# STATE OF KOSRAE FEDERATED STATES OF MICRONESIA

INDEPENDENT AUDITOR'S REPORT ON GENERAL PURPOSE FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 1989

#### STATE OF KOSRAE FEDERATED STATES OF MICRONESIA GENERAL PURPOSE FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 1989

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Yosiwo George Governor State of Kosrae

We have audited the accompanying general purpose financial statements of the State of Kosrae, as of September 30, 1989, and for the year then ended. These general purpose financial statements are the responsibility of Kosrae State management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

Except as described in the following paragraph, we conducted our audit in accordance with generally accepted auditing standards and the standards for financial and compliance audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The State has not adequately updated its General Fixed Assets Account Group during the year ended September 30, 1989, nor were we able to apply sufficient alternative procedures to assure ourselves as to the correctness of the balances set forth in the accompanying financial statements. Accordingly, a statement of changes in general fixed assets has not been included within the accompanying financial statements.

In our opinion, except for the effects of such adjustments which may be required had we been able to assure ourselves as to the correctness of balances in the General Fixed Assets Account Group, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the State of Kosrae, as of September 30, 1989, and the results of its operations and changes in financial position of its proprietary fund type for the year then ended, in conformity with generally accepted accounting principles.

As discussed in note 5 to the financial statements, the State participates in various U.S. federal assistance grants. Currently, \$329,513 of questioned costs exist from the operations of these grants. If these questioned costs are upheld, the General Fund will absorb the amount disallowed. Due to an inability to assess the ultimate outcome of this matter, no provision for any liability which may result from resolution of these questioned costs has been made in the accompanying financial statements.

Memorandum totals and other balances as of September 30, 1988, have not been audited. They have been extracted from the full comprehensive financial statements of the Government of the State of Kosrae for the year ended September 30, 1988, and are presented in the accompanying financial statements for comparative purposes only. The comprehensive financial statements of the Government of the State of Kosrae as of September 30, 1988, were subjected to audit to the extent of the balance sheets of the General Fund, Special Revenue Funds, Capital Projects Funds, Internal Service Fund, Expendable Trust Funds, and Account Groups as of September 30, 1988, and the associated statements of revenues, expenditures and changes in fund balance (Governmental Fund Types and Expendable Trust Funds) and of revenues, expenses, and changes in fund equity (Internal Service Fund) for the year then ended, on which we rendered our qualified opinion dated February 25, 1989.

March 20, 1990

Certified Public Accountants

#### KOSRAE STATE GOVERNMENT

#### Combined Balance Sheet - All Fund Types and Account Groups September 30, 1989

(With comparative totals as of September 30, 1988)

	_		_	Proprietary	Fiduciary	_	_		
	Govern	mental Fund 1		Fund	<u>Funds</u>	Account			
		Special	Capital	Internal	Expendable	General	General	Tota	ls
	General	Revenue	Project	Service	Trust	Fixed	Long-Term	(Memorano	lum Only)
<u>Assets</u>	<u>Fund</u>	Funds	<u>Funds</u>	Fund	<u>Funds</u>	<u>Assets</u>	<u>Debt</u>	1989	1988
Cash and equivalents	\$ 153,955	<b>\$</b> -	\$ 257,729	<b>\$</b> -	\$ 16,681	<b>\$</b> -	<b>\$</b> -	\$ 428,365	\$ 32,716
Investments (Note 2)	1,418,646	184,338	4,863,925	-	_	-	-	6,466,909	4,546,570
Receivables from other									
governments (Notes 1 and	3) 195,358	1,254,694	705,540	-	-	-	-	2,155,592	1,927,515
General receivables (Note	4) 86,278	-	-	-	25,546	-	-	11,824	45,383
Loans receivable (Note 4)	-	142,084	-	-	598,626	-	-	740,710	507,382
Advances	52,978	85,531	48,371	-	-	-	-	186,880	217,983
Due from other funds	1,418,968	178,166	1,605,101	-	82,742	-	-	3,284,977	2,585,340
Inventory, at cost	-	-	-	253,546	22,297	-	-	275,843	200,233
Amount to be provided for									
retirement of long-term d	ebt -	-	-	-	-	-	326,030	326,030	361,574
Fixed assets				<u></u>		1,264,375		1,264,375	1,264,375
Total assets	\$3,326,183	\$1,844,813	\$7,480,666	\$ 253,546	\$ 745,892	\$1,264,375	\$ 326,030	\$15,241,505	\$11,689,071
							******		

#### KOSRAE STATE GOVERNMENT

## Combined Balance Sheet - All Fund Types and Account Groups, Continued September 30, 1989

(With comparative totals as of September 30, 1988)

			Proprietary	Fiduciary				
Govern	<u>nmental Fund T</u>	ypes	Fund	<u>Funds</u>	<u>Account</u>	Groups		
	Special	Capital	Internal	Expendable	General	General		
General	Revenue	Project	Service	Trust	Fixed	Long-Term	<u>(Memorand</u>	um Only)
Fund	<u>Funds</u>	<u>Funds</u>	Fund	Funds	Assets	<u>Debt</u>	1989	1988_
\$ 571,611	\$ <b>-</b>	<b>\$</b> -	\$ <b>-</b>	<b>\$</b> -	<b>\$</b> -	<b>\$</b> -	\$ 571,611	\$ 296,406
357 <b>,4</b> 85	398,824	313,377	44,713	464	-	-	1,114,863	931,925
137,760	22,369	6,522	-	-	-	_	166,651	250,092
343,385	1,624,069	1,091,028	228,153	-	-	-	3,286,635	2,585,340
-	65,631	-	-	-	-	-	65,631	154,076
						326,030	326,030	361,574
1,410,241	2,110,893	1,410,927	272,866	464		326,030	5,531,421	4,579,413
			·					
n.a								
	166 212	5 012 140					F 001 100	7 217 561
•	•	•	252.546	-	-	-	• •	7,317,561
-	•		•	•			• •	1,974,165
•	•		•		1,264,375	-		5,980,040
1,526,380	(1,267,140)	(6,463,636)	(296,845)	146,802	<del></del> =_	<del></del>	<u>(6,354,439</u> )	(8,162,108)
1,915,942	(266,080)	6,069,739	(19,320)	745,428	1,264,375		9,710,084	7,109,658
\$3,326,183	\$1,844,813	\$7,480,666	\$253,546	\$745,892	\$1,264,375	\$326,030	\$15,241,505	\$11,689,071
	General Fund  \$ 571,611 357,485  137,760 343,385	Special Revenue Fund Funds  \$ 571,611 \$ - 357,485 398,824  137,760 22,369 343,385 1,624,069 - 65,631	General Funds Project Fund Funds Funds  \$ 571,611 \$ - \$ - 357,485 398,824 313,377  137,760 22,369 6,522 343,385 1,624,069 1,091,028 - 65,631	Governmental Fund Types         Fund           Special         Capital         Internal           General         Revenue         Project         Service           Fund         Funds         Fund           \$ 571,611         \$ -         \$ -         \$ -           357,485         398,824         313,377         44,713           137,760         22,369         6,522         -           343,385         1,624,069         1,091,028         228,153           -         -         -         -           -         -         -         -           1,410,241         2,110,893         1,410,927         272,866    1,746  139,256  165,630  - 253,546  248,560  69,117  6,720,235  23,979  1,526,380  (1,267,140)  (6,463,636)  (296,845)  1,915,942  (266,080)  6,069,739  (19,320)  \$3,326,183         \$1,844,813         \$7,480,666         \$253,546	Special   Capital   Internal   Expendable   Funds    \$ 571,611    \$ -    \$ -    \$ -    \$ -    \$ -    \$ -    \$ -    \$ -    \$ 357,485   398,824   313,377   44,713   464    \$ 137,760	Governmental Fund         Types         Fund         Funds         Account           General Fund         Special Revenue Funds         Project Service Funds         Trust Fixed Fixed Funds         Fixed Assets           \$ 571,611         \$ -	Special   Capital   Internal   Expendable   Special   Capital   Expendable   Special   Capital   Expendable   Service   Funds   Fund	Covernmental Fund Types   Fund   Funds   Account General   General   Revenue   Project   Service   Trust   Fixed   Long-Term   (Hemorand Funds   Fun

#### KOSRAE STATE GOVERNMENT

Combined Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit)

All Governmental Fund Types and Expendable Trust Funds

Year ended September 30, 1989

(With comparative totals for the year ended September 30, 1988)

