary fund types for the year then ended, in conformity with generally accepted accounting principles applied on a consistent basis with that of the preceding year.

Memorandum totals and other balances as of September 30, 1986, have not been audited. These balances have been extracted from the comprehensive annual financial report of the State of Pohnpei for the year ended September 30, 1986, and are presented in the accompanying financial statements for comparative purposes only. The comprehensive annual financial report for the year ended September 30, 1986, was subjected to audit procedures to the extent described in our disclaimer of opinion set forth in our report dated June 17, 1987.

January 4, 1988

Noapprona Co.

Certified Public Accountants

#### Combined Balance Sheet - All Fund Types and Account Groups September 30, 1987 (With comparative totals as of September 30, 1986)

	Gover	nnental Fund	l Types	Proprietary	Funds	Fiductary Funds	Account	Groups		
<u>Assets</u>	General Fund	Spectal Revenue Funds	Capital Projects Funds	Enterprise Fund	Internal Service	Expendable Trust Funds		General Long-Temi Debt	Tota (Memorana 1987	als dum Only) 1986
Cash and equivalents Investments (note 2) Receivables from other	\$ 211,599 434,478	\$ 990,000	\$ 185,390 5,900,000	\$ -	\$ -	\$ 46,165 -	\$ -	\$ -	\$ 1,433,154 6,334,478	\$ 29,99
governments (note 3)  Receivables, federal agencies	<b>-</b>	-	456,420	54,437	-	-	-	-	<b>510,</b> 857	821,24
(note 3) General receivables (note 4) Advances	371,548 96,889	512,353 68,118	-	- - -	- -	10,793	- - -	-	512,353 450,459 96,889	106,60! 471,83!
Loans receivables Due from other funds Inventory, at cost	109,413	1,325,515 26,317	932,125		68,706 42,665	115,810	<u>-</u> -	<u>:</u>	2,551,569 68,982	35,00 953,58! 
	1,223,927	2,922,303	7,473,935	54,437	111,371	172,768			11,958,741	2,526,139
Investment in fixed assets (notes 1 and 5) Amount to be provided for	-		-	-	-	-	61,494,933	-	61,494,933	55,313,421
retirement of long-term debt	· <u>-</u>					-		<u>229,457</u>	229,457	892,459
Total assets	\$1,223,927	\$2,922,303	\$7,473,935	\$ 54,437	\$111,371	\$172,768	\$61,494,933	\$229,457	\$73,683,131	\$58,732,019
Liabilities and Fund Equity	(Deficit)									
Liabilities: Bank overdraft Accounts payable Accrued payroll and others Due to other funds Intergovernmental payables Deferred revenue	\$ 148,381 1,539,028 405,818 1,581,931	\$ - 1,067,224 23,633 249,778 362,902 24,799	\$ - 137,530 1,154 362,744	\$ - 38,965 4,858 326,667	\$ - 8,951 - - -	\$ - 244 30,449	\$ - - - - -	\$ - - - - -	\$ 148,381 2,791,942 435,463 2,551,569 362,902 24,799	\$ 819,964 2,637,610 815,370 953,587 682,784
	3,675,158	1,728,336	501,428	370,490	8,951	30,693			6,315,056	5,909,315
Vacation leave accrual								229,457	229,457	892,459
l: Total liabilities	3,675,158	1,728,336	501,428	<u>370,490</u>	8,951	30,693		229,457	6,544,513	6,801,774
Contingencies (note 8)										
Fund equity (deficit): Investment in general fixed assets	-	-	_	- (402, 710)	- 35,627	-	61,494,933	-	61,494,933	55,313,421
Retained earnings Fund balance: Reserved for:	-	-	-	(423,710)	35,027	-	-	-	(388,083)	(236,637
Related assets Encumbrances Continuing appropriations	350,331	26,317 1,336,442	778,660	107,657	42,665 24,128	-	-	-	68,982 2,597,218	77,302 1,864,679
(note 6) Unreserved (deficit)	74,575 (2,876,137)	324,249 (493,041)	5,013,666 1,180,181	-		142,075			5,412,490 (2,046,922)	72,898 (5,161,418
Total fund equity (deficit)	(2,451,231)	1,193,967	6,972,507	(316,053)	102,420	142,075	61,494,933		67,138,618	51,930,245
Total liabilities and fund equity (deficit)	\$1,223,927	\$2,922,303	\$7,473,935	\$ 54,437	\$111,371	\$172,768	\$61,494,933	\$229,457	\$73,683,131	\$58,732,019

Combined Statement of Revenues, Expenditures and
Changes in Fund Balance (Deficit)
All Governmental Fund Types and Expendable Trust Funds
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Gover	nmental Fund	Types			
	General	Special Revenue	Capital Projects	Expendable		dum Only)
	Fund	<u>Funds</u>	Funds	Trust Fund	s <u>1987</u>	1986
Revenues:						
U.S. Compact of Free Association:						
Base grant	\$ 8,478,000	\$2,247,730	\$6,108,000	\$ -	\$16,833,730	\$ -
Inflation adjustment	1,865,213	-	1,343,760	-	3,208,973	-
Department of the Interior grants	_	270,427	281,234	-	551,661	11,800,391
Revenue sharing	1,772,551	-	-	-	1,772,551	1,547,172
Federal contributions	-	3,153,221	-	-	3,153,221	3,634,126
Taxes and licenses	513,259	-	-	-	513,259	423,567
Fines and penalties	113,373	-	-	-	113,373	<b>3</b> 8,232
Indirect cost recoveries	73,821	-	-	-	73,821	182,529
Investment income	532,306	-	~	33,728	566,034	
0ther	962,776	292,258	600,945	37,665	1,893,644	2,274,606
Total revenues	14,311,299	5,963,636	8,333,939	71,393	28,680,267	19,900,623
Program expenditures:						
General government	2,885,219	-	-	5,264	2,890,483	2,373,253
Health services	2,311,514	860,414	-	-	3,171,928	3,368,459
Education	2,604,648	3,097,876	-	-	5,702,524	5,084,740
Resources and development	702,285	195,490	-	_	897,775	1,088,327
Public works	2,116,119	431,867	-	-	2,547,986	3,624,730
Transportation	547,375	-	-	-	547,375	325,185
Boards, commissions and other						
appropriations	736,328	-	-	-	736,328	953,180
Public safety	706,853	-	-	-	706,853	680,155
Capital projects	19,419	-	1,361,432	-	1,380,851	2,205,911
Culture and recreation	-	-	-	25,412	25,412	
Municipal government	542,047	<del>-</del>	-	-	542,047	523,950
Other	269,821	182,341			452,162	1,933,206
Total program expenditures	13,441,628	4,767,988	1,361,432	30,676	19,601,724	22,161,096
Revenues over (under)						
expenditures	869,671	1,195,648	6,972,507	40,717	9,078,543	(2,260,473)
Other sources (uses):						
Operating transfers in (note 7)	344,500	196,517	-	-	541,017	164,000
Operating transfers out (note 7)	(196,517)	(344,500)		-	(541,017)	(395,703)
Total other sources (uses)	147,983	(147,983)	<del></del>			(231,703)
Excess (deficiency) of revenue and other sources over						
expenditures and other uses	1,017,654	1,047,665	6,972,507	40,717	9,078,543	(2,492,176)
Fund balance (deficit), beginning of year	(3,468,885)	146,302		101,358	(3,221,225)	(729,049)
Fund balance (deficit),						
end of year		\$1,193,967	\$6,972,507		\$ 5,857,318	\$(3,221,225)

See accompanying notes to combined financial statements.

Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit) - Budget and Actual, Budgetary Basis - General Fund The year ended September 30, 1987

**!** !

Revenue:	Budget	<u>Actual</u>	Variance
Compact - current	\$10,049,832	\$10,343,213	<b>*</b> 002 201
Local revenues			\$293,381
	3,474,400	3,435,780	(38,620)
Investment income	700,000	532,306	(167,694)
Total revenues	14,224,232	14,311,299	87,067
Expenditures (budgetary basis):			
General government	3,823,329	2,945,824	877,505
Health services	2,600,550	2,236,655	363,895
Education	2,549,450	2,564,504	(15,054)
Justice	710,950	709,775	1,175
Transportation	417,985	546,617	(128,632)
Public works	1,716,850	1,869,467	(152,617)
Conservation and resources	806,025	720,995	85,030
Boards, commissions and other	000,023	720,333	05,050
external appropriation	823,296	726 OE1	07 245
		726,051	97,245
Municipal governments and projects	540,233	543,549	(3,316)
Other	15,000	273,386	(258,386)
Total expenditures	14,003,668	13,136,823	866,845
Excess (deficiency) of revenues over			
expenditures	220,564	1,174,476	953,912
Other financing sources (uses):			
Operating transfers in	344,500	344,500	
Operating transfers out	344,300		/106 E17\
operating transfers out		(196,517)	( <u>196,517</u> )
Total other financing sources (uses)	344,500	147,983	( <u>196,517</u> )
Excess (deficiency) of revenues and			•.
other sources over expenditures			
and other uses	565,064	1,322,459	757,395
Uninconved fund balance (deficit)			
Unreserved fund balance (deficit),	// 150 705\	/A 150 705\	
beginning of year	(4,150,785)	(4,150,785)	-
Other changes in unreserved fund balance:			
Decrease in reserve for related assets	_	35,000	35,000
Increase in reserve for continuing		•••	00,000
appropriations	_	(1,677)	(1,677)
Expenditures charged against prior year	_	(1,077)	(1,0///
encumbrances in excess of prior		(01 104)	(01 104)
year encumbrances		(81,134)	(81,134)
Unreserved fund balance (deficit), end of year	\$(3,585,721)	\$(2,876,137)	\$709,584
	=======================================	=========	=======
·			

See accompanying notes to combined financial statements.

Combined Statement of Revenues, Expenses and Changes in Fund Equity
All Proprietary Fund Types
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

		Internal		tal
	Enterprise Fund	Service Fund	(Memoran 1987	dum Only) 1986
Revenues:				
Contract revenues	\$ 353,068	\$ -	\$ 353,068	\$1,107,395
Charges for services	39,854	96,965	136,819	174,265
Rental income	239,634	-	239,634	2,800
0ther	8,058		8,058	
Total revenues	640,614	96,965	737,579	1,284,460
Operating expenses:				
Personnel services	448,383	-	448,383	97,611
Travel	1,362	-	1,362	7,353
Supplies and materials	92,891	104,645	197,536	396,081
Fuel .	56,321	-	56,321	123,969
Capital outlays	52,179	- 000	52,179	15,541
Other	28,451	5,029	33,480	563,784
Total operating expenses	679,587	109,674	789,261	1,204,339
Operating income (loss)	(38,973)	(12,709)	(51,682)	80,121
Non-operating revenues (expenses): Operating transfers in	<del></del>			102,807
Total non-operating				100 007
revenues (expenses)			<del></del>	102,807
Net income (loss)	(38,973)	(12,709)	(51,682)	182,928
Fund equity (deficit), beginning of year	(277,080)	115,129	(161,951)	(344,879)
Fund equity (deficit), end of year	\$(316,053)	\$102,420	\$(213,633)	\$ (161,951)

See accompanying notes to combined financial statements.

Combined Statement of Changes in Financial Position
All Proprietary Fund Types
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Enterprise Fund	Internal Service Fund	Tot (Memorand 1987	
Sources (uses) of working capital: Net income (loss)	\$ <u>(38,973)</u>	\$ <u>(12,709)</u>	\$ <u>(51,682)</u>	\$182,928
Net increase (decrease) in working capital	\$(38,973) ======	\$(12,709) ======	\$(51,682) ======	\$182,928 ======
Elements of net increase (decrease) in working capital:				
Receivables Inventory	\$ 54,437 -	\$ - (22,910)	\$ 54,437 (22,910)	\$ 36,456 (12,773)
Accounts payable	40,820	22,830	63,650	(72,222)
Due to/from other funds Intergovernmental payables	(178,827) 49,455	(12,629)	(191,456) 49,455	280,922 (49,455)
Accrued payroll	(4,858)		(4,858)	
Net increase (decrease) in		===:	****	
working capital	\$(38,973) ======	\$(12,709) ======	\$(51,682) ======	\$182,928 ======

#### Notes to Combined Financial Statements September 30, 1987

### (1) Significant Accounting Policies

#### A. Basis of Presentation

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and as in Audits of State and Local Governmental Units issued by the American Institute of Certified Public Accountants. The accompanying statements include all fund types and account groups of the State of Pohnpei, except for the following:

#### Enterprise Funds

No financial statements were provided by the Economic Development Authority or the Pohnpei Housing Authority and, accordingly, financial statements for these entities are not presented in the accompanying financial statements.

#### B. Fund Structure and Basis of Accounting

The accompanying financial statements are structured into three categories of funds and two account groups. The fund categories include governmental funds, proprietary funds, and fiduciary funds.

The State of Pohnpei's governmental funds include:

- 1. The General Fund used to account for all financial transactions not accounted for in another fund;
- 2. The Special Revenue Funds used to account for specific revenues earmarked to finance particular programs and activities:
- 3. The Capital Projects Fund used to account for the acquisition or construction of all major governmental general fixed assets.

All of the governmental funds are presented on the modified accrual basis of accounting. In accordance with the modified accrual basis, revenues are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded at the time liabilities are incurred except:

- Inventories generally are considered expenditures at acquisition.
- b. Prepayments usually are not recorded.

#### Notes to Combined Financial Statements, Continued

#### (1) Significant Accounting Policies, Continued

Encumbrance accounting is utilized for budgetary control purposes. Encumbrances outstanding at year end are reported as reservations of fund balance and will be funded as expenditures in the ensuing year. Encumbrances remain reservations of fund balance until becoming expended or cancelled.

The proprietary funds are as follows:

- 1. The Enterprise Fund (See Note 1-A). The only enterprise fund presented in the accompanying financial statements is that of the Pohnpei Transportation Authority (which was designed to be self-sufficient) which renders service to the general public on a user charge basis. The fixed assets utilized by the Fund are not segregated to this fund and as a result, no depreciation expense is being charged to the fund's operations; and
- The Internal Service Fund which is used to account for the stock and medical supply operations of self-sustaining State agencies rendering services to other State agencies on a cost reimbursement basis. No fixed assets are identified to this operation and accordingly, no depreciation expense is incurred by the Fund.

The proprietary funds are accounted for on the accrual basis of accounting.

The fiduciary funds include the Expendable Trust Funds which are used to account for assets held by the State in a trustee capacity. Expendable Trust Funds are accounted for on the modified accrual basis of accounting.

# C. Fixed Assets and Long-Term Liabilities

The accounting and reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds and expendable trust funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spending resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available resources" during a period.

Notes to Combined Financial Statements, Continued

#### (1) Significant Accounting Policies, Continued

Fixed assets used in governmental fund type operations (general fixed assets), are accounted for in the General Fixed Assets Account Group rather than in governmental funds.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated fixed assets are valued at their estimated fair value on the date donated. Depreciation is not charged against the general fixed assets.

Long-term liabilities expected to be financed from governmental funds are accounted for in the General Long-Term Debt Account Group, not in the governmental funds. Accrued annual leave has been presented in the accompanying general long-term debt account group. No current portion of accrued annual leave has been recorded in the General Fund or in the Special Revenue Funds as the amounts are immaterial to these funds.

The two account groups are not "funds". They are concerned only with the measurement of financial position and are not involved with measurement of results of operations.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the General Long-Term Debt Account Group.

### D. Budgetary Process

Legislation requires the Governor to present a proposed budget to the Legislature at the beginning of each annual session. The Legislature enacts the budget which details specific departmental appropriations, the sum of which may not exceed estimated revenues. Before signing the Appropriations Act, the Governor may veto or reduce any specific appropriation, subject to legislative override. Once passed and signed, the budget becomes the State's financial plan for the ensuing fiscal year.

Budgetary control is maintained at the departmental level. Budget revisions during the year, reflecting program changes or intradepartmental transfers of an administrative nature, may be effected with certain Executive and Legislative branch approval.

