REPORT ON EXAMINATION OF FINANCIAL STATEMENTS IN ACCORDANCE WITH OMB CIRCULAR A-128

SEPTEMBER 30, 1987

COMPREHENSIVE ANNUAL FINANCIAL REPORT

SEPTEMBER 30, 1987



COMPREHENSIVE ANNUAL FINANCIAL REPORTS YEAR ENDED SEPTEMBER 30, 1987

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Honorable John Haglelgam President Federated States of Micronesia:

We have examined the general purpose financial statements of the Federated States of Micronesia National Government as of and for the year ended September 30, 1987, as listed in the table of contents. Except as described in the following paragraph, our examination was made in accordance with generally accepted auditing standards, the provisions of Standards for Audit of Governmental Organizations, Programs, Activities and Functions, promulgated by the Comptroller General, which pertain to financial and compliance audits; the Office of Management and Budget's Compliance Supplement for Single Audits and State and Local Governments (the compliance supplement); provisions of Office of Management and Budget (DMB) Circular A-128, issued pursuant to the Single Audit Act of 1984, P.L. 98–502, and, accordingly included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances. We did not examine the financial statements of the Enterprise Funds, a proprietary fund type (See notes 1, 5, and 8). Those statements were audited by other auditors whose reports thereon have been furnished to us and our opinion expressed herein, insofar as it relates to the amounts included for the Enterprise Funds, is based solely on the reports of other auditors.

- 1) The National Government has not updated its General Fixed Assets Account Group during the year ended September 30, 1987, nor were we able to apply sufficient alternative procedures to assure ourselves as to the correctness of the balances set forth in the accompanying financial statements.
- 2) Costs for operations of U.S. federal grants to the National Government during the years ended September 30, 1987 and 1986, have been questioned in the amount of approximately \$773,428. The General Fund will absorb any amount that is ultimately disallowed.

In our opinion, based on our examination and the reports of other auditors, and subject to the ultimate resolution of the abovementioned questioned costs and except for the matter set forth in 1), the general purpose financial statements referred to above present fairly the financial position of the Federated States of Micronesia National Government, as of September 30, 1987, and the results of its operations and the changes in financial position of its proprietary fund types for the year then ended, in conformity with generally accepted accounting principles applied on a basis consistent with that of the preceding year.

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Memorandum totals and other balances as of September 30, 1986, have not been audited. These balances have been extracted from the comprehensive annual financial report of the Federated States of Micronesia National Government for the year ended September 30, 1986, and are presented in the accompanying financial statements for comparative purposes only. The comprehensive annual financial report for the year ended September 30, 1986, was subjected to audit procedures to the extent as described in our qualified opinion in our report dated February 27, 1987.

May 31, 1988

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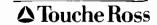
Certified Public Accountants

Combined Balance Sheet - All Fund Types and Account Groups September 30, 1987 (With comparative totals as of September 30, 1986)

	Governmental Fund Types		Proprieta	Proprietary Funds	
<u>Assets</u>	General Fund	Special Revenue <u>Funds</u>	Capital Projects Fund	Enterprise Funds	Internal Service
Cash and equivalents Time certificates of deposit (note 2) Investments (note 2)	\$ 541,142 6,504,810 6,864,659	\$ 486,197 10,800,089	\$ 51,005 2,787,775	\$ 115,190 3,387,852	\$ - - -
Receivables from other governments and agencies, net Receivables, from TYPI/OTIA	350,493	- 901,543	-	<u>.</u>	-
General receivables, net Loans receivable, net Advances	40,491 - 352,321	- 820,553	- - -	1,224,207 2,112,493 39,850	- - -
Due from other funds Interest and other receivables Deferred charges	1,754,729 71,305	698,430 58,343 -	4,088,309 18,378 -	- 220,851 86,969	75,000 - -
Inventory Restricted assets Amount to be provided for retire-	-	-	-	49,519 814,564	36,473 -
ment of long-term debt Fixed assets (note 1)			-	1,158,897	
Total assets	\$16,479,950 =======	\$13,765,155 ========	\$6,945,467 =======	\$9,210,392 =======	\$111,473 =======
<u>Liabilities and Fund Equity</u>					•
Liabilities: Bank overdraft Accounts payable Accrued payroll and others Tax refunds payable Due to other funds Due to FSM State governments Deferred revenues Vacation leave accrual Advances for grants, TTPI/OTIA Other	\$ 501,269 468,808 179,335 427,074 5,415,095 1,519,351 74,524 - 15,542	\$ - 339,285 3,387 - 1,346,988 80,000 - 1,187,578	\$ - 576,508 - 407,740 - - - 3,207,796	\$ - 566,479 132,933 - - - 41,801 - -	\$ - 5,478 - - - - - -
Total liabilities	8,600,998	2,957,238	4,192,044	741,213	5,478
Commitments and contingencies (note 3)				
Fund equity: Contributed capital Retained earnings Fund December 6	-	- -	-	5,505,070 2,964,109	-
Reserved for: Related assets Encumbrances Continuing appropriations	444,603 993,925	- 5,422,329	- 6,994,220	<u>-</u> -	36,473 -
(note 4) Unreserved	3,616,440 2,823,984	8,441,959 (3,056,371)	913,420 (5,154,217)		69,522
Total fund equity	7,878,952	10,807,917	2,753,423	8,469,179	105,995
Total liabilities and fund equity	\$16,479,950	\$13,765,155	\$6,945,467	\$9,210,392	\$111,473

Combined Balance Sheet - All Fund Types and Account Groups September 30, 1987 (With comparative totals as of September 30, 1986)