	Gover	nmental Fund 1	lypes	Fiduciary Funds			
		Special	Capital	Expendable	Tota	ls	
	General	Revenue	Project	Trust	(Memo	randum Only)	
	Fund	Funds	Funds	Funds	1989	1988	
Revenues:							
Compact funding:							
Base amount	\$3,284,400	\$1,437,122	\$2,877,600	\$ <b>-</b>	\$ 7,599,122	\$7,755,022	
Inflation adjustment	886,788	189,000	776,952	_	1,852,740	1,646,880	
Department of the							
Interior grants	-	146,548	486,987	-	633,535	2,924,901	
Revenue sharing	432,485	-	-	-	432,485	441,274	
Federal contributions	-	1,384,500	341,029	-	1,725,529	1,835,827	
Taxes and licenses	135,606	-	-	-	135,606	111,024	
Other	455,570	4,778	-	116,072	576,420	598,755	
Investment income	1,316,715				1,316,715	128,424	
Total revenues	6,511,564	3,161,948	4,482,568	116,072	14,272,152	15,442,107	
Program expenditures:							
General government	1,726,881	57,894	_	-	1,784,775	1,715,800	
Health services	664,114	532,946	-	-	1,197,060	1,196,201	
Education	656,942	1,654,302	-	_	2,311,244	2,266,374	
Economic development	479,597	23,170	-	_	502,767	624,056	
Public safety	323,841	<del>-</del>	· <b>-</b>	_	323,841	336,490	
Transportation	118,001	_	_	-	118,001	96,566	
Public works	562,254	819,475	_	-	1,381,729	1,446,047	
Community affairs	238,774	394,791	_	_	633,565	248,254	
Capital projects	-	<u>-</u>	3,243,196	_	3,243,196	4,509,335	
Other	182,975			114,434	297,409	84,341	
Total expenditures	4,953,379	3,482,578	3,243,196	114,434	11,793,587	12,523,464	
Excess (deficiency) of revenues over (under) expenditures	1,558,185	(320,630)	1,239,372	1,638	2,478,565	2,918,643	
Other sources (uses):			•				
Operating transfers							
Excess of revenues and other sources over expenditures and other uses	1,558,185	(320,630)	1,239,372	1,638	2,478,565	2,918,643	
	1,550,165	(320,030)	1,239,372	1,050	2,470,505	2,310,043	
Fund balance, beginning of year	357,757	54,550	4,830,367	541,162	5,783,836	2,814,516	
Contribution of loans from other funds				202,628	202,628	50,677	
Fund balance (deficit), end of year	<u>\$1,915,942</u>	<u>\$ (266,080</u> )	<u>\$6,069,739</u>	<u>\$745,428</u>	\$ 8,465,029	\$ 5,783,836	

#### KOSRAE STATE GOVERNMENT

Combined Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit) Budgetary Basis - General Fund Year ended September 30, 1989

		General Fund	
			Variance Favorable
	<u>Budget</u>	<u> Actual</u>	(Unfavorable)
Revenues:			
Compact funding:			
Base amount	\$3,284,400	\$3,284,400	\$ -
Inflation adjustment	837,530	886,788	49,258
Revenue sharing State taxes and licenses	392,390 300,000	432,485 135,606	40,095 (164,394)
Fines and penalties	300,000	2,855	2,855
Other/miscellaneous	588,500	452,715	(135,785)
Investment income	-	1,316,715	1,316,715
Total revenues	5,402,820	6,511,564	1,108,744
Expenditures (budgetary basis):			
General government	1,854,096	1,756,761	97,335
Health services	648,561	579,705	68,856
Education	660,845	656,513	4,332
Economic development	532,251	454,299	77,952
Public safety	323,418	313,909	9,509
Transportation	135,146	97,207	37,939
Public works	483,865	490,615	(6,750)
Community affairs	271,359	237,012	34,347
Capital projects Other	-	102 075	(102.075)
Other		<u>182,975</u>	(182,975)
Total expenditures	4,909,541	4,768,996	<u>140,545</u>
Excess of revenues over budgetary expenditures	493,279	1,742,568	1,249,289
Other financing sources (uses): Operating transfers			
Excess of revenues and other sources over budgetary expenditures and other uses		1,742,568	1,249,289
	455/275	1//42/500	1/245/205
Unreserved fund balance beginning of year	41,311	41,311	-
Other changes in unreserved fund balance: Decrease in reserve for			
continuing appropriations Increase in reserve for	-	29,070	29,070
related assets	_	(111,256)	(111,256)
Net encumbrance adjustments	<u>-</u>	(175,313)	(175,313)
Unreserved fund balance, end of year	\$ 534,590	\$1,526,380	\$ 991,790

#### KOSRAE STATE GOVERNMENT

Combined Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit) - Budgetary Basis - Special Revenue Funds
Year ended September 30, 1989

_	Budget	Actual	Variance
Revenue: Compact - current Federal contribution	\$ 1,626,122 1,531,048	\$ 1,626,122 1,531,048	\$ - -
Other		4,778	4,778
Total revenues	3,157,170	3,161,948	4,778
Expenditures (budgetary basis):	70 107	57.004	21 222
General government	79,127	57,894	21,233
Health services	555,707	532,946	22,761
Education	1,647,972	1,654,302	(6,330)
Justice	200.024	204 701	4 122
Community affairs	398,924	394,791	4,133
Public works	703,350	819,475	(116,125)
Conservation and resources	62,499	23,170	39,329
Boards, commissions and other			
external appropriations	-	-	-
Municipal governments and			
projects	-	-	-
Other			
Total expenditures	3,447,579	3,482,578	(34,999)
Excess (deficiency) of revenues over expenditures	(290,409)	(320,630)	(30,221)
Other financing sources (uses): Operating transfers			
Excess (deficiency) of reve	nues		
and other sources over			
expenditures and other use	s (290,409)	(320,630)	(30,221)
Unreserved fund balance (deficit beginning of year	), (711,608)	(711,608)	-
Other changes in unreserved fund balance:			
Increase in reserve for			
related assets	-	(67,024)	(67,024)
Increase in reserve for		• • •	
continuing appropriations	-	(89,961)	(89,961)
Increase in reserve for		,	
encumbrances		(77,917)	<u>(77,917</u> )
Unreserved fund balance			
(deficit), end of year	<u>\$(1,022,017</u> )	<u>\$(1,267,140</u> )	<u>\$(265,123</u> )

# KOSRAE STATE GOVERNMENT Combined Statement of Revenues, Expenses and Changes in Fund Equity Proprietary Fund Type Year ended September 30, 1989

(With comparative totals for the year ended September 30, 1988)

	Internal Service <u>Fund</u>	Tot (Memoran 1989	als dum Only) 1988
Revenues: Charges for services	\$170,907	\$170,907	<u>\$ 97,785</u>
Total revenues	170,907	170,907	97,785
Operating expenses: Supplies and materials	251,674	251,674	127,646
Total operating expenses	251,674	251,674	127,646
Operating income (loss)	(80,767)	(80,767)	(29,861)
Non-operating revenues (expenses):			
Total non-operating revenues (expenses)			
Net income (loss)	(80,767)	(80,767)	(29,861)
Fund equity, beginning of year	61,447	61,447	91,308
Fund equity, end of year	<u>\$(19,320</u> )	<u>\$(19,320</u> )	\$ 61,447

#### KOSRAE STATE GOVERNMENT

#### Combined Statement of Changes in Financial Position Proprietary Fund Type

Year ended September 30, 1989

(With comparative totals for the year ended September 30, 1988)

	Internal	Tot	als
	Service <u>Fund</u>	(Memoran 	dum Only) 1988
Sources of working capital: Operations: Net (loss) Add back items not requiring working capital:	\$(80,767) 	\$(80,767) 	\$(29,861)
Working capital provided by operations	(80,767)	(80,767)	(29,861)
Uses of working capital:			
Total uses of working capital			
Net increase (decrease) in working capital	<u>\$(80,767</u> )	<u>\$(80,767</u> )	<u>\$(29,861</u> )
Analysis of Changes in Wor	king Capital	<u> Accounts</u>	
Current assets increased (decreased): Inventory Interfund receivable	\$ 85,682 (152,602)	\$ 85,682 (152,602)	76,840 (3,195)
	(66,920)	<u>(66,920</u> )	73,645
Current liabilities increased (decreased Accounts payable Interfund payable	13,847 ————————————————————————————————————	13,847	27,955 75,551 103,506
Net increase (decrease) in working capital	<u>\$(80,767</u> )	<u>\$(80,767</u> )	<u>\$(29,861</u> )

#### (1) Significant Accounting Policies

#### A. Basis of Presentation

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and as in Audits of State and Local Governmental Units, issued by the American Institute of Certified Public Accountants. The accompanying statements include all fund types and account groups of the State of Kosrae.