Unencumbered appropriations normally lapse at the end of each fiscal year unless they are otherwise specifically designated by the Legislature.

Notes to Combined Financial Statements, Continued

#### (1) Significant Accounting Policies, Continued

#### E. Receivables

Receivables in the State's governmental and fiduciary funds primarily consist of taxes and federal revenues. Since few governmental fund revenues are susceptible to accrual prior to receipt, most taxes, licenses, fees, permits and similar revenues are recognized primarily on the cash basis.

#### F. Interfund Transactions

The State of Pohnpei basically has two types of potential interfund transactions:

- 1. Operating appropriations/subsidies which are accounted for as operating transfers in the funds involved.
- 2. Equity contributions which are accounted for as equity transfers (additions to or deductions from beginning governmental fund balances or proprietary fund contributed capital).

#### G. <u>Inventories</u>

Inventories of materials and supplies are determined by physical count and are valued at the lower of cost (principally average cost) or market.

# H. Actual Expenditures Contrasted With Budgetary Expenditures

- Actual expenditures are charges which represent the total of all current year liabilities incurred which liabilities were attributable to the operations of the respective functional areas; such liabilities may represent liquidations of either current or prior year encumbrances.
- 2. In contrast, budgetary expenditures represent current charges against appropriations; current charges consist of all current year liquidated and unliquidated encumbrances and, when viewed in relation to respective budgets, provide the principal means of evaluating current year operating performance and management For each functional reporting/service area. stewardship. budgetary expenditures are determined by subtracting current year liquidations of prior year encumbrances and unliquidated prior year encumbrances from the combined total of actual expenditures a11 current year and unliquidated encumbrances.

#### Notes to Combined Financial Statements, Continued

#### (1) Significant Accounting Policies, Continued

The effects of current year liquidations of by liabilities encumbrances less than the respective encumbrances, and the effects of current year cancellations of prior year encumbrances are reported together as a separate line item entitled "net encumbrance adjustments". This item of the budgetary financial statements is found under "other changes in unreserved fund balance" as its underlying components have no effect on current operating performance, the measurement of which is the primary purpose of the budgetary financial statements.

#### I. Fund Balance Reserves and Designations

The State's fund balance reserves represent those portions of fund balance (1) not appropriable for expenditures or (2) legally segregated for a specific future use. Reserves for related assets such as inventories, petty cash and long-term receivables are examples of the former. Reserves for encumbrances, contracts, continuing appropriations and other specific purposes are examples of the latter.

#### J. Totals - Memorandum Only

The "Totals - Memorandum Only" columns represent an aggregate of the individual combined financial statements. The total column is presented for overview informational purposes and does not represent consolidated financial information.

### (2) Cash and Short-Term Investments - Investments

#### Deposits

At year end, bank deposits are fully insured by federal depository insurance agencies. State statutes require all deposits to be with banking institutions that have at least \$500 million dollars of assets and are insured by the Federal Deposit Insurance Corporation (FDIC).

#### Investments

The State has adopted the by-laws of Federated Development Authority as the agency to establish the overall development goals, policies and strategies of funds received and invested pursuant to the Compact of Free Association. The Federated States of Micronesia, Secretary of Finance, shall maintain such accounting system and records as are necessary to account for investment funds placed with the Authority on behalf of Pohnpei State.

#### Notes to Combined Financial Statements, Continued

#### (2) Cash and Short-Term Investments - Investments, Continued

The Federated Development Authority has selected investment managers who are given authority to buy and sell securities as follows:

- A. Investment managers may invest in stocks, bonds and cash equivalents. Minimum standards of quality for investments at the time of purchase shall be:
  - 1. Stocks A "B" rating by a national rating service. Non-rated stocks such as banks or insurance companies must be equal in quality or higher.
  - Bonds Confined to issues rated "A" or higher by a national rating service, except in the case of U.S. Treasury or Agency Securities which are not rated.
  - 3. Cash and equivalents - Cash equivalents - The manager may engage in normally accepted short-term investment practices including, but not limited to: U.S. Treasury and Agency securities. bankers certificates acceptances, of commercial and repurchase agreements paper using any of the foregoing as collateral.

following restrictions apply:

- a. Commercial paper must be rated A-1/P-1 or higher by Standard & Poors Corporation and Moodys Investor Services.
- b. Certificates of deposit must be from FDIC insured banks or FSLIC insured savings and loan associations, both of which must have assets in excess of two billion dollars. Deposits in smaller institutions are acceptable, but must not exceed the amount of the insurance unless collateralized by U.S. Treasury Securities at 102%.
- B. The equity portfolio shall be diversified among issues and industry classifications. No more than 25% of the equity portfolio may be invested in any single classification, as described by the Standard and Poors 500 Index, unless prior approval is received from the Secretary of Finance.
- C. No investment may be made in a single corporate entity which exceeds 5% of the total assets of the fund at the time of purchase without prior approval of the Secretary of Finance.

#### Notes to Combined Financial Statements, Continued

#### (2) Cash and Short-Term Investments - Investments, Continued

Funds invested on behalf of Pohnpei State as of September 30, 1987, are summarized below:

Cash and Equivalents	Carrying Amount	Market <u>Value</u>
Certificates of deposit	\$1,383,432 ========	\$1,383,432 ========
Investments		
Common stock	\$6,334,478	\$7,588,848

Subsequent to September 30, 1987, the investment portfolio of Pohnpei State decreased in market value by approximately 19%, due to declining market values. Since the lower of cost or market principle was applied to the September 30, 1987, valuation of the investments in the accompanying financial statements, the subsequent decline below cost approximated 3% of the investment portfolio. Pohnpei State considers this devaluation to be temporary and not material enough to warrant adjustment.

# (3) Receivables From Other Governments and Federal Agencies

Amounts due from other governments include those funds which are earned and have yet to be reimbursed by the Trust Territory Government (TTG) for the Department of the Interior (DOI) Operating Grant, DOI Special Revenue Funds, DOI Capital Projects Grants, certain federal grants administered by the TTG, and those funds derived from Congress of the Federated States of Micronesia capital projects appropriations.

Amounts due from federal agencies are earned reimbursements which are to be reimbursed directly from the United States federal agencies.

#### Notes to Combined Financial Statements, Continued

#### (4) General Receivables and Note Receivable

A summary of General Fund receivables against which allowances for doubtful accounts have been recorded as of September 30, 1987, is presented below:

General Receivables	<u>Balance</u>	Allowance	Net
Utilities Indirect costs Delinquent taxes Miscellaneous	\$ 833,794 55,213 330,199 64,866	\$625,346 287,178	\$208,448 55,213 43,021 64,866
	\$1,284,072	\$912,524 ======	\$371,548 =======
Note Receivable	\$ 35,000	\$ 35,000	\$ -

# (5) Changes in General Fixed Assets

A summary of changes in general fixed assets follows:

	Balance October 1, 1986	Additions	Deletions	Balance September 30, 1987
Building Infrastructure Equipment	\$ 9,316,070 44,566,530 1,430,821	\$ 427,640 5,973,500 220,059	\$ - 439,687	\$ 9,743,710 50,540,030 1,211,193
	<b>\$</b> 55,313,421	\$6,621,199	\$439,687	\$61,494,933

Investment in general fixed assets as of September 30, 1987, by source, is summarized below:

General Fund U.S. Federal Grants Department of the Interior - Capital Projects Department of the Interior - 0 & M FSM Congressional Fund Other	\$ 1,541,310 1,020,077 58,387,810 23,081 418,481 104,174
	\$61,494,933

#### Notes to Combined Financial Statements, Continued

#### (6) Continuing Appropriations

Continuing appropriations as of September 30, 1987, are summarized as follows:

#### General Fund

Graduate assistance loan fund	\$ 10,181
Scholarship fund	44,000
Kapinga illegal fishing fee	20,394
Rapinga Tilegal Tishing Tee	\$ 74.575

\$ /4,5/5 ========

# Compact of Free Association - Special Block Grant - Health and Education, Title Two, Article I, Section 221 (b)

Post secondary scholarship

\$ 324,249

# Compact of Free Association - Capital Projects, Title Two, Article 1, Section 211

Various State approved projects

\$5,013,666 =======

### (7) Transfer In/Out

General fund transfers in for the year ended September 30, 1987, are from the Compact Special Block Grant as provided under State Law P.L. IL-134-87. During the year, \$344,500 was so transferred.