Fiduciary Funds		t Groups		als dum Only)
Expendable Trust Funds	General Fixed Assets	General Long-Term Debt	1987	(As Restated in Note 6) 1986
\$207,733 - -	\$ <u>-</u> -	\$ - - -	\$ 1,401,267 9,892,662 20,452,523	\$ 885,234 17,264,984
-	-	- -	350,493 901,543	615,664 660,792
20,095	<u>-</u> -	<u>-</u> -	1,284,793 2,112,493 1,212,724	1,078,037 1,768,166 263,042
553,355	-	-	7,169,823 368,877	4,350,515 239,919
-	-	-	86,969 85,992 814,564	740,012
<u> </u>	2,836,204	364,406	364,406 _3,995,101	301,562 3,573,106
\$781,183 ======	\$2,836,204	\$364,406	\$50,494,230	\$31,741,033
\$ -	\$ -	\$ -	\$ 501,269	\$ 688,729
34,324 90	- -	- -	1,990,882 315,745	1,464,696 286,674
-	-	- - -	427,074 7,169,823 1,599,351	650,469 4,350,515 932,538
-	<u> </u>	364,406 - -	116,325 364,406 4,395,374 15,542	86,061 301,562 3,373,959
34,414	<u> </u>	364,406	16,895,791	12,292,834
				10 (74 107
746 , 769	2,836,204 -	-	8,341,274 3,710,878	10,436,187 838,997
-	-	- ,	481,076 13,410,474	92,282 1,178,605
<u>-</u>		-	12,971,819 (5,317,082)	7,284,004 (381,876)
746,769	2,836,204		33,598,439	19,448,199
\$781,183	\$2,836,2 04	\$364,406 ======	\$50,494,230	\$31,741,033



Combined Statement of Revenues, Expenditures and
Changes in Fund Balance
All Governmental Fund Types and Expendable Trust Funds
Year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Gove	rnmental Fund 1 Special	Types Capital		Totals (Memorandum Only)		
	General Fund	Revenue Funds	Projects Funds	Expendable Trust Funds	1987	1986	
Revenues: U.S. federal contributions							
(including DOI and TTPI) Compact funds Other	\$ - 6,403,536	\$ 2,421,639 11,568,280	\$5,094,332 2,746,464	\$ -	\$ 7,515,971 20,718,280	\$ 8,775,163	
Total revenues	9,988,452 16,391,988	191,880 14,181,799	7,840,796	509,712 509,712	10,690,044 38,924,295	10,572,112 19,347,275	
Expenditures:							
Executive branch Judicial branch Boards and commissions Legislative branch Office of the Public	6,524,256 570,252 1,319,317 1,811,519	3,045,057 - - -	5,161,090 60,000 - -	645,265 - - -	15,375,668 630,252 1,319,317 1,811,519	9,503,198 435,694 1,491,625 1,598,861	
Auditor Other National Government	274,034	-	-	-	274,034	162,621	
programs Other legislative	905,757	-	-	-	905,757	597,790	
appropriations Other	3,812,169 290,103			-	3,812,169 290,103	1,876,314 452,995	
Total expenditures	15,507,407	3,045,057	5,221,090	645,265	24,418,819	16,119,098	
Revenues in excess of (less than) expend- itures	884,581	11,136,742	2,619,706	(<u>135,553</u>)	14,505,476	3,228,177	
Other sources (uses): FSM Intergovernmental transfers	-	-	-	-	<u>.</u>	787,450	
Operating transfers in (out) (note 5)	(700,696)	(473,058)	(200,000)	300,000	(1,073,754)	(1,289,812)	
Total other sources (uses)	<u>(700,696</u>)	(473,058)	(200,000)	300,000	(1,073,754)	(502,362)	
Excess of revenues and other sources over expenditures and other uses	183,885	10,663,684	2,419,706	164,447	13,431,722	2,725,815	
Fund balance, beginning of year	7,695,067	144,231	333,717	582,322	8,755,337	6,023,105	
Excess of encumbrances over prior year expenditures	-	-	-	-	-	6,417	
Adjustment to beginning fund balance		2			2		
Fund balance, end of year	\$ 7,878,952	\$10,807,917	\$2,753,423	\$746,769 =======	\$22,187,061	\$ 8,755,337	

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual, Budgetary Basis Year ended September 30, 1987

Davieruses	Budget	<u>Actual</u>	Variance
Revenues: Compact grants	\$ 6,335,300	\$6,403,536	\$ 68,236
Locally derived taxes	3,775,000	3,824,284	49,284
Fishing rights fees	3,500,000	3,845,449	345,449
Postal revenues	450,000	345,994	(104,006)
Interest on investments	600,000	1,576,713	976,713
Business fees and fines	125,000	33,399	(91,601)
Penalties and interest on delinquent taxes	-	218,172	218,172
Other	20,000	144,441	124,441
Total revenues	14,805,300	16,391,988	1,586,688
Expenditures:			
Executive branch	6,943,775	6,613,180	330,595
Judicial branch	617,772	572,721	45,051
Boards and commissions	1,465,385	1,374,666	90,719
Legislative branch	1,908,683	1,872,604	36,079
Office of the Public Auditor	337,050	277,629	59,421
Other National Government programs	1,117,500	1,035,273	82,227
Other legislative appropriations	6,768,491	4,145,685	2,622,806
Unfunded expenditures		290,105	<u>(290,105</u>)
Total expenditures	19,158,656	16,181,863	2,976,793
Revenues in excess of (less			
than) expenditures	(4,353,356)	210,125	(4,563,481)
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Other sources (uses):			
Operating transfers (out)	<u>(731,218</u>)	<u>(717,260</u>)	<u>(13,958</u>)
T 1 1 1 1 1 1 1 1 1	(771 010)	(717.000)	(17.050)
Total other sources (uses)	(731,218)	<u>(717,260</u>)	(13,958)
Excess of revenues and other sources			
over expenditures and other uses	(5,084,574)	(507,135)	(4,577,439)
Unreserved fund balance, beginning of year	3,764,162	3,764,162	
officeserved fund datafice, deginifing of year	7,704,102	7,704,102	_
Other changes in unreserved fund balance:			
Increase in reserve for related assets	-	(352,321)	352,321
Increase in reserve for continuing appropriations	_	(660,821)	660,821
Net encumbrances adjustments	_	227,776	(227,776)
Adjustment to beginning fund balance	_	227,770	(227,770)
Encumbrances included in reserve for	_	2	(2)
related assets	_	352,321	(352,321)
1010100 033013			
Unreserved fund balance, end of year	\$(1,320,412)	\$ 2,823,984	\$(4,144,396)
	=========	=========	========