#### B. Fund Structure and Basis of Accounting

The accompanying financial statements are structured into three categories of funds and two account groups. The fund categories include: governmental funds, proprietary funds, and fiduciary funds.

The State of Kosrae's governmental funds are comprised of:

- 1. The General Fund used to account for all financial transactions not accounted for in another fund;
- 2. The Special Revenue Funds used to account for specific revenues earmarked to finance particular programs and activities other than capital projects;
- 3. The Capital Projects Funds used to account for the acquisition or construction of all major governmental general fixed assets.

All governmental funds are accounted for on the modified accrual basis of accounting. In accordance with the modified accrual basis, revenues are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized/recorded at the time related fund liabilities are incurred except:

- a. Inventories are generally considered expenditures at acquisition.
- Prepayments usually are not recorded.

#### (1) Significant Accounting Policies, Continued

Encumbrance accounting is utilized for budgetary control purposes. Encumbrances outstanding at year end are reported as reservations of fund balance, and remain as reservations of fund balance until becoming expended or cancelled.

The proprietary fund includes the Internal Service Fund which is used to account for the stock supply operation of a self-sustaining State agency rendering services to other State agencies on a cost reimbursement basis. The proprietary fund is accounted for on the accrual basis of accounting.

The fiduciary funds include the Expendable Trust Funds which are used to account for assets held by the State in a trustee capacity. Expendable Trust Funds are accounted for on the modified accrual basis of accounting.

#### C. Fixed Assets and Long-Term Liabilities

With the exception of its proprietary fund, all of the State's funds utilize a spending rather than capital maintenance measurement focus. Consequently, the general fixed assets account group is designed to maintain accountability of capital assets which are considered to be assets of the government itself rather than any particular fund.

The accounting and reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. governmental funds and expendable trust funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spending resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available resources" during a period.

#### (1) Significant Accounting Policies, Continued

Fixed assets used in governmental fund type operations (general fixed assets), are accounted for in the General Fixed Assets Account Group rather than in governmental funds.

All fixed assets are valued at historical cost or estimated cost when historical cost is not available. Donated fixed assets are valued at their estimated fair value on the date donated. Depreciation is not charged against the general fixed assets.

Long-term liabilities expected to be financed from governmental funds are accounted for in the General Long-Term Debt Account Group, not in the governmental funds. Accrued annual leave has been presented in the accompanying general long-term debt account group. No current portion of accrued annual leave has been recorded in the General Fund or in the Special Revenue Funds as the amounts are immaterial to these funds.

The two accounts groups are not "funds". They are concerned only with the measurement of financial position and are not involved with measurement of results of operations.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the General Long-Term Debt Account Group.

#### D. Budgetary Process

Legislation requires the Governor to present a budget proposal to the Legislature at the beginning of each annual session. The Legislature then appropriates operating budgets which are limited in total by estimated fund revenues. Before signing an Appropriations Bill, the Governor may veto or reduce any specific appropriation; this veto is also subject to legislative override.

Budgetary control is maintained at the departmental level. Budget revisions during the year, reflecting program changes or intra-departmental transfers of an administrative nature, may be effected with Executive and Legislative branch approval.

#### (1) Significant Accounting Policies, Continued

Unencumbered appropriations normally lapse at the end of each fiscal year unless designated as continuing appropriations.

#### E. Receivables

Receivables in the State's governmental funds consist primarily of taxes and federal revenues. Since few governmental fund type revenues are susceptible to accrual prior to receipt, most taxes, licenses, fees, permits and similar items are recognized on the cash basis.

#### F. <u>Interfund Transactions</u>

The State of Kosrae utilizes three types of interfund transactions:

- 1. The majority of the State's financial operations are centrally administered, and this administration is facilitated by the use of a "pooled" cash account; for practical purposes, all cash is maintained in a single bank account which is considered to be an asset of the State's general fund. As a result of this cash pooling practice, cash transactions normally include entries which adjust the relative balances of affected funds' interfund asset/liability accounts; each fund's interfund balance therefore represents a net interest in the State's actual cash.
- 2. Operating appropriations/subsidies which are accounted for as operating transfers of resources between funds.
- 3. Residual equity transfers which record the transfer of residual fund balances upon the termination of a fund's operations. These transfers are accounted for as additions to or deductions from governmental type fund balances or proprietary fund type equities.

#### G. <u>Inventories</u>

Inventories of materials and supplies are determined by physical count and are valued at the lower of cost (principally average cost) or market.

#### (1) Significant Accounting Policies, Continued

#### H. Fixed Assets and Depreciation

Governmental general fixed assets are carried at cost. Depreciation is not provided.

## I. Actual Expenditures contrasted with Budgetary Expenditures

- Actual expenditures are charges which represent the total of all current year liabilities incurred which were attributable to operations; such liabilities may represent liquidations of either current or prior year encumbrances.
- 2. In contrast, budgetary expenditures represent current charges against appropriations; current charges consist of all current year liquidated and unliquidated encumbrances. Budgetary expenditures are determined by subtracting both current year liquidations of prior year encumbrances and unliquidated prior year encumbrances from the combined total of current year actual expenditures and all unliquidated encumbrances. When viewed in relation to respective budgets, budgetary expenditures provide the principal means of evaluating current year operating performance and management stewardship.

The effects of current year liquidations of prior year encumbrances by liabilities less than the respective encumbrances, and the effects of current year cancellations of prior year encumbrances are reported together as a separate line item entitled "net encumbrance adjustments". This item of the budgetary financial statements is found under "other changes in unreserved fund balance" as its underlying components have no effect on current operating performance, the measurement of which is the primary purpose of the budgetary financial statements.

#### J. Fund Balance Reserves

The State's fund balance reserves represent those portions of fund balance (1) not appropriable for expenditure or (2) legally segregated for a specific future use. Reserves for related assets such as inventories, and long-term receivables are examples of the former. Reserves for encumbrances, continuing appropriations and other specific purposes are examples of the latter.

#### (1) Significant Accounting Policies, Continued

#### K. <u>Totals - Memorandum Only</u>

The "Totals - Memorandum Only" columns represent an aggregate of the individual combined financial statements. The total column is presented for overview informational purposes and does not represent consolidated financial information.

#### (2) Cash and Short-Term Investments

#### Investments

The State has adopted the by-laws of the Federated Development Authority as the agency to establish the overall development goals, policies and strategies of funds received and invested pursuant to the Compact of Free Association. The Federated States of Micronesia, Secretary of Finance, maintains such accounting system and records as are necessary to account for investment funds placed with the Authority on behalf of Kosrae State.

The Federated Development Authority has selected investment managers who are given authority to buy and sell securities as follows:

- A. Investment managers may invest in stocks, bonds and cash equivalents. Minimum standards of quality for investments at the time of purchase shall be:
  - 1. Stocks A "B" rating by a national rating service. Non-rated stocks such as banks or insurance companies must be equal in quality or higher.
  - 2. Bonds Confined to issues rated "A" or higher by a national rating service, except in the case of U.S. Treasury or Agency securities which are not rated.

#### (2) Cash and Short-Term Investments, Continued

- 3. Cash and
  equivalentsThe manager may engage in all normally
  accepted short-term investment
  practices including, but not limited
  to: U.S. Treasury and Agency
  securities, bankers acceptances,
  certificates of deposit, commercial
  paper and repurchase agreements using
  any of the foregoing as collateral.
  The following restrictions apply:
  - a. Commercial paper must be rated A-1/P-1 or higher by Standard & Poors Corporation and Moodys Investor Services.
  - b. Certificates of deposit must be from FDIC insured banks or FSLIC insured savings and loan associations, both of which must have assets in excess of two billion dollars. Deposits in smaller institutions are acceptable, but must not exceed the amount of the insurance unless collateralized by U.S. Treasury Securities at 102%.
- B. The equity portfolio shall be diversified among issues and industry classifications. No more than 25% of the equity portfolio may be invested in any single classification, as described by the Standard and Poors 500 Index, unless prior approval is received from the Secretary of Finance.
- C. No investment may be made in a single corporate entity which exceeds 5% of the total assets of the fund at the time of purchase without prior approval of the Secretary of Finance.