General fund transfers out for the year ended September 30, 1987, are for costs disallowed in the TTPI federal grants fund for which no alternative source of funding has been identified. During the year, \$196,517 was so transferred.

Notes to Combined Financial Statements, Continued

#### (8) Contingencies

#### Federal Grants and Enterprise Fund Questioned Costs

The State participates in a number of federally assisted grant programs and other various Department of the Interior Special Revenue Grants. These programs are subject to financial and compliance audits to ascertain if Federal laws and guidelines have been followed. Currently, \$2,442,837 in questioned costs exist for the operation of fiscal year 1984 through 1987 grants. If these questioned costs are ultimately disallowed, the General Fund may bear responsibility for absorbing the amount so disallowed.

The Pohnpei Transportation Authority (an Enterprise Fund) was the recipient of a grant award from the Government of the TTPI. The grant award passed through both the National Government of the Federated States of Micronesia and the State of Pohnpei. An audit of the grant questioned expenditures in the amount of \$1,951,097. If the questioned expenditures are not accepted by the respective grantor agencies, the State's General Fund may be required to absorb the amount ultimately disallowed.

#### Sick Leave

It is the policy of the State of Pohnpei to record the cost of sick leave when leave is actually taken and a liability is actually incurred. The accumulated estimated amount of unused sick leave at September 30, 1987, is not available.

#### Litigation

The State of Pohnpei is party to numerous legal proceedings, many of which are normal recurrences in governmental operations. The State Attorney of Pohnpei is of the opinion that the probable outcome of suits existing at September 30, 1987, are not predictable but could have a material impact on the accompanying financial statements.

# (9) Compact of Free Association

The Federated States of Micronesia (FSM) has entered into a Compact of Free Association with the United States. Certain provisions of the Compact have a material effect on the current year financial statements. As provided within the Compact, all unpaid medical referral bills (carried at \$283,345 in the accompanying general fund financial statements at September 30, 1987), would no longer be a liability of the State as would related encumbrances (equivalent to \$2,647). Until the Compact is officially consummated, the accompanying financial statements reflect all medical referral activities as expenditures and liabilities of the State.

#### ADDITIONAL INFORMATION

The additional information presented in the following pages, which has been taken primarily from accounting and other records of the State of Pohnpei, has been subjected to the tests and other auditing procedures in accordance with generally accepted auditing standards and Office of Management and Budget Circular A-128, issued pursuant to the Single Audit Act of 1984, P.L. 98-502, applied in our examination of the State's Governmental, Proprietary and Fiduciary Fund types of the State of Pohnpei as of and for the year ended September 30, 1987. In our opinion, with respect to the accompanying additional information, such information, except for and subject to those matters specified in our report on the abovementioned financial statements of the State of Pohnpei as of September 30, 1987, and for the year then ended, dated January 4, 1988, is fairly presented in all material respects in relation to the abovementioned financial statements taken as a whole, although it is not necessary for a fair presentation of financial position.

January 4, 1988

Certified Public Accountants

Combining Schedule of Expenditures by Account All Governmental Fund Types and Expendable Trust Fund
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Governmental Fund Types			Fiduciary Fu	<u>nd</u>	
		Special	Capital	Expendable		_
•	General	Revenue	Projects	Trust		Totals
	<u>Fund</u>	_Fund	<u>Funds</u>	Fund	1987	1986
Expenditures:						
Personnel services	\$ 8,866,329	\$1,942,464	\$ 146,290	<b>\$ 1,94</b> 7	\$10,957,030	\$10,525,564
Trave1	319,645	115,217	15,941	148	450,951	637,756
Supplies and materials	<b>7</b> 52 <b>,</b> 666	1,175,252	165,211	11,412	2,104,541	3,434,277
Fuel	1,369,052	28,488	104	117	761, 397	1,340,759
Equipment	147,675	207,437	273,613	-	628,725	743,262
0ther	1,986,261	1,299,130	<u>760,273</u>	17,052	4,062,716	5,479,478
Total expenditures	\$13,441,628	\$4,767,988	\$1,361,432	\$30,676 ======	\$19,601,724	\$22,161,096

#### STATE OF POHNPEI FEDERATED STATES OF MICRONESIA

GENERAL FUND SEPTEMBER 30, 1987

#### General Fund

The general fund is used to account for resources traditionally associated with governments which are not required to be accounted for in another fund. The United States Compact of Free Association current account and inflation adjustment funds associated with the current account are accounted for in this fund in addition to local tax and other revenues.

#### STATE OF POHNPEI FEDERATED STATES OF MICRONESIA

### Comparative Balance Sheet - General Fund September 30, 1987 and 1986

	Assets	<u>1987</u>	1986
Cash and equivalents Investments Receivables from other governments Receivable, federal agencies General receivables Advances Loans receivable Due from other funds		\$ 211,599 434,478 371,548 96,889	\$ 3,557 51,701 106,605 418,600 
Total assets		\$1,223,927	\$ 615,463
Liabilities  Liabilities:  Bank overdraft  Accounts payable  Accrued payroll and others  Due to other funds	and Fund Balance (Defi	\$ 148,381 1,539,028 405,818 1,581,931	\$ 819,964 1,971,976 801,317 491,091
Total liabilities		3,675,158	4,084,348
Fund balance: Reserved for related assets Encumbrances Continuing appropriation Unreserved deficit		350,331 74,575 (2,876,137)	35,000 574,002 72,898 (4,150,785)
Total fund balance (defic	it)	(2,451,231)	(3,468,885)
Total liabilities and fun balance (deficit)	d	\$1,223,927	\$ 615,463

# Statement of Revenues, Expenditures by Function and Department - General Fund

The year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

٠.		19	87	1986		
[ <b>2</b>	evenues:					
	Compact of Free Association:					
	Base grant	\$8,478,000		\$ -		
[]	Inflation adjustment	1,865,213	\$10,343,213	-	\$ -	
	Department of the Interior, operating grant	1,000,210	-		9,506,000	
	Revenue sharing		1,772,551		1,547,172	
[ F	Investment income		532,306		-	
-	State taxes and licenses:		002,000			
L	Beer and malt	164,137		244,358		
1 1	Cigarettes	69,844				
	Motor vehicle sales tax	56,500		52,925		
Lī	General merchandise sales tax	73,457		49,183		
	Hotel	35,738		34,168		
[ ]	Petroleum and fuel sales tax	20,739		26,216		
	Use tax	87,887		20,052		
	Others	4,957	513,259	(3,335)	423,567	
[:	Public service charges:				,	
1.	Utilities	512,293		498,346		
	Hospital and dental	171,715		160,246		
1.7	Transportation	85,941	769,949	36,145	694,737	
	Indirect cost recoveries		73,821		182,529	
Li	Fines and penalties		113,373		38,232	
г·	Other		192,827		500,978	
					<del></del>	
l.	Total revenues		14,311,299		12,893,215	
D.	mandi tamas					
	penditures:					
E i	General government:		125 720		144 006	
r v	Governor and staff		135,739		144,926	
	Special assistants and miscellaneous Director of administration		153,950		105,681	
£			61,664 275,469		83,416	
	Land commission		375,468 213,166		332,418	
f *	Finance and revenue		213 <b>,</b> 166		195,154	
<u>.</u>	Budget Personnel		157,661 120,091		115,523	
			105,059		106,982	
[ ]	Procurement and supply Public auditor		26 220		94,038	
			26,230		18,468	
a. 5	Public broadcast station		118,317 272,438		122,352	
Į P	Judiciary		1,069,584		272,180	
1	Legislative operations Other				960,527	
بني	ouer		75,852		<del></del>	
e x	Total		2,885,219		2,551,665	
SEC.	10WI		د اعوسیو ا		2,001,000	