Combined Statement of Revenues, Expenses and Changes in Fund Equity - Proprietary Fund Type Year ended September 30, 1987

(With comparative totals for the year ended September 30, 1986)

(, ,			Totals
	Internal			(As restated, Note 7)
D	Service	Enterprise	<u>1987</u>	1986
Revenues: Charges for goods and services	\$ -	\$2,337,066	\$2,337,066	\$2,128,379
Rental income/interest income	-	289,725	289,725	936,963
Other		7 , 985	7,985	25,811
Total revenues		2,634,776	2,634,776	3,091,153
Operating expenses:				
Personnel services	-	199,519	199,519	953,251
Supplies and materials Other	-	18 ,23 8 415 , 852	18 ,23 8 415 , 852	73,489 2,103,856
Depreciation	_	30,150	30,150	163,410
Cost of sales	<u>5,478</u>	2,706,241	2,711,719	780,382
Total operating expenses	5,478	<u>3,370,000</u>	<u>3,375,478</u>	4,074,388
Operating income (loss)	(5,478)	(735,224)	(740,702)	(983,235)
Non-operating revenues:				
Intergovermental contributions	-	-	100 510	599,365
Interest income Transfers in from General Fund and	-	100,519	100,519	94 , 572
other sources	75,000	998 ,7 54	1,073,754	472,866
Miscellaneous	<u></u>	13,056	13,056	<u>32,848</u>
Total non-operating revenues	75,000	1,112,329	1,187,329	1,199,651
Net income	69,522	377,105	446,627	216,416
Retained earnings, beginning of year	-	2 , 058 , 676	2,058,676	1,924,898
Adjustment to retained earnings, beginning of				
year (note 7)		528 , 328	<u>528,328</u>	<u>(82,638)</u>
Retained earnings, end of year	69,522	2,964,109	3,033,631	2,058,676
Contributed capital, beginning of year	-	5,980,898	5,980,898	5,566,330
Ourrent year additions	3 6,473	70,000	106,473	414,568
Ourrent year adjustments	-	<u>(545,828</u>)	<u>(545,828</u>)	
Contributed capital, end of year	36,473	<u>5,505,070</u>	5,541,543	5 , 980 , 898
Total fund equity, end of year	\$105,995	\$8,469,179	\$8,575,474	\$8,039,574



Combined Statement of Changes in Financial Position Proprietary Fund Type (Enterprise Funds) Year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

				Totals
	Internal Service	Enterprise	1987	(As restated, Note 7) 1986
Sources of working capital:				
Operations:	A (0 500	A 177 105	A 444 403	A 014 414
Net income Depreciation not requiring	\$ 69,522	\$ 377,105	\$ 446,627	\$ 216,416
working capital Loss from fire	<u>-</u>	228,844	228,844	163,410 4,082
Working capital provided by operations	69,522	605,949	675,471	383,908
Prior period adjustments	_	328,172	328,172	-
Contributions from EDLF Contributions from CFSM	36,473	- 70,000	106,473	750,000
Proceeds from sale of fixed assets	-	-		673,356 1,295
Total sources of working capital	105,995	1,004,121	1,110,116	1,808,559
Uses of working capital:				
Acquisition of plant, property and equipment Prior period adjustment (note 6)	<u>-</u>	459,911 108,840	459,911 108,840	407,413 82,638
Distribution of EDLF contributions				1,008,788
Total uses of working capital		568,751	<u>568,751</u>	1,498,839
Net increase in working capital	\$105,995	\$ 435,370	\$ 541,365	\$ 309,720
Increase (decrease) in elements of working capita	1:			
Cash	\$ -	\$ (255,976)	\$ (255,976)	\$ 77,288
Time certificate of deposit Investments	-	53,743	53,743 -	254,429 335,157
Due from TTPI EDLF	-	-	-	(1,497,981)
Loans receivable - EDLF	-	344,327	344,327	793,337
Accounts receivable	-	311,847	311,847	(646,913)
Prepaid expenses Advances	_	88,288 (25,078)	88,288 (25,078)	3,188 5,258
Interfund receivable	75,000	-	75,000	-
Deferred charges	_	86,969	86,969	-
Interest receivable	76 473	(1,627)	(1,627)	68,564
Inventory Restricted assets:	36,473	49,519	85,992	-
Investments	-	(169,473)	(169,473)	217,886
Interest receivable	-	11,790	11,790	4,229 (4,640)
Accounts receivable Loans receivable	-	232,235	232,235	144,380
Accounts payable	(5,478)	74,061	68,583	572,350
Salaries and wages payable	-	8,472	8,472	(12,262)
Payroll taxes payable Other accrued expenses	-	(1,713) (349,119)	(1,713) (349,119)	2,244 (6,794)
Accrued leave payable		(22,895)	(22,895)	
Net increase (decrease) in				
working capital	\$105,995	\$ 435,370 =======	\$ 541,365	\$ 309,720

Statement of Changes in General Fixed Asset Account Group Year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

	1987	1986
Balance, beginning of year	\$2,653,288	\$1,931,678
Current year additions Current year deletions	225 , 611 (42 , 695)	752,137 (30,527)
Balance, end of year	\$2,836,204 =======	\$2,653,288

Notes to Combined Financial Statements September 30, 1987

(1) Significant Accounting Policies

- A. Basis of Presentation. The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and as in Audits of State and Local Governmental Units issued by the American Institute of Certified Public Accountants. The accompanying statements include all fund types and material authorities of the Federated States of Micronesia National Government. The Coconut Development Authority (CDA) was not audited for the year ended September 30, 1986; however, the FSM Public Auditor's office examined the financial statements for CDA for the year ended September 30, 1987. The FSM Public Auditor's Office also examined the financial statements of the FSM Telecommunications Corporation and the Development Bank for the years ended September 30, 1987 and 1986.
- B. Fund Structure and Basis of Accounting. The accompanying financial statements are structured into three categories of funds and two Account Groups. The fund categories include governmental funds, proprietary funds, and fiduciary funds. The Account Groups include General Fixed Assets and General Long-Term Debt.