Funds invested with Hawaiian Trust Co. on behalf of Kosrae State as of September 30, 1989, are summarized below:

Cash and Equivalents	Carrying <u>Amount</u>	Market <u>Value</u>
Certificates of deposit	<u>\$ 153,955</u>	<u>\$ 153,955</u>
<u>Investments</u>		
Pooled Investment Securities	\$6,466,909	\$6,426,575
Total investments	\$6,620,864	\$6,580,530

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# KOSRAE STATE GOVERNMENT Notes to Combined Financial Statements, Continued September 30, 1989

#### (2) Cash and Short-Term Investments, Continued

The State is of the opinion that the \$40,334 reduction in market value is a temporary downturn in the market and not a permanent impairment of its asset value.

At September 30, 1989, the State had deposits as follows (in each situation, cost approximates market value):

#### General Fund

Bank overdraft in checking accounts with FDIC insured bank	\$ (571,611
Cash on deposit with Hawaiian Trust Co	\$ 153,955

#### Capital Projects Deposits

Certificate of	deposit	with	FDIC	
insured bank	_			\$ 257,729

#### Expendable Trust Deposits

Cash in checking and savings accounts	
with FDIC insured bank	\$ 16,681

Credit risk associated with investments is categorized into three levels generally described as follows:

- Category 1 Insured or registered, or securities held by the State or its agent in the State's name.
- Category 2 Uninsured and unregistered, or securities held by a party other than the State or its agent, but in the State's name.
- Category 3 Uninsured and unregistered, with securities held by a party other than the State and not in the State's name.

All investments held by the State or Trustee have been classified as category 2 investments in accordance with GSAB #3 as all investments are held in the name of the Federated Development Authority.

#### (3) Receivables From Other Governments and Federal Agencies

Amounts due from other governments include those funds which are earned and have yet to be reimbursed by the FSM National Government for U.S. federal assistance programs, Department of the Interior Capital Projects Grant, and those grants received from the Congress of the Federated States of Micronesia for capital projects.

## (3) Receivables From Other Governments and Federal Agencies, Continued

Amounts due from federal agencies are funds which are reimbursed directly from U.S. federal agencies.

#### (4) Receivables

Loans receivable arise from the various expendable trust funds which provide loans for agriculture production and scholarships at various low interest rates. The term of repayment varies from five years to twenty years.

General fund 'general' receivables consist of unpaid utility billings and other miscellaneous receivables. The amount in the accompanying financial statements is net of an allowance for doubtful accounts of \$125,818. Additionally, general fund travel advances are presented net of \$40,000 allowance for uncollectables.

#### (5) Contingent Liabilities

The State participates in a number of federally assisted grant programs. These programs are subject to financial and compliance audits to ascertain if Federal laws and guidelines have been followed. In 1989, for operations of the grant programs, \$67,617 of questioned costs have been raised and \$329,513 of cumulative questioned costs remain unresolved for fiscal years 1984 through 1989. Pursuant to Title I, Section 105 of United States Public Law 99-239 (Compact of Free Association) the Government of the Federated States of Micronesia (FSM) is no longer liable for debts to U.S. federal agencies arising prior to the date of the implementation of the Compact of Free Association. This matter has not yet been officially resolved with the U.S. Government.

#### Sick Leave

It is the policy of the State of Kosrae to record the cost of sick leave when leave is actually taken and a liability is actually incurred. The accumulated estimated amount of unused sick leave at September 30, 1989, was not available.

#### <u>Litigation</u>

The State of Kosrae is party to numerous legal proceedings, many of which are normal recurrences in governmental operations. The Attorney General of the State of Kosrae is of the opinion that the probable outcome of suits existing at September 30, 1989, are not predictable but will have no material impact on the accompanying financial statements.

#### (6) Material Fund Deficits

The following funds reflect material fund deficits as of September 30, 1989. If operations of these funds cannot recover prior losses, the State's General Fund may have to absorb these amounts or a portion thereof.

Compact Health and Medical 216 (a) (2)	<u>\$380,195</u>
Operations and Maintenance	\$ 52,149
Federal Grants Assistance	<u>\$166,643</u>
CFSM State Projects	<u>\$ 49,925</u>
Foreign Assistance	\$ 11,936

#### (7) Continuing Appropriations

Continuing appropriations as of September 30, 1989, are summarized as follows:

#### General Fund

Third State Leadership Conference	\$ 975
Municipal Governments	520
Kosrae Retirement Fund	251

#### Special Revenue Funds

Compact	Post Secondary	Education	\$	161,535
Kosraen	Chants		—	4,778
			Ś	166.313

#### Capital Project Funds

Various State approved projects

Compact of Free Association Capital Account Various State approved projects	\$4,243,812
U.S. Dept. of the Interior grants Various State approved projects	1,437,010
Congress of FSM grants	

\$5,813,140

132,318

1,746

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**△** Touche Ross

#### INDEPENDENT AUDITOR'S REPORT ON ADDITIONAL INFORMATION

The additional information presented in the following pages which has been taken primarily from accounting and other records of the State of Kosrae has been subjected to the tests and other auditing procedures in accordance with generally accepted auditing standards and Office of Management and Budget Circular A-128, issued pursuant to the Single Audit Act of 1984, P.L. 98-502, applied in our audit of the State's Governmental, Proprietary and Fiduciary Fund types of the State of Kosrae as of and for the year ended September 30, 1989. In our opinion, with respect to the accompanying additional information, such information, except for those matters specified in our report dated March 20, 1989, on the general purpose financial statements of the State of Kosrae as of September 30, 1989, and for the year then ended, is fairly presented in all material respects in relation to the general prupose financial statements taken as whole.

March 20, 1990

Certified Public Accountants

KOSRAE STATE GOVERNMENT

Combining Statement of Expenditures by Account All Governmental Fund Types and Expendable Trust Fund
Year Ended September 30, 1989

	Governmental Fund Types			Fiduciary Fund		
	General Fund	Special Revenue Funds	Capital Projects Funds	Expendable Trust Funds	1989	Totals 1988
Expenditures:						
Personnel services	\$3,259,842	\$1,099,167	\$ 379,989	\$ -	\$ 4,738,999	\$ 4,638,231
Travel	284,488	209,462	84,368		578,318	444,912
POL	25,380	594,241	23,121	-	642,742	550,085
Capital outlays	237,539	176,552	102,524	· -	516,615	270,144
Other	1,146,129	1,403,156	2,653,194	114,434	5,316,913	6,620,092
Total expenditures	\$4,953,37 <u>9</u>	\$3,482,578	\$3,243,196	\$ 114,434	\$11,793,587	<u>\$12,523,464</u>

#### KOSRAE STATE GOVERNMENT

General Fund September 30, 1989

The State of Kosrae maintains separate and distinct general funds as required by local law. The operations of the Executive Branch are accounted for primarily in the U.S. Grants Fund, while the operations of the Legislative Branch are accounted for in the State Revenue Fund.

## Combining Balance Sheet September 30, 1989

(With comparative totals as of September 30, 1988)

	U.S. Grants	State Revenue	Tot	als
	Fund	Fund	1989	1988
Assets				
Cash and equivalents	\$ 153,955	\$ <del>-</del>	\$ 153,955	\$ <b>-</b>
Receivables:				
Other governments	180,636	14,722	195,358	180,136
General receivables	27,717	58,561	86,278	43,229
Advances	10,406	42,572	52 <b>,</b> 978	102,745
Investments	1,418,646	-	1,418,646	413,619
Due from other funds	1,418,968		1,418,968	1,004,688
Total assets	\$3,210,328	<u>\$ 115,855</u>	\$3,326,183	\$1,744,417
Liabilities and Fun	<u>d</u>			
Balance (Deficit)				
Liabilities:				
Bank overdraft	\$ 571,611	\$ <b>-</b>	\$ 571,611	\$ 296,406
Accounts payable	309,909	47,576	357 <b>,</b> 485	323,658
Accrued payroll and oth	ers 129,942	7,818	137,760	210,035
Due to other funds	-	343,385	343,385	556,561
Deferred revenue	-	-	-	-
Other liabilities		· <del>-</del>		
Total liabilities	1,011,462	398,779	1,410,241	1,386,660
Fund balance (deficit):				
Reserved for:				
Related assets	38,123	101,133	139,256	28,000
Encumbrances	171,158	77,402	248,560	257,630
Continuing appropriation	-	1,746	1,746	30,816
Unreserved	1,989,585	(463,205)	1,526,380	41,311
Total fund balance				
(deficit)	2,198,866	(282,924)	1,915,942	<u>357,757</u>
Total liabilities				
and fund balance				
(deficit)	\$3,210,328	<u>\$ 115,855</u>	<u>\$3,326,183</u>	\$1,744,417

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit) Year ended September 30, 1989