Statement of Revenues, Expenditures by Function and Department General Fund, Continued
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	1987	1986
Health Services:		
Hospital and dispensaries	\$ 1,578,705	\$ 1,437,445
Environmental health	-	55,687
Dental	192,506	175,793
Medical supplies	251,480	809,617
Medical referrals	288,823	692,750
Total	2,311,514	3,171,292
Education:		
Administration	99,903	83,644
Elementary	1,849,500	1,742,129
Secondary	555,695	541,054
Seniwar public	39,464	41,379
Vocational rehabilitation	26,000	25,230
Headstart	19,915	25,159
PICS	14,171	
Total	2,604,648	2,458,595
Resources and Development:		
Administration	111,376	119,925
Matching fund agriculture	29,718	119,920
Marine resources	70,636	100,379
Agriculture	334,209	
Forestry	111,646	342,118 97,995
Registrar of business and industry	27,212	87,825 36,900
·		26,890
Energy	<u>17,488</u>	
Tota1	702,285	677,137
Public Works:		
Administration	74,077	42,119
Operations and maintenance	287,071	576,443
Utility services	1,698,280	1,817,826
Construction management	41,943	42,484
0ther	14,748	11,714
Total	2,116,119	2,490,586
Transportation:		
Micro Glory	501,730	276,449
Transportation office	45,645	48,736
Tota1	547 ,375	325,185

Statement of Revenues, Expenditures by Function and Department -General Fund, Continued The year ended September 30, 1987

(With comparative totals for the year ended September 30, 1986)

_	1987	1986
Popule commissions and other appropriations:		
Boards, commissions and other appropriations: Public Lands Authority	\$ 90,000	<b>f</b> 162.070
EDA	111,037	\$ 162,078
	111,007	104.000
Outer island airstrip	- 07 264	104,029
Pohnpei Housing Authority	87,364	79,829
Aerial mapping	-	47,000
State election	- 2 <i>67</i> 0	3,556
Census	2,670	15,372
Tourist commission	41,761	45,136
Hydro electric	-	578
Agriculture matching	2F 000	33,850
Micronesian Legal Services	35,000	37,100
Scholarship fund	6,000	31,590
Public land trust	105,654	-
Sports council	54,196	39,118
Farmers Home Administration	100,694	53,815
Aid to non-public schools	32,000	29,954
Other	237	112,993
MTAP	38,928	65,414
Traditional affairs	3,610	-
Womens program	14,701	-
Foreign investment board	2,657	~
Graduate loan fund	9,819	
Total	736,328	861,412
Public Safety:		
Administration	60,996	123,680
Public safety	520,036	543,208
Correction and rehab.	77,948	13,267
Fire and disaster	47,873	<u> </u>
Total	706,853	680,155
Municipal Governments:		
Sokehs	87,831	93,141
Kitti	90,000	88,478
Madolenihmw	102,943	<i>7</i> 6,119
Uh	39,606	42,082
Kolonia	33,985	38,374
	OP4 OCP	222 722
Balance forwarded	354,365	338,194

# Statement of Revenues, Expenditures by Function and Department General Fund, Continued The year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

	1987	1986
Balance forwarded	\$ 354,365	\$ 338,194
Municipal Governments, continued:		
Pinglap	28,700	35,643
Nett	54,504	
	38,255	46,908 14,279
Kapingamarangi Ngatik		14,378
Ngatik	17 <b>,9</b> 97	19,984
Moki1	23,927	32,639
Nukuoro	24,299	36,204
Total	<u>542,047</u>	523,950
Capital project	19,419	
Other:		
Expenditures against prior year encumbrances	_	495,098
Other expenditures	269,821	
outer experior ares	203,021	833,563
Total	269,821	1,328,661
Total expenditures	13,441,628	15,068,638
<b>-</b>		<u>,,</u>
Revenues over (under) expenditures	869,671	(2,175,423)
Other sources (uses):		
Operating transfers in	344,500	·
Operating transfers out	(196,517)	(395,703)
operating a another a data	(13030177	(050,700)
Total other sources (uses)	<u>147,983</u>	(395,703)
Excess (deficiency) of revenue		
and other sources over expenditures		
and other uses	1,017,654	(2,571,126)
Fund balance (deficit), beginning of year	(3,468,885)	(897,759)
Fund balance (deficit), end of year	\$(2,451,231)	\$(3,468,885)
	<del></del>	

Statement of Revenues and Expenditures by Function and Changes in Fund Balance - Budget and Actual, Budgetary Basis - General Fund The year ended September 30, 1987

Bassansa	Budget	Actual	<u>Variance</u>
Revenue: Compact - current	\$10,049,832	\$10,343,213	\$293,381
Local revenues	3,474,400	3,435,780	(38,620)
Investment income	700,000	532,306	(167,694)
Total revenues	14,224,232	14,311,299	87,067
Expenditures by function and department:  General Government:  Executive Branch:			
Governor and staff	174,500	165,907	8,593
Special assistants	176,622	156,689	19,933
Treasury	350,000	383,864	(33,864)
Budget	200,497	160,728	39,769
Personne1	147,860	120,079	27 <b>,</b> 781
Public affairs	134,125	119,374	14,751
Prior year obligation	700,000	75,852	624,148
Land	255,925	221,347	34,578
	2,139,529	1,403,840	735,689
Legislative Branch:			
Legislative operations	552 <b>,</b> 500	539,356	13,144
Standing committees	128,000	96,801	31,199
Office of the speaker	20,200	19,095	1,105
Division of legislative clerk	90,500	88,642	1,858
Division of administrative service	93,200	86,258	6,942
Division of legislative counsel	237,100	197,291	39,809
Other	63,000	59,391	3,609
•	1,184,500	1,086,834	97,666
Judicial Branch:	010 450	041 040	(00, 200)
Supreme court	219,450	241,842 (1,600)	(22,392)
Office construction	23,900	(1,699) 29,982	1,699 (6,082)
Municipal judges Public land commission	176,550	155 <b>,</b> 816	20,734
Public Tana Cannission	170,550		20,734
	419,900	425,941	(6,041)
Public auditor	79,400	29,209	50,191
Total	3,823,329	2,945,824	877,505

Statement of Revenues and Expenditures by Function and Changes in Fund Balance - Budget and Actual, Budgetary Basis - General Fund, Continued The year ended September 30, 1987

•	Budget	Actua1	Variance
Health Services:	budget	<u>retual</u>	Tai Taice
Hospital and dispensaries	\$ 1,360,777	\$ 1,442,149	\$(81,372)
Other	5,000	-	5,000
Denta1	199,700	202,858	(3,158)
Medical supplies	400,000	154,456	245,544
Medical referrals	500,000	282 <b>,453</b>	217,547
Public health	135,073	<u>154,</u> 739	(19,666)
Total	2,600,550	2,236,655	363,895
Education:			
Administration	109,900	99,903	9,997
Elementary	1,795,500	1,849,500	(54,000)
Secondary	558,050	555,271	2,779
PICS meal program	20,000	14,171	5,829
Construction	20,000	-	20,000
Other	-	(1,721)	1,721
Vocational rehabilitation program	26,000	26,000	\
Headstart	20,000	21,380	<u>(1,380)</u>
Total .	2,549,450	2,564,504	(15,054)
Conservation and Resources:			
Administration	106,300	118,845	(12,545)
Matching funds	62,500	23,670	38,830
Marine resources	102,150	70 <b>,64</b> 8	31,502
Agriculture	333,750	<b>334,43</b> 2	(682)
Forestry	145,500	120,205	25,295
Economic planning	33,550	34,150	(600)
Energy	22,275	19,045	3,230
Total	806,025	720,995	85,030
Public Works:			
Administration	49,000	74,064	(25,064)
Operations and maintenance	293,750	216,036	77,714
Utility services	1,320,000	1,522,101	(202,101)
Construction management	44,850	42,518	2,332
CAT program	9,250	14,748	(5,498)
To <b>tal</b>	1,716,850	1,869,467	(152,617)
Transportation:			
Sea and air	69,135	45,559	23,576
Micro glory	348,850	501,058	(152,208)
To <b>tal</b>	417,985	546,617	(128,632)

Statement of Revenues and Expenditures by Function and Changes in Fund Balance - Budget and Actual, Budgetary Basis - General Fund, Continued The year ended September 30, 1987