The Federated States of Micronesia National Government governmental funds include:

- 1. The General Fund used to account for all financial transactions not accounted for in another fund;
- 2. Special Revenue Funds used to account for specific revenues earmarked to finance particular programs and activities;
- 3. Capital Projects Funds used to account for the acquisition or construction of all major governmental general fixed assets.

All of the governmental funds are presented on the modified accrual basis of accounting. In accordance with the modified accrual basis, revenues are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the current period. Expenditures are recorded at the time liabilities are incurred except:

- a. Inventories generally are considered expenditures at acquisition.
- b. Prepayments usually are not recorded.

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

Encumbrance accounting is utilized for budgetary control purposes. Encumbrances outstanding at year-end are reported as reservations of fund balance and will be funded as expenditures in the ensuing year. Encumbrances remain reservations of fund balance until becoming expended or cancelled.

The proprietary fund includes:

- Enterprise Funds which are used to account for the operations of National Government agencies which are designed to be self-sufficient and which render service to the general public on a user charge basis.
- 2. The Internal Service Fund which is used to account for the stock and medical supply operations of self-sustaining State agencies rendering services to other State agencies on a cost reimbursement basis. No fixed assets are identified to this operation and, accordingly, no depreciation expense is incurred by the Fund.

The proprietary funds are accounted for on the accrual basis of accounting.

The fiduciary funds include the Expendable Trust Funds which are used to account for assets held by the National Government as trustee. Expendable Trust Funds are accounted for on the modified accrual basis of accounting.

C. Fixed Assets and Long-Term Liabilities Account Groups

The accounting and reporting treatment applied to the fixed assets and long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds and expendable trust funds are accounted for on a spending or "financial flow" measurement focus. means that only current assets and current liabilities are generally Their reported fund balance (net included on their balance sheets. current assets) is considered measure of "available а Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available resources" during a period.

Fixed assets used in governmental fund type operations (general fixed assets), are accounted for in the General Fixed Assets Account Group rather than in governmental funds.

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated fixed assets are valued at their estimated fair value on the date donated. Depreciation is not charged against the general fixed assets.

Long-term liabilities expected to be financed from governmental funds are accounted for in the General Long-Term Debt Account Group, not in the governmental funds. Accrued annual leave has been presented in the accompanying general long-term debt account group. No current portion of accrued annual leave has been recorded in the General Fund or in the Special Revenue Funds as the amounts are immaterial to these funds.

The two account groups are not "funds". They are concerned only with the measurement of financial position and are not involved with measurement of results of operations.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities. They are instead reported as liabilities in the General Long-Term Debt Account Group.

D. <u>Budgetary Process</u>. The Congress of the Federated States of Micronesia (CFSM) enacts the budget through passage of specific departmental appropriations. Before signing the Appropriations Act, the President may veto or reduce any specific appropriation, subject to Congressional override. Under the compact, which went into effect November 3, 1986, approval of all CFSM laws is vested with the President of the Federated States of Micronesia.

Budgetary control is maintained at the departmental level. Budget revisions during the year, reflecting program changes, may be effected by Congress approval.

Unencumbered funds at year-end revert to the unappropriated surplus of the General Fund. Unencumbered appropriations normally lapse at the end of each fiscal year unless they are designated by the FSM Congress as representing continuing appropriations.

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

E. Receivables. Receivables in the National Government's governmental and fiduciary funds primarily consist of taxes and federal revenues. Since few governmental fund revenues are susceptible to accrual prior to receipt, most taxes, licenses, fees, permits and similar revenues are recognized primarily on the cash basis. At September 30, 1987, the National Government had rendered tax assessments in the amount of \$56,049 for delinquent taxes. If collected, one-half of these receivables will accrue as revenue to the National Government; the other one-half accrues to the applicable State Government. However, due to the uncertainty of collection, these amounts have not been reflected within the accompanying financial statements. Additionally, for the general fund general receivables, the amount stated on the balance sheet is net of an allowance for doubtful accounts of \$605,976 in 1987, and \$456,846 in 1986.

For the Student Loan Fund, an Expendable Trust Fund, it is the policy of the National Government to reserve all loans until collection occurs since applicable loan terms are such that provide difficulty in measuring when repayments may occur.

- F. <u>Interfund Transactions</u>. The National Government basically has two types of potential interfund transactions, as follows:
 - 1. Operating appropriations/subsidies are accounted for as operating transfers in the funds involved.
 - 2. Equity contributions are accounted for as equity transfers (additions to or deductions from beginning governmental fund balances or proprietary fund contributed capital).
- G. <u>Fixed Assets and Depreciation</u>. Governmental general fixed assets are carried in the General Fixed Assets Account Group. No depreciation is provided for on these assets. Assets are stated at cost or estimated cost. Substantially all fixed assets of the National Government are equipment, furniture and fixtures, and vehicles. Enterprise Fund fixed assets are stated at cost. They are being depreciated principally on a straight-line basis over estimated useful lives ranging from 20 to 50 years for Buildings and Leasehold Improvements and 5 to 10 years for substantially all other asset categories. Fixed assets for Enterprise funds as of September 30, 1987, are as follows:

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

	FSM Tele- Communica- tion Corp.	FSM Development Bank	FSM Coconu Developmen Authority	t
Buildings & leasehold improvements Furniture & fixtures Vehicles Equipment & machinery General support assets Central office assets Terminal equipment Cable and wiring facilities Leasehold improvements	\$ - - - 560,159 294,965 611,986 88,866 8,424	\$ - 77,138 37,881 - - - - -	\$14,633 - 6,000 23,035 - - - -	\$ 14,633 77,138 43,881 23,035 560,159 294,965 611,986 88,866 8,424
	1,564,400	115,019	43,668	1,723,087
Less accumulated depreciation	461,444	73,908	28,838	564,190
Property, plant and equipment	\$1,102,956	\$ 41,111 =======	\$14,830 ======	\$1,158,897

H. <u>Inventories</u>

Inventories of materials and supplies are determined by physical count and are valued at the lower of cost (principally average cost) or market.