	U.S. Grants	State Revenue	Tot	als
	Fund	Fund	1989	1988
Revenues:				
Compact funding:				
Base amount	\$3,284,400	\$ -	\$3,284,400	\$3,284,400
Inflation adjustment	886,788	-	886,788	788,256
Fines and penalties	_	2,855	2,855	_
Revenue sharing	_	432,485	432,485	441,274
State taxes and licens	es -	135,606	135,606	111,024
Investment income	1,274,644	42,071	1,316,715	128,424
Miscellaneous	64,886	387,829	452,715	264,557
Total revenues	5,510,718	1,000,846	6,511,564	5,017,935
Expenditures:				
General Government	1,050,559	676,322	1,726,881	1,648,000
Health Services	663,875	239	664,114	891,486
Education	636,911	20,031	656,942	281,150
Economic Development	479,545	52	479,597	491,871
Public Safety	323,841	-	323,841	336,490
Transportation	118,001	-	118,001	96,566
Public Works	562,254	_	562,254	564,592
Community Affairs	218,173	20,601	238,774	176,901
Other	142,975	40,000	<u>182,975</u>	70,947
Total expenditures	4,196,134	757,245	4,953,379	4,558,003
Excess of revenues				
over expenditures	1,314,584	243,601	1,558,185	459,932
Other sources (uses):				
Operating transfers				
Excess of revenues and other sources				
over expenditures and other uses	1,314,584	243,601	1,558,185	459,932
Fund balance (deficit), beginning of year	884,282	(526,525)	357,757	(102,175)
Fund balance (deficit), end of year	\$2,198,866	<u>\$ (282,924</u> )	<u>\$1,915,942</u>	<u>\$ 357,757</u>

# Combining Statement of Revenues, Expenditures by Account and Changes in Fund Balance (Deficit) Year ended September 30, 1989

	U.S. Grants	State Revenue	Tot	als
	Fund	Fund	1989	1988
Revenues:				
Compact funding:				
Base amount	\$3,284,400	\$ <b>-</b>	\$3,284,400	\$3,284,400
Inflation adjustment	886,788	_	886,788	788,256
Operating grant	_	2,855	2,855	_
Revenue sharing	_	432,485	432,485	441,274
State taxes and licens	es -	135,606	135,606	111,024
Investment income	1,274,644	42,071	1,316,715	128,424
Miscellaneous	64,886	387,829	452,715	<u>264,557</u>
Total revenues	5,510,718	1,000,846	6,511,564	5,017,935
Expenditures:				
Personnel services	2,864,260	395,583	3,259,843	2,780,123
Travel	209,541	74,947	284,488	249,257
POL	23,630	1,750	25,380	46,965
Capital outlays	215,262	22,277	237,539	157,096
Other	<u>883,441</u>	262,688	1,146,129	1,324,562
Total expenditures	4,196,134	757,245	4,953,379	4,558,003
Excess of revenues				
over expenditures	1,314,584	243,601	1,558,185	459,932
Other sources (uses): Operating transfers			<del>-</del>	
Excess of revenues and other sources over expenditures				
and other uses	1,314,584	243,601	1,558,185	459,932
Fund balance (deficit), beginning of year	884,282	<u>(526,525</u> )	<u>357,757</u>	(102,175)
Fund balance (deficit), end of year	\$2,198,866	<u>\$(282,924</u> )	\$1,915,942	<u>\$ 357,757</u>

## Combining Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit), Budgetary Basis

Year ended September 30, 1989

	1989			1988	
Budget	_Actual	Variance	Budget	Actual	Variance
\$3,284,400	\$3,284,400	\$ <b>-</b>	\$ 4,072,656	\$3,284,400	\$(788,256
837,530	886,788	49,258	-	788,256	788,256
392,390	432,485	40,095	375,900	441,274	65,374
300,000	135,606	(164,394)	275,000	111,024	(163,976
-	2,855	2,855	-	-	-
588,500	452,715	(135,785)	300,000	264,557	(35,443
	1,316,715	1,316,715		128,424	128,424
5,402,820	6,511,564	1,108,744	5,023,556	5,017,935	(5,621
1,854,096	1,756,761	97,335	1,886,263	1,698,643	187,620
648,561	579,705	68,856	968,019	996,314	(28,295
660,845	656,513	4,332	273,252	271,121	2,131
532,251	454,299	77,952	656,854	525,924	130,930
323,418	313,909	9,509	388,529	347,125	41,404
135,146	97,207	37,939	223,784	116,974	106,810
483,865	490,615	(6,750)	604,302	606,555	(2,253
271,359	237,012	34,347	217,061	199,994	17,067
	182,975	(182,975)		71,056	<u>(71,056</u>
4,909,541	4,768,996	140,545	5,218,064	4,833,706	384,358
493,279	1,742,568	1,249,289	(194,508)	184,229	378,737
493,279	1,742,568	1,249,289	(194,508)	184,229	378,737
41.311	41.311	_	(1.112.252)	(358,756)	753.496
41,311	41,311	•	(1,112,252)	(358,756)	753,496
-	29,070	29,070	-	(30,816)	(30,816
-	(111,256)	(111,256)	-	(28,000)	(28,000)
	<u>(175,313)</u>	(175,313)		<u>274,654</u>	274,654
534,590	\$1,526,380	\$ 991,790	\$(1,306,760)	\$ 41,311	\$1,348,071

Combined Statement of Revenues, Expenditures by Function and Department and Changes in Fund Balance (Deficit)

#### Year ended September 30, 1989

	1989		1	1988	
Revenues:					
Compact of Free Association:					
Section 211 (a)(2) - base grant		\$3,284,400		\$3,284,400	
Section 217 - inflation		886,788		788,256	
FSM revenue sharing		432,485		441,274	
State taxes and licenses:					
Cigarette tax	\$ 16,445		\$ 12,553		
General sales tax	47,701		38,268		
Alcohol	40,869		40,381		
Motor vehicles sales tax	6,417		8,776		
License and fees	24,174		7,863		
Court fines	2,855	138,461	3,183	111,024	
Other revenues:					
Utility collections	153,577		167,971	-	
Transportation collections	71,339		4,268	-	
Medical and dental services	17,610		5,408	-	
Miscellaneous	202,460	444,986	86,910	264,557	
Investment income		1,324,444		128,424	
Total revenues		6,511,564		5,017,935	
Expenditures by department:	u.				
General Government:					
Governor and staff	227,357		141,228		
Governor's Office	51,673		59,128		
Bureau of Accounting	158,886		126,765		
Mobile legislation	-		22,203		
Construction and Engineering	41,074		-		
Guam Island Fair	_		10,650		
Bureau of Budget & Management	55,728		51,005		
Bureau of Procurement & Supply	61,131		60,721		
Personnel & Employment Services	68,082		65,972		
Bureau of Planning & Statistics	101,513		51,628		
Member's Legislative	273,857		282,689		
Standing Committee Legislative	30,555		35,810		
Legislative staff	290,865		253,148		
Attorney's Fees	-		35,000		
Land Commission Legislation	-		64,181		
Municipal government operations	29,371		110,109		
State Leadership Conference	-		9,025		
Land commission	207,447		123,199		
Judicial operations	129,342		116,833		
Airport Dedication	-		4,602		
Australia Arts Festival	-		23,993		
Good Will Games			111		
Total		1,726,881		1,648,000	

## Combined Statement of Revenues, Expenditures by Function and Department and Changes in Fund Balance (Deficit), Continued

Year ended September 30, 1989

	1989		1988	
Expenditures by department, contin	ued:			
Health Services:				
Administration	\$199,163			\$231,251
Environmental health	28,024		21,458	
Dental services	6,193		48,016	
Clinical services	275,449		233,155	
Public Health Nursing	1,962	<b>.</b>	32,176	
Medical services	153,084		318,982	
Public health Legislation	239		6,448	
Total	664,114		\$891,486	
Education:			*.*	
Administration	44,207		5,971	
Elementary	552,461		253,151	
Secondary	40,243		94	
Scholarship Board	31		1,934	
Student services office	<u>-</u> .		<b>-</b>	
Vocational rehabilitation	20,000		20,000	
Total	656,942	•	281,150	
Resources and Development:				
Administration	47,714		49,235	
Production & marketing	50,164		43,274	
Land management	98,522		111,309	
Marine resources	73,079		63,487	
Agriculture	137,185		130,638	
Tourism	37,412		44,114	
Culture and history	35,468		30,859	
Community Development matching	53		18,955	
Total	479,597		491,871	
Transportation:				
MV Frysna	-		-	
MS Kaselehlia	-		96,566	
Dry docking	-		_	
Division of Transportation	118,001			
Total	118,001		96,566	
Police	220,112		237,346	
Attorney General	103,729		99,144	
Total	323,841		336,490	:

# Combined Statement of Revenues, Expenditures by Function and Department and Changes in Fund Balance (Deficit), Continued Year ended September 30, 1989

	19	989	1988		
Expenditures by department, continu	ed:				
Public Works:					
Operations and maintenance	\$ 299,840		\$ 332,039		
Power	262,414		232,553		
Total	<u>562,254</u>		564,592		
Community Affairs:					
Division of Public Affairs	3,777		1,704		
Division of Public Broadcast	48,962		51,268		
Political Affairs	79,829		65,966		
Community Development	19,518		17,762		
Sports Council	46,723		_		
Parks & Recreation	7,476		10,201		
Micronesian Legal Services	-		30,000		
Health Council	4,118		-		
Kosrae Retirement	18,352		-		
Executive Service Appreals Board	6,667		-		
Scholarship Board	3,352				
Total		238,774		176,901	
				÷ .	
Other		<u>182,975</u>		70,947	
Total expenditures by departme	nt.	4,953,379		4,558,003	
Total enpendion by department					
Revenues over expenditures		1,558,185		459,932	
Other sources (uses)					
Excess of revenues and other sources over expenditures and					
other uses		1,558,185		459,932	
Fund balance (deficit), beginning of	f year	<u>357,757</u>		(102,175)	
Fund balance, end of year		\$1,915,942		\$ 357,757	

Combined Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit) - Budget, Allotment and Actual, Budgetary Basis
Year ended September 30, 1989

	Budget	Allotment	Actual	Variance
Revenues:				
Compact funding:				
Base amount	\$3,284,400	\$ <b>-</b>	\$3,284,400	\$ <b>-</b>
Inflation adjustment	837 <b>,</b> 530	-	886,788	49,258
Revenue sharing	392,390	-	432,485	40,095
State taxes and licenses	300,000	-	135,606	(164,394)
Fines and penalties	-	-	2,855	2,855
Other/miscellaneous	588,500	-	452,715	<b>(</b> 135 <b>,</b> 785)
Investment income			<u>1,316,715</u>	1,316,715
Total revenues	5,402,820		6,511,564	1,108,744
Expenditures - budgetary basis:				
Office of the Governor	228,721	228,721	221,510	7,211
State finance	219,707	219,707	202,346	17,361
Budget & planning	234,893	234,893	206,746	28,147
Personnel	73,670	73,670	<u>68,021</u>	5,649
Executive branch	<u>756,991</u>	<u>756,991</u>	698,623	58,368
Legislature 333,721	333,721	320,429	13,292	
Senators 265,050	265,050	269,895	(4,845)	
Standing committees	33,000	33,000	31,050	1,950
Legislative branch	631,771	631,771	621,374	10,397
State court	135,800	134,800	123,751	11,049
Broadcast equipment	20,000	20,000	20,000	_
Municipal operations	29,891	29,891	29,371	520
Land Commission	232,643	232,643	216,893	15,750
Kosrae retirement	47,000	47,000	46,749	<u>251</u>
Other general government	329,534	329,534	313,013	<u>16,521</u>
Total general government	1,854,096	1,853,096	1,756,761	<u>96,335</u>
Health services	648,561	648,561	<u>579,705</u>	68,856
Total health services	648,561	648,561	<u>579,705</u>	68,856

Combined Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit) - Budget, Allotment and Actual, Budgetary Basis, Continued Year ended September 30, 1989

	Budget	Allotment	<u> Actual</u>	<u>Variance</u>
Education Vocational Education	\$ 640,845 20,000	\$ 640,845 20,000	\$ 636,513 20,000	\$ 4,332 ————
Total education	660,845	660,845	656,513	4,332
Economic development	532,251	532,251	454,299	77,952
Total economic development	532,251	532,251	454,299	77,952
Attorney general's office Police Division	109,202 214,216	109,202 214,216	99,526 214,383	9,676 (167)
Total public safety	323,418	323,418	313,909	9,509
Transportation	135,146	135,146	97,207	<u>37,939</u>
Total transportation	135,146	135,146	97,207	37,939
Public works	483,865	483,865	490,615	(6,750)
Total public works	483,865	<u>483,865</u>	490,615	(6,750)
Scholarship Board Health Council	6,200 3,850	6,200 3,850	3,351 4,118	2,849 (268)
Kosrae Retirement	20,000	20,000	18,352	1,648
Public affairs Sports council	122,304	122,304 50,561	107,219 38,346	15,085 12,215
Track '88/Sports Council	50,561 9,601	9,601	9,348	253
Exec. Services Appeals Board	8,400	8,400	7,235	1,165
Broadcast Authority	50,503	48,503	49,043	(540)
Total community affairs	271,419	269,419	237,012	32,407
Other			182,975	(182,975)
Total other programs			182,975	(182,975)

Combined Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit) - Budget, Allotment and Actual, Budgetary Basis, Continued Year ended September 30, 1989

	Budget	Allotment	<u>Actual</u>	<u> Variance</u>
Total expenditures	\$4,909,541	\$4,906,601	\$4,768,996	\$ 137,605
Revenues in excess of expenditures	493,279	<b>-</b>	1,742,568	(1,249,289)
Other sources (uses)				
Revenues and other sources in excess of expenditures and other uses	493,279	-	1,742,568	-
Unreserved fund balance, beginning of year,	41,311	-	41,311	-
Other changes in unreserved fund balance:  Decrease in continuing				
appropriations	-	-	29,070	-
Increase in related assets	-	-	(111,256)	-
Net encumbrances adjustments			(175,313)	
Unreserved fund balance, end of year	\$ 534,590	\$ -	\$1,526,380	\$ -

#### KOSRAE STATE GOVERNMENT Special Revenue Funds September 30, 1989

Specific revenues earmarked to finance particular activities of the government are accounted for in Special Revenue Funds. A brief discussion of the State's Special Revenue Funds as of September 30, 1989, follows:

## <u>Compact - Special Block Grant - Health and Education, Title Two, Article I, Section 221 (b)</u>

This fund accounts for the funds granted under the Compact of Free Association with the United States, specifically restricted for health and education programs.

#### Compact 216 (a) 2 - Health and Medical

This fund is restricted for health and medical programs including referrals to hospital and treatment centers.

#### Compact 216 (a) 3 - Post Secondary Education

This fund is restricted for scholarship funds or funds to support the post secondary education of FSM citizens.

#### Fishermen's Revolving Fund

This fund was established on May 1, 1987, by State Law 4-8 to account for the sale of fishing supplies to local fishermen on a non-profit basis.

#### Operation and Maintenance Fund

This fund accounts for all U.S. Congressional appropriations for specified project operational and maintenance subsidies.

#### Federal Grants Assistance Fund

This fund accounts for all activities of United States special federal assistance grants utilized by the State of Kosrae to finance general governmental operations.

#### Compact 214 - Energy Block Grant

This fund accounts for the funds granted under the Compact of Free Association with the United States, specifically restricted for the purchase of fuel to operate the State's power generating facilities and other energy related projects.

#### Compact 212 - Special Development Assistance

This fund accounts for the funds granted under the Compact of Free Association with the United States, specifically restricted for economic development projects.

#### Foreign Assistance

This fund accounts for financial transactions related to federal assistance from other countries received directly by the State of Kosrae.