Turaki ana	Budget	Actual	<u>Variance</u>
Justice:	£ 64.700	£ 60.0E2	A 2 047
Administration	\$ 64,700	\$ 60,853	\$ 3,847
Legal affairs	122,850	118,912	3,938
Public safety	402,900	404,136	(1,236)
Collections and rehabilitation	81,750	77,963	3,787
Fire and disaster	38,750	47,911	(9,161)
Total	710,950	709,775	1,175
Boards and Commissions:			
Public Lands Authority	90,000	87,463	2,537
Pohnpei Housing Authority	87,700	96,565	(8,865)
Public Land Trust	113,346	84,509	28,837
Aid to non-public schools	32,000	32,000	•
Official song	3,000	-	3,000
Women's program of PCAA	15,000	14,701	299
Census	-	2,625	(2,625)
Tourist commission	47,300	44,829	2,471
Hydro electric	٠,,٠٠٠	-	2,5771
Micronesian Legal Services	35,000	35,000	_
Scholarship fund	50,000	6,000	44,000
	54,250	55,815	
Sports council Farmers Home Administration			(1,565)
	87,500	107,375	(19,875)
Pohnpei headstart	42 000	20, 070	2 022
MTAP	42,000	39,078	2,922
Seinwar school	- -	- 042	0.757
Foreign investment board	5,000	2,243	2,757
Board of residential properties	500	237	263
Traditional affairs	3,000	3,610	(610)
Alms fund	-	-	-
Road maintenance	-	-	-
Graduate loan fund	20,000	9,819	10,181
Economic Development Authority	137,700	104,182	33,518
Total	823,296	726,051	97,245
Municipal Government:			
Sokehs	90,000	87,831	2,169
Kitti	90,000	90,000	_
Madol eni hmw	90,000	102,943	(12,943)
Uh	45,000	39,606	5,394
Kolonia	45,000	33,985	11,015
Pinglap	25,000	28,700	(3,700)
i mgrup			(0,700)
Balance forwarded	385,000	383,065	1,935

Statement of Revenues and Expenditures by Function and Changes in Fund Balance - Budget and Actual, Budgetary Basis - General Fund, Continued The year ended September 30, 1987

•	Budget	Actual	Variance
Balance forwarded	\$ 385,000	\$ 383,065	\$ 1,935
Municipal Government, continued:	FD 022	FF 000	(4.000)
Nett Sapwauhfik	50,233 20,000	55,062 18,303	(4,829) 1,697
Moki1	25,000	24,502	498
Kapingamarangi	40,000	38,318	1,682
Nukuoro	20,000	24,299	(4,299)
Total	540,233	543,549	(3,316)
Other	15,000	273,386	(258,386)
			(200,000)
Total expenditures	14,003,668	13,136,823	866,845
Excess (deficiency) of revenues over expenditures	220,564	1,174,476	(953,912)
experiences		1,174,470	(300,312)
Other financing sources (uses):			
Operating transfers in	344,500	344,500 (106, 517)	/10C C17\
Operating transfers out		(196,517)	( <u>196,517)</u>
Total other financing sources (uses)	344,500	147,983	(196,517)
Excess (deficiency) of revenues and			
other sources over expenditures and other uses	565,064	1,322,459	757 ,395
Unreserved fund balance (deficit), beginning of year	(4,150,785)	(4,150,785)	-
Other changes in unreserved fund balance:  Decrease in reserve for related assets Increase in reserve for continuing	-	35,000	35,000
appropriations Excess of expenditures charged against	-	(1,677)	(1,677)
prior year encumbrances over prior year encumbrances	·	(81,134)	(81,134)
Unreserved fund balance (deficit), end of year	\$(3,585,721) =======	\$(2,876,137)	\$709,584

Statement of Revenues, Expenditures by Account and Changes in Fund Balance - General Fund
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	<u>1987</u>	1986
Revenues: Compact of Free Association:		
Base grant Inflation adjustment Department of the Interior grants	\$ 8,478,000 1,865,213	\$ -
Revenue sharing Taxes and licenses Indirect cost reimbursement	1,772,551 513,259	9,506,000 1,547,172 423,567
Fines and penalties Investment income	73,821 113,373 532,306	182,529 38,232
Other Total revenues	962,776 14,311,299	1,195,715
Program expenditures:	14,311,299	12,893,215
Personnel services Travel	8,866,329 319,645	8,710,166 479,447
Supplies and materials Fuel Equipment	752,666 1,369,052 147,675	1,553,785 1,245,743 154,108
0ther	1,986,261	2,925,389
Total program expenditures	13,441,628	15,068,638
Revenues over (under) expenditures	869,671	(2,175,423)
Other sources (uses): Operating transfers in Operating transfers out	344,500 (196,517)	(395,703)
Total sources (uses)	147,983	<u>(395,703</u> )
Excess (deficiency) of revenues and other sources over expenditures and other uses	1,017,654	(2,571,126)
Fund balance (deficit), beginning of year	(3,468,885)	(897,759)
Fund balance (deficit), end of year	\$(2,451,231)	\$(3,468,885)

#### Special Revenue Funds September 30, 1987

Specific revenues earmarked to finance particular activities of the Government are accounted for in Special Revenue Funds. A brief discussion of the State's Special Revenue Funds as of September 30, 1987, follows:

# Compact - Special Block Grant - Health and Education, Title Two, Article I, Section 221 (b)

This fund accounts for the funds granted under the Compact of Free Association with the United States, specifically restricted for health and education programs.

#### Operation and Maintenance Fund

This fund accounts for all U.S. Congress appropriations for specified project operational and maintenance subsidies.

#### TTPI Federal Assistance Fund

This fund accounts for all financial transactions related to United States special federal assistance grants utilized by the State of Pohnpei through the Trust Territory Government to finance general governmental operations.

### Other Federal and Direct Assistance Fund

This fund accounts for all financial transactions related to United States and other countries federal assistance received directly by the State of Pohnpei.

# Seaport Revolving Fund

This fund accounts for the financial activity of the State seaport.

# Airport Revolving Fund

This fund accounts for the financial activity of the State airport.

# Agriculture Revolving Fund

This fund accounts for livestock and supplies purchased and resold to local farmers. Funding for this activity was originally established through legislative appropriation.

# PICS Revolving Fund

This fund accounts for the financial activity of PICS High School special accounts.

#### POINPEI STATE GOVERNMENT SPECIAL REVENUE FUNDS

Combining Malance Sheet September 30, 1987 (With comparative totals as of September 30, 1986)

[ ]		Compact Health & Education	Operation and Maintenance	TTPI Federal Assistance	Other Federa and Direct Assistance	Seaport	Airport Revolving	Agriculture Revolving	PICS Revolving		als
ι.	<u>Assets</u>	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	1987	<u>1986</u>
[ ]	Cash and equivalent Receivables from: Dept. of the Interior	\$ 990,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 990,000	\$ -
P	grants - TTG Federal agencies - TTG Federal agencies, direct,	-	:	442,210	-	-	-	-		442,210	-
[ ]	other government General Due from other fund Inventories	845,906	- 397,879	-	70,143 - -	25,000 36,115	1,040	42 ,078 27 ,196 26 ,317	- 18,419 -	70,143 68,118 1,325,515 26,317	484,395 42,442 788,719 42,302
1:	Total assets	\$1,835,906	\$397,879	\$ 442,210	\$70,143	\$61,115	\$1,040	\$95,591	\$18,419	12,922,303	\$1,357,858
	iour useus	<u> </u>									
[ "	Liabilities and Fund Bala	nce									
, A F	Liabilities: Accounts payable Accrued payroll Due to other fund Intergovernmental payable Deferred revenue	\$ 634,105 - - s -	\$ 34,846 131 362,902	\$ 384,494 22,403 196,892	\$ 9,558 1,099 50,459 - 24,799	\$ (612) - - -	\$ 917 - 2,427 -	\$ 4,502 - - -	\$ (596) - - -	\$1,067,224 23,633 249,778 362,902 24,799	\$ 394,252 13,799 170,176 633,329
1.	Total liabilities	634,105	397,879	603,789	85,915	(612)	3,344	4,502	(596)	1,728,336	1,211,556
[ ]	Fund balance: Reserved for:							oc 217			40.000
	Related assets Encumbrances	17,939	110,096	1,124,900	21,148	4,997	4,520	26,317 46,588	6,254	26,317 1,336,442	42,302 951,053
ι,	Continuing appropriations Unreserved	324,249 859,613	(110,096)	(1,286,479)	(36,920)	56,730	(6,824)	18,184	12,751	324,249 (493,041)	(847,053
هٔ	Total fund balance (deficit)	1,201,801		(161,579)	(15,772)	61,727	(2,304)	91,089	19,005	1,193,967	146,302
-	Total liabilities and fund balance	\$1,835,906	\$397,879	\$ 442,210	\$70,143	\$61,115	\$1,040	<b>\$</b> 95 <b>,591</b>	\$18,419	\$2,922,303	\$1,357,858