I. Actual Expenditures Contrasted With Budgetary Expenditures

- 1. Actual expenditures are charges which represent the total of all current year liabilities incurred which were attributable to the operations of the respective functional areas; such liabilities may represent liquidations of either current or prior year encumbrances.
- In contrast, budgetary expenditures represent current charges against appropriations; current charges consist of all current year liquidated and unliquidated encumbrances and, when viewed in relation respective budgets, provide the principal means of evaluating current year operating performance and management stewardship. area, reporting/service budgetary expenditures determined by subtracting both current year liquidations of prior year and unliquidated prior year encumbrances from the actual expenditures all combined total of current year unliquidated encumbrances.

Notes to Combined Financial Statements, Continued

(1) Significant Accounting Policies, Continued

The effects of current year liquidations of prior year encumbrances by liabilities less than the respective encumbrances, and the effects of current year cancellations of prior year encumbrances are reported together as a separate line item entitled "net encumbrance adjustments". This item of the budgetary financial statements is found under "other changes in unreserved fund balance" as its underlying components have no effect on current operating performance, the measurement of which is the primary purpose of the budgetary financial statements.

J. Fund Balance Reserves and Designations. The National Government's fund balance reserves represent those portions of fund balance (1) not appropriable for expenditures or (2) legally segregated for a specific future use. In the accompanying combined balance sheet, reserves for related assets such as imprest funds and petty cash are examples of the former. Reserve for encumbrances, contracts, and continuing appropriations are examples of the latter. Reserves for related assets for the general fund as of September 30, 1987, are as follows:

Imprest cash fund	\$ 88,221
Petty cash fund	4,061
Advances	<u>352,321</u>
Total	\$444,603

K. <u>Totals - Memorandum Only</u>. The "Totals - Memorandum Only" columns represent an aggregate of the individual combined financial statements. The total column is presented for overview informational purposes and does not represent consolidated financial information.

(2) Investments

Compact Funds

Public Law No. 4-77, which approved the "Internal Budget and Finance Procedures Under the Compact of Free Association", established and designated the Federated Development Authority (FDA) as the agency under which Compact funds available for investment are obligated and placed. This law also provides that all FDA investment funds shall be managed by the Secretary of Finance for the FDA.

Notes to Combined Financial Statements, Continued

(2) Investments, Continued

The National Government and each of the Federated States channel their investments into combined investment pool accounts.

The investment managers and the trustee report on the investment pool accounts; the trustee also reports on each government-participant's total investments, showing the individual investments in the long-term and short-term accounts and each participant's fund which remains with the trustee.

Ownership or share in the long-term and short-term investment pools are accounted for in terms of units purchased at the time of investment or redeemed at the time of withdrawal. Purchase and redemption of units are made on the first working day of the month at the current market value of the units.

Shares of the participants in the reinvested earnings and accrued income (net of management fees and miscellaneous expenses) in the long-term investment account (interest, dividends, realized gains/losses on sales of stocks) and in the short-term account (interest and realized gains/losses on sales of securities) are based on the outstanding units held.

The investment managers are given authority to buy and sell securities as follows:

- A. Investment managers may invest in stocks, bonds and cash equivalents. Minimum standards of quality for investments at the time of purchase shall be:
 - 1. Stocks A "B" rating by a national rating service.

 Non-rated stocks such as banks or insurance companies must be equal in quality or higher.
 - 2. Bonds Confined to issues rated "A" or higher by a national rating service, except in the case of U.S. Treasury or Agency Securities which are not rated.
 - 3. Cash and
 EquivalentsCash equivalents The manager may engage in all normally accepted short-term investment practices including, but not limited to: U.S. Treasury and Agency securities, bankers' acceptances, certificates of deposit, commercial paper and repurchase agreements using any of the foregoing as collateral. The following restrictions apply:

Notes to Combined Financial Statements, Continued

(2) Investments, Continued

- a. Commercial paper must be rated A-1/P-1 or higher by Standard and Poors Corporation and Moodys Investor Services.
- b. Certificates of deposit must be from FDIC insured banks or FSLIC insured savings and loan associations, both of which must have assets in excess of two billion dollars. Deposits in smaller institutions are acceptable, but must not exceed the amount of the insurance unless collateralized by U.S. Treasury Securities at 102%.
- B. The equity portfolio shall be diversified among issues and industry classifications. No more than 25% of the equity portfolio may be invested in any single classification, as described by the Standard and Poors 500 Index, unless prior approval is received from the Secretary of Finance.
- C. No investment may be made in a single corporate entity which exceeds 5% of the total assets of the fund at the time of purchase without prior approval by the Secretary of Finance.

II. Other Funds

Other invested funds include the CFSM Capital Relocation Grant and Fishing Rights fees.

As of September 30, 1987, fishing rights fees of \$5,700,000 plus reinvested earnings are invested long-term by Atlanta/Sosnoff Capital Corporation; the balance of the fees and the Capital Relocation Grant are invested short-term by Hawaiian Trust Company, Ltd. (HTCo).

As of September 30, 1987, TCD's of the enterprise funds were all invested in banks within Pohnpei State, each of which is FDIC insured.