#### KOSRAE STATE GOVERNMENT

#### SPECIAL REVENUE FUNDS

#### Combining Balance Sheet

#### September 30, 1989

(With comparative totals as of September 30, 1988)

<u>Assets</u>	Compact Special Block Grant 221(b)	Compact Health and Medical 216(a)(2)	Compact Energy Compact Scholarship 216(a)(3)	Compact Special Block Grant 214	Development	Fishermen's Revolving Fund	Operations and Maintenance Fund	Federal Grants Assistance Fund	Foreign Assistance	1989	1988
Cash	\$ -	\$ -	<b>\$</b> -	\$ -	\$ -	<b>\$</b> -	\$ -	\$ -	\$ -	<b>\$</b> -	\$ -
Receivables from:											
Pederal agencies	-	-	-	-	~	-	-	290,434	-	290,434	177,264
FSM National Government	-	-	-	-	-	-	405,693	558,567	-	964,260	984,733
Loan Receivable	-	-	142,084	-	_	-	-	-	-	142,084	98,606
Due from other funds	131,140			12,680	33,320	1,026	-	-	-	178,166	344,635
Travel advances	23,546	8,506	-	-		-	14,397	37,000	2,082	85,531	87,596
Investments		28,034		152,554	3,750					184,338	404,586
Total assets	\$154,686	\$ 36,540	\$142,084	\$165,234 =======	\$37,030 ======	\$1,026	\$420,090 ======	\$ 886,001	\$ 2,082	\$1,844,813	\$2,097,420
Liabilities and Fund Balance (Deficit)											
Liabilities:											
Accounts payable	\$ 19,721	\$259,654	<b>\$</b> -	\$ 70,719	\$ 1,426	<b>\$</b> -	\$ 3,922	\$ 43,082	\$ 300	\$ 398,824	\$ 320,603
Due to other funds	-	157,081	52,709	-		-	402,190	998,392	13,697	1,624,069	1,534,862
Deferred revenue	-	-	-	-	-	-	65,631	-	-	65,631	154,076
Accrued payroll	10,682						496	11,170	21	22,369	33,329
Total liabilities	30,403	416,735	52,709	70,719	1,426		472,239	1,052,644	14,018	2,110,893	2,042,870
Fund balance (deficit):											
Related assets	23,546	-	142,084	-	-	-	-	-	-	165,630	98,606
Continuing											
appropriations	-	-	161,535	-	-	-	-	-	4,778	166,313	76,352
Reserved for											
encumbrances	68,026	20,577	-	55,739	31,517	309	42,254	448,455	2,240	669,117	591,200
Unreserved (deficit)	32,711	(400,772)	(214,244)	38,776	4,127	717	(94,403)	(615,098)	(18,954)	(1,267,140)	<u>(711,608</u> )
Total fund balance (deficit)	124,283	(380,195)	89,375	94,515	35,644	1,026	(52,149)	(166,643)	(11,936)	(266,080)	54,550
Total liabilities and fund balance (deficit)	\$154,686	\$ 36,540	\$142,084	\$165,234	\$37,070	\$1,026	\$420,090	\$ 886,001	\$ 2,082	\$1,844,813	\$2,097,420

#### KOSRAE STATE GOVERNMENT

#### SPECIAL REVENUE FUNDS

#### Combining Statement of Revenues, Expenditures

and Changes in Fund Balance (Deficit)

Year ended September 30, 1989

	Compact Special Block Grant 221(b)	Compact Health and Medical 216(a)(2)	Compact Energy Compact Scholarship 216(a)(3)	Compact Special Block Grant 214	Development	Fishermen's Revolving Fund	Operations and Maintenance Fund	Federal Grants Assistance Fund	Foreign Assistance	1989	1988
Revenues:	221(5)	210(2)(2)	210(a)(3)		212(0)	<u> </u>	Tuna		Habibeance		
Compact funding:											
Base Grant	\$ 875,000	\$ 112,122	\$ -	\$ 450,000	\$ <b>-</b>	\$ <b>-</b>	\$ -	ş <b>-</b>	<b>\$</b> -	\$1,437,122	\$1,593,022
Inflation adjustment	-	-	-	121,500	67,500	-	-	-	-	189,000	168,000
Department of the											
Interior grants	-	-	-	-	-	-	146,548	-	-	146,548	427,541
Federal contributions	-	-	-	-	-	-	~	1,384,500	-	1,384,500	1,596,313
Other									4,778	4,778	4,000
Total revenues	875,000	112,122		571,500	67,500		146,548	1,384,500	4,778	3,161,948	3,788,876
Expenditures:											
General government	-	-	-	-	-	-	-	57,894	-	57,894	67,800
Health services	74,655	197,499		-	-	-	-	260,792	-	532,946	304,715
Education	991,173			-	-	-	-	663,129	-	1,654,302	1,985,224
Economic development	-	-	-	-	-	-	-	23,170	-	23,170	132,185
Public works	-	-	-	581,071	91,856	-	146,548	-	-	819,475	881,455
Community affairs	_	-	-	-	-	-	-	379,515	15,276	394,791	71,353
Other											13,394
Total expenditures	1,065,828	197,499		581,071	91,856		146,548	1,384,500	15,276	3,482,578	3,456,126
Excess (deficiency) of revenues over (under) expenditures	(190,828)	(85,377)	_	(9,571)	(24,356)	-	-	-	(10,498)	(320,630)	332,750
Other sources (uses):											
Operating transfers											
Excess (deficiency) of revenues and other sources over expenditures and other uses	(190,828)	(85,377)	_	(9,571)	(24,356)	_	_	-	(10,498)	(320,630)	332,750
Fund balance (deficit), beginning of year	315,111	(294,818)	89,375	104,086	60,000	1,026	(52,149)	(166,643)	(1,438)	54,550	(278,200)
Fund balance (deficit), end of year	\$ 124,283	\$(380,195)	\$ 89,375	\$ 94,515	\$ 35,644 ======	\$ 1,026	\$(52,149) ======	\$ (166,643)	\$(11,936)	\$ (266,080)	\$ 54,550

#### KOSRAE STATE GOVERNMENT

#### SPECIAL REVENUE FUNDS

#### Combining Statement of Revenues, Expenditures by Account

and Changes in Fund Balance (Deficit)

Year ended September 30, 1989

	Compact Special Block Grant 221(b)	Compact Health and Medical 216(a)(2)	Compact Energy Compact Scholarship 216(a)(3)	Compact Special Block Grant 214	Development 212(a)	Fishermen's Revolving Fund	Operations and Maintenance Fund	Federal Grants Assistance Fund	Foreign Assistance	1989	1988
Revenues:		210(4)(2)	210(0)(0)			14.4			MDD I D Cuille		1700
Compact funding:											
Base Grant	\$ 875,000	\$ 112,122	ş <b>-</b>	\$ 450,000	\$ <b>-</b>	\$ <b>-</b>	\$ <b>-</b>	\$ <del>-</del>	<b>\$</b> -	\$1,437,122	\$1,593,022
Inflation adjustment	-	-	-	121,500	67,500	-	-	-	-	189,000	168,000
Department of the											
Interior grants	-	-	-	-	-	-	146,548	-	-	146,548	427,541
Federal contributions	-	-	-	-	-	-	-	1,384,500	-	1,384,500	1,596,313
Other				<u> </u>					4,778	4,778	4,000
Total revenues	875,000	112,122		571,500	67,500		146,548	1,384,500	4,778	3,161,948	3,788,876
Expenditures:											
Personnel services	667,068	-	-	-	-	-	49,506	376,387	6,206	1,099,167	1,501,815
Travel	33,834	44,756	-	-	-	-	10,067	112,935	7,870	209,462	173,860
POL	3,399	-	-	581,071	3,230	-	-	6,541	-	594,241	462,842
Capital outlays	23,230	-	-	-	61,395	-	15,825	76,102	-	176,552	79,358
Others	338,297	152,743			27,231		71,150	812,535	1,200	1,403,156	1,238,251
Total expenditures	1,065,828	197,499		581,071	91,856		146,548	1,384,500	15,276	3,482,578	3,456,126
Excess (deficiency) o revenues over (under expenditures	f (190,828)	(85,377)	-	(9,571)	(24,356)	-	-	-	(10,498)	(320,630)	332,750
Other sources (uses):											
Operating transfers									<del></del>		
Excess (deficiency) of revenues and other sources over expenditures and other uses	(190,828)	(85,377)	-	(9,571)	(24,356)	-	-	-	(10,498)	(320,630)	332,750
Fund balance (deficit),											
beginning of year	315,111	(294,818)	89,375	104,086	60,000	1,026	(52,149)	(166,643)	(1,438)	54,550	(278,200)
Fund balance (deficit),											
end of year	\$ 124,283	\$(380,195)	\$ 89,375	\$ 94,515	\$ 35,644	\$ 1,026	\$(52,149)	\$ (166,643)	\$(11,936)	\$ (266,080)	\$ 54,550

#### KOSRAE STATE GOVERNMENT Capital Projects Funds September 30, 1989

Appropriations or grants earmarked to finance capital projects of the Government are accounted for in Capital Projects Funds. A brief discussion of the State's Capital Projects Funds as of September 30, 1989, follows:

#### TTG - Capital Projects

This fund accounts for various capital projects received under grant awards from the Trust Territory Government.

#### CFSM State Projects

This fund accounts for the various capital projects funded by the Congress of the Federated States of Micronesia.

#### Compact Capital Projects Fund

This fund is used to account for various capital projects funded by the Compact of Free Association with the United States, Title Two, Article 1, Section 211.