#### POHIPEI STATE GOVERNMENT SPECIAL REVENUE FUNDS

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balance The year ended September 30, 1987 (With comparative totals for the year ended September 30, 1996)

r		Compact Health & Education	Operation and Maintenance	TTPI Federal Assistance	Other Federa and Direct Assistance	Seaport		Agricul ture Revolving	PICS Revolving		als
		Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	1987	1986
Ξ											
	Revenues: Compact of Free Associatio	n•									
•	Base grant	\$2,247,730	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$2,247,730	\$ -
÷	Inflation adjustment	-	· -	· -	· -	· -	· -	· -	· -	-	-
i	Department of the									670 467	040 505
	Interior grant	-	<b>270,4</b> 27	3,040,296	112,925	-	-	-	-	270,427	849,695
ŗ	Federal contributions FSM National Government	-	-	3,040,290	112,925	-	-	-	-	3,153,221	3,634,126
	contributions	-	-	-	-	-	-	-	-	-	-
L	0ther	-	-	-	73,512	18,972	9,585	167,279	22,910	292,258	448,832
P	Total revenues	2,247,730	270,427	3,040,296	186,437	18,972	9,585	167,279	<u>22,910</u>	5,963,636	4,932,653
ì	Expenditures:										
-	Central government	_	-	-	_	-	_	-	-	-	75
	Heal th services	644,853	49,107	149,816	16,638	-	-	-	_	860,414	197,167
	Education	56,576		3,017,576	23,724	-	-	-	-	3,097,876	2,717,913
	Resources and development	-	-	20,453	24,899	-	-	150,138	-	195,490	232,703
-	Public works	-	221,320	210,547		-	-	-	-	431,867	1,134,144
	Others				<u>136,948</u>	12,026	18,300		<u>15,067</u>	182,341	580,041
	Total expenditures	701,429	270,427	3,398,392	202,209	12,026	18,300	150,138	15,067	4,767,988	4,862,043
•	Revenues over (under) expenditures	1,546,301	-	(358,096)	(15,772)	6,946	(8,715)	17,141	7,843	1,195,648	70,610
Ĺ	Other sources (uses): Transfer/general fund,										
•	net	(344,500	)	196,517						(147,983)	
	Excess (deficiency) of revenue and other sources over expend- itures and other uses	; 1,201,801	-	(161 <b>,</b> 579)	(15,772)	<b>6,9</b> 46	(8,715)	17,141	7,843	1,047,665	70,610
•	Fund balance (deficit), beginning of year		<del>_</del>			54,781	6,411	73,948	11,162	146,302	<u>75,692</u>
	Fund balance (deficit), end of year	\$1,201,801	<b>\$</b> -	\$ (161,579)	\$(15,772) ———	\$61,727	\$(2,304)	\$ 91,089	\$19,005	\$1,193,967	\$ 146,302

#### POHIPEI STATE GOVERNMENT SPECIAL REVENUE FUNDS

Combining Statement of Revenues, Expenditures by Account and Changes in Fund Balance
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Compact Health & Education Fund	Operation and Maintenance Fund	TTPI Federal Assistance Fund	Other Federa and Direct Assistance Fund	Seaport	Airport Revolving Fund	Agricul ture Revolving Fund	PICS Revolving Fund	To:	tals
	1 4114	, una	- Tuna	10.10	10/0				1307	1500
Revenues: Compact of Free Associatio	n.									
Base grant	\$2,247,730	\$ -	\$ -	\$ -	. 2	\$ -	- 2	\$ -	\$2,247,730	\$ -
Inflation adjustment	-	<b>*</b> -	• -	٠.	<b>-</b>	-	•	•	#E 1247 1750	• -
Department of the										
Interior grant	-	270,427	-	-	-	~	-	-	270,427	849,69
Federal contributions	_	-	3,040,296	112,925	-	-	_	_	3,153,221	3,634,1
FSM National Government			, , , ,						•,,	0,00.,
contributions	-	-	-	-	-	-	-	-	-	_
Other	-	-	-	73,512	18,972	9,585	167,279	22,910	292,258	448,8
Total revenues	2,247,730	270,427	3,040,296	186,437	18,972	9,585	167,279	22,910	5,963,636	4,932,6
Expenditures:										
Personnel services	-	36,340	1,894,381	11,743	-	-	-	-	1,942,464	1,767,4
Travel	28,112	-	74,300	9,934	2,871	-	-	-	115,217	123,3
Supplies and materials	32,562	52,442	851,753	71,058	54	9,268	150,138	7,977	1,175,252	1,422,4
Fuel	2,856	112	14,181	911	7,474	175	-	2,779	28,488	9,3
Equipment	1,997	80,895	122,012	1,411	-	285	-	837	207,437	458,2
Others	635,902	100,638	441,765	107,152	1,627	8,572	-	3,474	1,299,130	1,081,1
									<del></del>	
Total expenditures	701,429	270 <b>,4</b> 27	3,398,392	202,209	12,026	18,300	150,138	15,067	4,767,988	4,862,0
										<del></del>
Revenues over (under										
expendi tures	1,546,301	<del>-</del>	(358,096)	(15,772)	6,946	(8,715)	17,141	7,843	1,195,648	70,6
· · · · · · · · · · · · · · · · · · ·									•	•
Other sources (uses):										
Transfer/general fund,		_								
net	(344,500	)	196,517						(147,983)	
Excess (deficiency) of										
revenue and other										
sources over expend-										
itures and other uses	1,201,801	-	(161,579)	(15,772)	6 <b>,</b> 946	(8,715)	17,141	7,843	1,047,665	70,6
Fund balance (deficit),										
beginning of year					<u>54,781</u>	6,411	73,948	11,162	146,302	75,6
Fund balance (deficit),										
end of year	\$1,201,801	\$ -	\$ (161,579)	\$(15,772)	\$51,727	\$(2,304)	\$ 91,089	\$19,005	\$1,193,967	\$ 146,3

Capital Projects Funds September 30, 1987

Appropriations or grants earmarked to finance capital projects of the Government are accounted for in the Capital Projects Funds. A brief discussion of the State's Capital Projects Funds as of September 30, 1987, follows:

### Compact - Capital Projects Fund

This fund accounts for various capital projects funded by the Compact of Free Association with the United States, Title Two, Article I, Section 211.

#### TTG - Capital Projects Fund

This fund accounts for various capital projects received under grant awards from the Trust Territory Government.

#### CFSM State Projects Fund

This fund accounts for the various capital projects funded by the Congress of the Federated States of Micronesia.