As of September 30, 1987, the details of the National Government's funds which are invested are as follows:

Notes to Combined Financial Statements, Continued

(2) Investments, Continued

(2)	Trivestillerits, Corttillaed			
	<pre>Compact Funds:</pre>	Principal	Share in Reinvested <u>Earnings</u>	Total Cost of Investments
	Long-term (Market Value of \$3,228,740) Current account Scholarship	\$ 775,000 1,889,700	\$ 776 132,739	\$ 775,776 2,022,439
	Sub-total	\$ <u>2,664,700</u>	\$ <u>133,515</u>	2,798,215
	Short-term (Market Value of \$11,596,918) Capital account Communications - One-time Annual	\$ 2,717,198 7,242,000	\$ 70,577 188,105 7,333	2,787,775 7,430,105 7,333
	Marine surveillance - One-time Annual Health and medical Special block grant	666,600 519,000 125,980	17,615 7,613 1,848 1,556	684,215 526,613 127,828 1,556
	Sub-total	\$ <u>11,270,778</u>	\$ <u>294,647</u>	11,565,425
	Other Funds:			
	Long-term Equities (market value of \$3,099,762 Cash and equivalents [commercial paper, Treasury Note, HTCo	2)		2,620,192
	Automated Cash Management (ACM) market value approximates cost]			3,468,691
	Sub-total			6,088,883
	Short-term - (General Fund) Cash and equivalents (banker's acceptances, corporate and bank notes, TCD's, HTCo ACM, all due before 11/06/87, market value approximates cost)			6,504,810
	Total investments and TCD's, Governmental Fund Types		; ;	\$26,957,333

Notes to Combined Financial Statements, Continued

(3) Commitments and Contingencies

- 1. Sick Leave. It is the policy of the National Government to record the cost of sick leave when leave is actually taken and a liability is actually incurred. The accumulated estimated amount of unused sick leave at September 30, 1987, was \$539,153.
- 2. Federal Grants. The National Government participates in a number of federally assisted grant programs and other various Department of the Interior grants. These programs are subject to financial and compliance audits to ascertain if Federal laws and guidelines have been followed. Currently, \$773,428 in cumulative questioned costs exist for the operation of fiscal year 1986-87 grants. If these costs are ultimately disallowed, the General Fund will be charged for the necessary reimbursement to the grantor agencies.
- 3. <u>Litigation</u>. The National Government is party to several legal proceedings arising from governmental operations. Claims are filed with the Attorney General. Approved claims are paid generally under general appropriations to the affected government agency. At September 30, 1987, there existed several unapproved claims. The Attorney General of the National Government represents that the ultimate resolution of these claims is undeterminable, but should not have a material impact on the accompanying financial statements.
- 4. <u>Leases</u>. The National Government has entered into house lease agreements varying from one to five years. The future lease payments are estimated at \$699,000 annually.
- 5. Construction Contract. The National Government has contracted with a construction firm to design and build the National Government capital complex. Approximately \$6,900,000 of the contract remains outstanding as of September 30, 1987. This balance is substantially encumbered within the Capital Projects Funds as of that date.

(4) Continuing Appropriations

At September 30, 1987, the General Fund reflected the following as continuing appropriations:

=========

Truk State Projects	\$2,054,540
Pohnpei State Projects Yap State Projects	444 , 270 585 , 765
Kosrae State Projects	531,865
	\$3,616,440

Notes to Combined Financial Statements, Continued

(4) Continuing Appropriations, Continued

Capital Projects Funds

Continuing appropriations for the Capital Project Funds as of September 30, 1987, are as follows:

OTIA/TTPI

FSM Capital & CCM Campus	\$ <u>457,129</u>
Compact Capital Projects	
Supreme Court Building Investment Development Fund Working Group Truk Cold Storage Plant	40,000 58,321 50,000
	148,321
CFSM Capital Projects	
Finance warehouse Staff housing Capital wells	29,908 238,849 39,213
•	<u>307,970</u>
Total Capital Projects	\$ 913,420

Special Revenue Funds

Continuing appropriations for Special Revenue Funds are as of September 30, 1987, are as follows:

Post secondary education scholarship grants (PL 5-3):		
Yap	\$	194,828
Truk		499,448
Pohnpei		349,783
Kosrae	_	155,900
	1	,199,959

Notes to Combined Financial Statements, Continued

(4) Continuing Appropriations, Continued

Communications one-time (PL 5-3):

FSM Telecommunications Corp. FSM Telecommunications Corp. FSM Telecommunications Corp. FSM Telecommunications Corp. FSM Telecommunications Corp.	EquipmentHUB buildingEarth stations	\$ 313,495 318,288 1,630,217 3,080,000 1,900,000
		7,242,000
Total Special Revenue		\$8,441,959

(5) Transfers Out/In

Transfers at September 30, 1987, consisted of the following:

General funds transfers out: Coconut Development Authority Maritime Operations Revolving Fund Student Loan Fund FSM Supply Stock Revolving Fund	\$ (74,554) (465,100) (100,000) (75,000)
General fund transfers in:	<u>(714,654</u>)
Postal Services Revolving Fund	13,958
Net general fund transfers (out)	\$(700,696) ======
Compact Capital Projects transfers out: Coconut Development Authority	\$(200,000) ======
Special revenue transfers (out)/in:	
One—Time Communications transfers out to FSM Telecommunications Fund Post secondary education transfers out to Student	\$(724,200)
Loan Fund Passport Revolving transfer out to general fund	(200,000) (13,958)
Maritime Operations Revolving transfer in from general fund	465,100
Net Special Revenue transfers (out)	\$(473,058) ======
00	

Notes to Combined Financial Statements, Continued

(6) Due to/from other funds

As of September 30, 1987, interfund receivables and payables that resulted from various interfund transactions were as follows:

	Due To Other Funds	Due From Other Funds
General fund	\$5,415,095	\$1,754,729
Special Revenue Funds: Transition Federal grants direct OTIA Federal grants TTPI Maritime Operations Passport Section 215 (a) Section 215 (b) Section 216 (a)(1) Section 216 (a)(2) Section 216 (a)(3) Section 216 (b) Section 216 (b) Section 221	229,591 - 189,787 167,656 - 12,178 295,033 74,281 3,609 336,059 27,555	409,471 - 249,502 39,457 - - - - - 11,239
Capital Projects Funds: Compact OTIA/TTPI CFSM	407,740 - -	3,773,871 314,438
Expendable Trust Funds: Health insurance Student loan fund	-	474,050 79,305
Internal Service Fund	<u></u>	75,000
Total	\$7,169,823	\$7,169,823

Notes to Combined Financial Statements, Continued

(7) Adjustments to Beginning Fund Balances

The financial statements of the FSM Development Bank, the FSM Telecommunications Corporation and the FSM Coconut Development Authority (Enterprise Funds) reflect prior period adjustments as follows, to properly record revenues recognized (net of expenses) in the applicable fiscal year.