#### KOSRAE STATE GOVERNMENT CAPITAL PROJECTS FUNDS Combining Balance Sheet September 30, 1989

(With comparative totals as of September 30, 1988)

<u>Assets</u> Cash and equivalents	TTG Capital Projects Fund	CFSM State Projects Fund	Compact Capital Projects	1989 \$ 257,729	<u>1988</u> \$ -
Receivables from:	<b>y</b> –	•	Q 237,723	Ų 231,123	<b>v</b> –
Dept. of the Interior grants	50,134	-	_	50,134	195,709
FSM National Government	-	655,406	-	655,406	389,673
Due from other funds	789,157	-	815,944	1,605,101	1,170,839
Advances	14,325	8,728	25,318	48,371	27,642
Investments			4,863,925	4,863,925	3,728,365
Total assets	\$ 853,616	\$664,134	\$5,962,916	\$7,480,666	\$5,512,228
Liabilities and Fund Balance (Deficit)  Liabilities: Accounts payable	\$ 133,307	\$ 14,492	\$ 165,578	\$ 313,377	\$ 256,767
Due to other funds	391,461	699,567	-	1,091,028	418,366
Accrued payroll	5,713		809	6,522	6,728
Total liabilities	530,481	714,059	166,387	1,410,927	681,861
Fund balance (deficit): Continuing appropriations Encumbrances Unreserved	4,243,812 2,977,680 (6,898,357)	132,318 146,513 (328,756)	1,437,010 3,596,042 763,477	5,813,140 6,720,235 (6,463,636)	7,210,393 5,051,867 (7,431,893)
Total fund balance (deficit)	323,135	(49,925)	5,796,529	6,069,739	4,830,367
Total liabilities and fund balance (deficit)	\$ 853,616	\$664,134	\$5,962,916	\$7,480,666	\$5,512,228

## KOSRAE STATE GOVERNMENT CAPITAL PROJECTS FUNDS

#### Combining Statement of Revenues, Expenditures

and Changes in Fund Balance (Deficit)

Year ended September 30, 1989

	TTG Capital CFSM State Projects Projects		Compact Capital	T	Total		
Assets	Fund	Fund	Projects	1989	1988		
Revenues:					=		
Compact funding:							
Base amount	\$ -	\$ -	\$2,877,600	\$2,877,600	\$2,877,600		
Inflation adjustment	-	_	776,952	776,952	690,624		
Department of the Interior					•		
grants	486,987	_	_	486,987	2,497,360		
FSM National Government							
contributions	-	341,029	-	341,029	239,514		
Others					312,050		
Total revenues	486,987	341,029	3,654,552	4,482,568	6,617,148		
Expenditures:							
Capital projects	486,987	341,029	2,415,180	3,243,196	4,509,335		
Total expenditures	486,987	341,029	2,415,180	3,243,196	4,509,335		
Revenues over expenditures	-	<b>-</b> ·	1,239,372	1,239,372	2,107,813		
Other sources (uses):							
Transfer/general fund							
Excess of revenues and other							
sources over expenditures							
and other uses	-	-	1,239,372	1,239,372	2,107,813		
- 111							
Fund balance (deficit),							
beginning of year	<u>323,135</u>	<u>(49,925</u> )	4,557,157	4,830,367	2,722,554		
Tund halansa (dafiait)							
Fund balance (deficit), end	4202 125	4.40.005	AF 706 FAA	26 262 722	04 030 367		
of year	\$323,135		\$5,796,529	\$6,069,739	\$4,830,367		
	=======	=======	========	=========	========		

### KOSRAE STATE GOVERNMENT CAPITAL PROJECTS FUNDS

#### Combining Statement of Revenues, Expenditures by Account

and Changes in Fund Balance (Deficit)

Year ended September 30, 1989

	TTG Capital	CFSM State	Compact		
	Projects Fund	Projects Fund	Capital Funds	1989	1988
Revenues:	Fund	Fund	Fullds		1900
Compact funding:					
Base amount	\$ -	<b>\$</b> -	\$2,877,600	\$2,877,600	\$2,877,600
Inflation adjustment	· <u>-</u>	· <u>-</u>	776,952	776,952	690,624
Department of the Interior grants	486,987	_	-	486,987	2,497,360
FSM National Government contributions	-	341,029	_	341,029	239,514
Others					312,050
Total revenues	486,987	341,029	3,654,552	4,482,568	6,617,148
Expenditures:					
Personnel services	39,047	3,007	337,935	379,989	356,293
Travel	19,589	16,399	48,380	84,368	21,795
POL	22,256	600	265	23,121	40,278
Capital outlays	65,497	35,793	1,234	102,524	33,690
Other	340,598	285,230	2,027,366	2,653,194	4,057,279
Total expenditures	486,987	341,029	2,415,180	3,243,196	4,509,335
Revenues over expenditures	-	-	1,239,372	1,239,372	2,107,813
Other sources (uses): Transfer/general fund				·	
Excess of revenues and other sources or expenditures and other uses	ver -	-	1,239,372	1,239,372	2,107,813
Fund balance (deficit), beginning of year	ar <u>323,135</u>	(49,925)	4,557,157	4,830,367	2,722,554
Fund balance (deficit), end of year	\$ 323,135	\$(49,925)	\$5,796,529	\$6,069,739	\$4,830,367

#### KOSRAE STATE GOVERNMENT Expendable Trust Funds September 30, 1989

Specific funds for which the State acts as a trustee are accounted for as Expendable Trust Funds. A brief discussion of the State's Expendable Trust Funds follows:

#### Agriculture Revolving fund

This fund accounts for the sale of agriculture feed and livestock to farmers.

#### Production Loan Fund

This fund accounts for low interest loans made to individuals for the purpose of economic development

#### Scholarship Revolving Loan Fund

This fund accounts for low interest loans made to eligible post-secondary students.

#### Housing Revolving Fund

This fund accounts for low interest loans which improve housing conditions on Kosrae.

## KOSRAE STATE GOVERNMENT EXPENDABLE TRUST FUNDS

# Combining Balance Sheet September 30, 1989 (With comparative totals as of September 30, 1988)

	Agriculture 1 Revolving	Loan	Scholarship Revolving	Housing Revolving	Tota	
Assets	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>1989</u>	<u>1988</u>
Cash	\$ 6,446	\$10,235	\$ <b>-</b>	<b>\$</b> -	\$ 16,681	\$ 32,716
Loans receivable	_	38,605	67,641	492,380	598,626	408,776
Other receivables	22,863	2,683	-	-	25,546	2,154
Due from other funds	_	-	13,284	69,458	82,742	65,178
Inventory	22,297				22,297	32,369
Total assets	\$51,606	\$51,523	\$80,925	\$561,838	\$745,892	\$541,193
	======	======	======	*****	=======	*****
<u>Liabilities and Fund Balance</u> Liabilities	<u>\$ -</u>	<u>\$ 31</u>	\$ <b>-</b>	<u>\$ 433</u>	\$ 464	<u>\$ 31</u>
Fund balance:						
Related assets	_	38,605	67,641	492,380	598,626	415,320
Unreserved	51,606	12,887	13,284	69,025	146,802	125,842
Total fund balance	51,606	51,492	80,925	561,405	745,428	541,162
Total liabilities and						
fund balance	\$51,606	\$51,523	\$ 80,925	\$561,838	\$745,892	\$541,193
			=======	2======	======	=======

### KOSRAE STATE GOVERNMENT EXPENDABLE TRUST FUNDS

# Combining Statement of Revenues, Expenditures and Changes in Fund Balance Year ended September 30, 1989 (With comparative totals for the year ended September 30, 1988)

	Agriculture		Scholarship	Housing	m-+	-1-
	Revolving Fund	Loan Fund	Revolving	Revolving		als
Revenues:	Fund	Fund	Fund	Fund	<u>1989</u>	<u>1988</u>
Sales	\$114,439	\$	\$ <b>-</b>	<b>\$</b> -	\$114,439	\$ -
Other	-	1,633	<del>-</del>	<del>-</del>	1,633	18,148
Total revenues	114,439	1,633			116,072	18,148
Expenditures:						
Cost of goods sold	107,593	-	_	-	107,593	_
Other	6,696	145			6,841	
Total expenditures	114,289	145			114,434	
Revenues over expenditures	150	1,488	<b>-</b>	-	1,638	18,148
Other sources (uses):						
Excess of revenues and other sources over						
expenditures and other uses	150	1,488	-	-	1,638	18,148
Fund balance, beginning of year	51,456	45,004	80,925	363,777	541,162	472,337
Contributions from other funds		5,000		197,628	202,628	50,677
Fund balance, end of year	\$ 51,606	\$51,492	\$80,925	\$561,405 ======	\$745,428	\$541,162