# POHNPEI STATE GOVERNMENT CAPITAL PROJECTS FUNDS

# Combining Balance Sheet September 30, 1987 (With comparative totals as of September 30, 1986)

	Compact Capital	TTG Capital	CFSM State	To1	:a1
Assets	Projects <u>Fund</u>	Projects <u>Fund</u>	Projects <u>Fund</u>	1987	1986
Cash and equivalent Investments Receivables from: Dept. of the Interior	\$ 185,390 5,900,000	\$ <del>-</del> -	\$ -	\$ 185,390 5,900,000	\$ - -
grants - TTG FSM National Government Due from other fund Inventories	932,125	202,928	253,492 	202,928 253,492 932,125	134,793 150,355
Total assets	\$7,017,515	\$202,928	\$253,492	\$7,473,935	\$285,148
Liabilities and Fund Bala Liabilities: Accounts payable Accrued payroll Due to General Fund	\$ 6,147 1,078	\$ 75,536 127,392	\$ 55,847 76 235,352	\$ 137,530 1,154 362,744	\$159,679 254 125,215
Total liabilities	7,225	202,928	291,275	501,428	285,148
Fund balance: Reserved for: Encumbrances Continuing appropriations Unreserved	348,642 5,013,666 1,647,982	310,430 ( <u>310,430</u> )	119 <b>,</b> 588 - ( <u>157,371</u> )	778,660 5,013,666 1,180,181	264,938 - (264,938
Total fund balance	7,010,290	-	(37,783)	6,972,507	
Total liabilities and fund balance	<b>\$7,017,515</b>	\$202,928	\$253,492	\$7,473,935	\$285,148

# POHNPEI STATE GOVERNMENT CAPITAL PROJECTS FUNDS

Combining Statement of Revenues,
Expenditures and Changes in Fund Balance
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Compact Capital	TTG Capital	CFSM State	Total		
	Projects <u>Fund</u>	Projects <u>Fund</u>	Projects <u>Fund</u>	1987	1986	
Revenues: Compact of Free Association:						
Base grant Inflation adjustment Department of the Interior	\$6,108,000 1,343,760	\$ - -	\$ - -	\$6,108,000 1,343,760	\$ - -	
grants Federated States of Micronesia National Government	-	281,234	-	281,234	1,444,696	
contributions Other	200,000	<u>-</u>	400,945	400,945 200,000	597,215	
Total revenues	7,651,760	281,234	400,945	8,333,939	2,041,911	
Expenditures: Capital projects	641,470	281,234	438,728	1,361,432	2,205,911	
Total expenditures	641,470	281,234	438,728	1,361,432	2,205,911	
Revenues over (under) expenditures	7,010,290	-	(37,783)	6,972,507	(164,000	
Other sources (uses): Transfer/general fund					164,000	
Excess (deficiency) of revenue and other sources over expenditures and other uses	7,010,290	_	(37,783)	6,972,507	_	
Fund balance, beginning of year	-			<u>-</u>	<u>-</u>	
Fund balance (deficit), end of year	\$7,010,290	\$ -	\$(37,783)	\$6,972,507	\$ -	

# POHNPEI STATE GOVERNMENT CAPITAL PROJECTS FUNDS

Combining Statement of Revenues, Expenditures
by Account and Changes in Fund Balance
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Compact Capital	TTG Capital	CFSM State	To	Total	
	Projects Fund	Projects <u>Fund</u>	Projects <u>Fund</u>	1987	1986	
Revenues: Compact of Free Association: Base grant Inflation adjustment Department of the Interior	\$6,108,000 1,343,760	\$ - -	\$ - -	\$6,108,000 1,343,760	\$ -	
grants Federated States of Micronesia National Government	-	281,234	-	281,234	1,444,696	
contributions Other	200,000		400,945	400,945 200,000	597,215	
Total revenues	7,651,760	281,234	400,945	8,333,939	2,041,911	
Expenditures: Personnel services Travel	71,150 171	23,069	52,071 15,770	146,290 15,941	47,978 28,627	
Supplies and materials Fuel	29,497 104	17 <b>,</b> 676 -	118,038	165,211 104	445,163 84,908	
Equipment Other	37,069 503,479	173,783 66,706	62,761 190,088	273,613 760,273	130,625 1,468,610	
Total expenditures	641,470	281,234	438,728	1,361,432	2,205,911	
Revenues over (under) expenditures	7,010,290	-	(37,783)	6,972,507	(164,000	
Other sources (uses): Transfer/general fund					164,000	
Excess (deficiency) of revenue and other sources over expenditures and other uses	7,010,290	-	(37,783)	6,972,507	-	
Fund balance, beginning of year					-	
Fund balance (deficit), end of year	\$7,010,290	\$ -	\$(37,783)	\$6,972,507	\$ -	

#### Expendable Trust Funds September 30, 1987

Specific funds for which the State acts as a trustee are accounted for as Expendable Trust Funds. A brief discussion of the State's Expendable Trust Funds follows:

#### Public Land Trust Fund

This fund accounts for all revenues generated from the administration, management and disposition of public lands in Pohnpei State.

#### Leo Etscheit Medical Fund

This fund accounts for the transfer of interest earned from a nonexpendable trust, not administered by the State, for the purpose of creating a charitable fund to provide gifts and/or food for the in-patients of the State hospital.

#### Leo Etscheit Sports Fund

This fund accounts for the transfer of interest earned from a nonexpendable trust, not administered by the State, for the purpose of creating a fund for the national holiday sports activity in Pohnpei State.

# POHNPEI STATE GOVERNMENT EXPENDABLE TRUST FUNDS

# Combining Balance Sheet September 30, 1987 (With comparative totals as of September 30, 1986)

<u>Assets</u>	Public Land Trust Fund	Leo Etscheit Medical Fund	Leo Etscheit Sports Fund	T987	otal 1986
Cash and equivalents General receivables Due from other funds	\$ - 4,793 115,810	\$45,599 6,000	\$566 - -	\$ 46,165 10,793 115,810	\$ 26,436 10,793 83,531
Total assets	\$120,603 ======	\$51,599 ======	\$566 ====	\$172,768	\$120,760
Liabilities and Fund Bala Liabilities: Accounts payable Due to other funds Total liabilities	\$ (223) (223)	\$ 467 30,449 30,916	\$ - 	\$ 244 30,449 30,693	\$ 137 19,265 19,402
Fund balance: Reserved for: Related assets Encumbrances Unreserved	- 120,826	- 20,683	- - 566	- 142,075	- 101,358
Total fund balance	120,826	20,683	<u>566</u>	142,075	101,358
Total liabilities and fund balance	\$120,603	<b>\$</b> 51 <b>,</b> 599	\$566	\$172,768	\$120,760

# POHNPEI STATE GOVERNMENT EXPENDABLE TRUST FUNDS

Combining Statement of Revenues, Expenditures and Changes in Fund Balance The year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

	Public Land Trust Fund	Leo Etscheit Medical Fund	Leo Etscheit Sports Fund	1987	otal 1986
Revenues:	A 27 CCF	•		A 27 CCF	<b>A</b> 20 044
Rental Interest	\$ 37,665	19,997	13,731	\$ 37,665 33,728	\$ 32,844
Total revenues	37,665	19,997	13,731	71,393	32,844
Expenditures:     Central government     Culture and recreation     Other      Total expenditures      Revenues over (under)	5,264 - - 5,264	11,412	14,000 	5,264 25,412 	24,504 24,504
expendi tures	32,401	8,585	(269)	40,717	8,340
Other sources (uses)					
Excess (deficiency) of revenues and other sources over expend-					
itures and other uses	32,401	8,585	(269)	40,717	8,340
Fund balance, beginning of year	88,425	12,098	835	101,358	93,018
Fund balance, end of year	\$120,826 ======	\$20,683	\$ 566	\$142,075	\$101,358 ======

# POHNPEI STATE GOVERNMENT EXPENDABLE TRUST FUNDS

Combining Statement of Revenues, Expenditures by Account and Changes in Fund Balance
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Public Land Trust Fund	Leo Etscheit Medical Fund	Leo Etscheit Sports Fund	1987	otal 1986
Revenues: Rental	\$ 37,665	\$	\$ -	\$ 37,665	\$ 32,844
Interest		19,997	13,731	33,728	
Total revenues	37,665	19,997	13,731	71,393	32,844
Expenditures:    Personnel services    Travel    Supplies and materials    Fuel    Equipment    Other     Total expenditures     Revenues over (under)     expenditures	1,947 148 - 117 - 3,052 - 5,264 32,401	11,412 - - 11,412 8,585	- - - - 14,000 14,000	1,947 148 11,412 117 17,052 30,676	6,295 12,842 740 295 4,332 24,504
Other sources (uses)			·		
Excess (deficiency) of revenues and other sources over expend-itures and other uses	32,401	8,585	(269)	40,717	8,340
Fund balance, beginning of year	88,425	12,098	835	101,358	93,018
Fund balance, end of year	\$120,826 ======	\$20,683	\$ 566	\$142,075	\$101,358