	<u>1987</u>	1986
FSM Development Bank FSM Telecommunications Corporation FSM Coconut Development Authority	\$(108,840) (147,434) 	\$(86,857) - 4,219
	\$ 528,328	\$(82,638)

(8) Enterprise Funds

A. Audit Reports

The Federated States of Micronesia (FSM) Public Auditor performed examinations of the following Enterprise Funds as of September 30, 1987, and for the year then ended. A description of these Enterprise Funds, the date of the audit report and the type of opinion given follows:

<u>Fund</u>	Report Date	<u>Opinion</u>
Telecommunications Corporation of the Federated States of		
Micronesia	February 1, 1988	Unqualified
FSM Development Bank	February 15, 1988	Unqualified
Coconut Development Authority	March 15, 1988	Qualified, due to possible uncollecta-bility of accounts receivable.

B. <u>Segment Data</u>

Key financial data for material enterprise funds, as of and for the year ended September 30, 1987, is as follows:

Notes to Combined Financial Statements, Continued

(8) Enterprise Funds, Continued

	Coconut Development Authority	FSM Develop- ment Bank	FSM Telecommunica- tions Corp.
Total assets	\$497,615 ======	\$4,583,682 =======	\$4,129,095 =======
Total equity	\$492,490 ======	\$4,554,295 =======	\$3,422,394 =======
1987 net earnings (loss)	\$105,884	\$ (137,449)	\$ 408,670
1987 non-operating revenue from FSM Congress appro- priations	\$274 , 554	\$ -	\$ 724,200
Receivables, net	\$ 42,464 ======	\$2,126,448	\$1,167,788
1987 bad debt expense	\$ 40,000 ======	\$ 70,648	\$ - ========
Fixed assets, net	\$ 14,830 ======	\$ 41,111 ========	\$1,102,956
1987 depreciation expense	\$ 4,377 =======	\$ 30,150	\$ 194,317
Allowance for doubtful accounts	\$126,927	\$ 665,381	\$ 202,920

ADDITIONAL INFORMATION

The additional information presented in the following pages, which has been taken primarily from accounting and other records of the National Government of the Federated States of Micronesia, has been subjected to the tests and other auditing procedures in accordance with generally accepted auditing standards and Office of Management and Budget Circular A-128, issued pursuant to the Single Audit Act of 1984, P.L. 98-502, applied in our examination of the general purpose financial statements taken as a whole. The accompanying additional information as listed in Section III of the Table of Contents is presented for purposes of additional analysis and is not a required part of the general purpose financial statements of the Federated States of Micronesia National Government. Such information has been subjected to the auditing procedures applied in our examination of the general purpose financial statements and, in our opinion, subject to and except for those matters set forth in our report dated May 31, 1988, is fairly stated in all material respects in relation to the general purpose financial statements taken as a whole.

May 31, 1988

Certified Public Accountants

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Combining Schedule of Expenditures by Account -All Covernmental Fund Types and Expendable Trust Funds Year ended September 30, 1987 (With comparative totals as of September 30, 1986)

Covernmental Fund Types						
		Special	Capital		Tota	als
	General.	Revenue	Projects	Expendable	1000	
	<u>Fund</u>	<u>Funds</u>	<u>Funds</u>	Trust Funds	<u>1987</u>	1986
Expenditures:						
Personel	\$ 6,338,910	\$ 733,864	\$ 31,011	\$ -	\$ 7,103,785	\$ 5,945,558
Travel	1,660,474	348,916	26,165	· _	2,035,555	
Contractual services, contribu-		•	•		_,,	_,,
tions and subsidies	2,573,487	<i>6</i> 21,220	16,926	_	3,211,633	2 ,3 22,697
Equipment, machinery, furniture		•	•		, ,	,,,
and fixtures	1,026,179	44,048	_	-	1,070,227	<i>63</i> 2,965
Communications	307,937	_		_	307 , 937	246,363
Supplies and materials	985 , <i>3</i> 71	-	-	-	985,371	634,403
Office/house rent/lease	663,109	-	_	-	663,109	658,460
Other	1,802,810	1,297,009	119,779	<i>33</i> 6,655	3,556,253	3,921,683
Bad debts	149,130	-	-	<i>3</i> 08,610	457,740	-
Construction—in-progress			<u>5,027,209</u>		5,027,209	
Total expenditures	\$15,507,407	\$3,045,057	\$5,221,090	\$645,265	\$24,418,819	\$16,119,098

Statement of Revenues Year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

	1987	1986
Department of the Interior operating grant	\$	\$ 6,205,000
Compact funding current: Base amount Inflation adjustment	5,248,800 1,154,736	-
	6,403,536	
Locally derived taxes: Import Fuel Income tax, individuals, net of tax refunds Gross receipts tax, businesses	775,443 78,823 1,555,445 1,414,573	747,799 73,762 1,397,301 1,398,550 3,617,412
Investment income: Realized gain on sale of equities Realized loss on sale of equities Dividends and interest income	421,475 (279,220) 1,434,458 1,576,713	781,956 781,956
Fees, licenses, and other income: Fishing rights fees Postal collections Penalties and interest on delinquent taxes Business license and firearms fees Other miscellaneous income	3,845,449 345,994 218,172 33,399 144,441 4,587,455	4,856,047 429,276 115,323 228,973 138,087 5,767,706
Total revenues before operating transfers	16,391,988	16,372,074
Operating transfer in from Passport Revolving Fund	13,958	
Total revenues and transfers in	\$16,405,946	\$16,372,074

Statement of Expenditures by Function and Department Year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

	1987	1986
Executive Branch: President's Office Public Defender Office of Health Services Office of Education Department of Resources and Development Office of the Attorney General Public Information Department of Finance Personnel and MTAP Planning and Statistics Budget Office External Affairs and LNO's Transportation	\$ 445,773 355,765 370,816 268,838 374,636 792,857 187,238 1,346,355 305,834 381,207 336,797 1,252,663 105,477	\$ 396,788 332,041 332,312 271,197 424,006 879,645 142,996 1,102,113 591,579 342,046 235,186 1,100,536
Total Executive Branch	6,524,256	6,150,445
Judicial Branch	<u>570,252</u>	435,694
Boards and Commissions: Board of Education Commission on Future Political Status and Transition Environmental Protection Board FSM Banking Board Micronesian Maritime Authority FSM Postmaster Copra Price Subsidy	29,565 433,600 12,396 8,464 242,371 402,448	27,093 503,895 8,340 14,479 231,062 336,308 206,000
Foreign Investment Board College of Micronesia Board of Regents FSM Medical License Board National Fisheries Corporation	16,067 133,352 13,275 27,779	15,618 143,076 5,754
Total Boards and Commissions	1,319,317	1,491,625

Statement of Expenditures by Function and Department, Continued
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	1987	1986
Legislative Branch: Office of the Speaker Congress Staff Delegation Offices Committees Legislature Conferences	\$ 683,764 1,051,795 60,163 14,166 1,631	\$ 584,147 776,874 35,161 105,324 97,355
Total Legislative Branch	1,811,519	1,598,861
Office of the Public Auditor	274,034	162,621
National Government Programs: Aid to non-public schools Vocational agriculture Joint air task force Contributions Monetization project War claims task force State judiciary T-3 program Hospital and equipment supplies Congressional election MS Caroline Is. typhoon relief Coop. and credit union development Presidential inauguration Emergency student airlift Banking task force Liberation Day National census	50,000 30,000 23,341 72,000 191,767 20,733 86,293 159,288 - 196,758 9,999 17,777 27,433 20,368	50,000 30,000 24,466 69,974 - 75,313 183,530 99,695 - - - - 3,935 11,500 49,377
Total National Government programs	905,757	<u>597,790</u>

Statement of Expenditures by Function and Department, Continued
The year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	<u>1987</u>	1986
Other Legislative Appropriations:		
1987 Census Program	\$ 78,503	\$ -
Reefer plants	-	6,721
Leprosy Prevention	14,971	20,051
Mobil Oil investigating group	7,757	,
Publication of FSM Code	847	
Maritime matters task force	87,099	_
Apartment damages by MTAP students	40,498	_
Micro Legal Service operation	120,000	-
Investment of Compact funds group	26,675	-
A/G security services and other costs	59,250	-
State projects:		
Truk	1,355,816	585 , 572
Pohnpei	1,095,390	449,191
Үар	444 , 059	220,303
Kosrae	246,379	238,903
Law enforcement - states	65 , 672	-
Medical and dental supplies	148,361	-
Matching funds — Yap		250,000
Matching funds - Kosrae	20,892	-
National criminal code	-	86,652
Forum Fisheries Conference		<u>18,921</u>
Total legislative appropriations	3,812,169	1,876,314
Unbudgeted expenditures:		
Bad debt	149,130	-
Investment fees	127,825	-
Expenditures against prior year encumbrances	13,148	452,995
Total unbudgeted expenditures	290,103	452,995
Total General Fund expenditures before		
operating transfers	\$15,507,407	\$12,766,345
oporating transfers	=======================================	=========



Statement of Revenues, Expenditures and Changes in Fund Balance -Budget (Appropriation and Allotment) and Actual, Budgetary Basis Year ended September 30, 1987

	Budget (Allotted)	Actual	Variance
Revenues:			
Compact grants	\$ 6,335,300	\$ 6,403,536	\$ 68,236
Locally derived taxes	3,775,000	3,824,284	49,284
Fishing right fees	3,500,000	3,845,449	345,449
Postal revenues	450,000	345,994	(104,006)
Interest on investments	600,000	1,576,713	976,713
Business fees and fines	125,000	33,399	(91,601)
Penalties and interest on delinquent taxes		218,172	218,172
Others	<u>20,000</u>	144,441	124,441
Total revenues	14,805,300	16,391,988	1,586,688
Expenditures budgetary basis by department: Executive Branch:			
Office of the President	475,300	459,940	<u>15,360</u>
Department of External Affairs:			(
Administrative	275,379	280,620	(5,241)
Micronesian relations	50,800	50,439	361
International affairs	154,000	157,158	(3,158)
LNO Guam	103,500	109,651	(6,151)
LNO Honolulu	107,656	107,184	472
Washington representatives office	222,408	222,408	-
LNO Japan	332,812	321,812	11,000
U.S. relations	41,431	33,220	8,211
Total	1,287,986	1,282,492	5,494
Department of Social Services:			
Office of Health Services:			
Administration	289,300	279,399	9,901
Medical referrals - Guam	27,000	26,223	777
Medical referrals - Honolulu	70,000	65,945	<u>4,055</u>
Sub-total	386,300	371,567	14,733
Office of Education:			
Administration	251,170	245,028	6,142
Student services - Guam	11,300	10,966	334
Student services - Honolulu	11,800	11,800	
Sub-total	274,270	267,794	6,476
Total	660,570	639,361	21,209
Department of Resources and Development:			
Administration - R & D	124,977	89,681	35,296
Labor	56,950	56,349	601
Energy	45,196	35,352	9,844
Commerce & industry	59,200	57,204	1,996
Agriculture	73,373	71,211	2,162
Marine resources	64,800	54,638	10,162
Total	424,496	364,435	60,061
Department of Transportation:			
Marine division	<u>138,240</u>	113,286	24,954
Department of Finance:	202 555	014 416	(4.04)
Administration	209,555	216,419	(6,864)
Accounting	248,400	241,200	7,200
ADP	253,925	233,800	20,125
Revenue	479,400	492,410	(13,010)
Supply - Pohnpei	74,900	72,039	2,861
Supply - Guam	56,100	47,270	8,830
Treasury	73,900	71,642	2,258
Total	1,396,180	1,374,780	21,400

(Continued)

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Appropriation and Allotment) and Actual, Budgetary Basis, Continued Year ended September 30, 1987

	Budget (Allotted)	<u>Actual</u>	Variance
Office of the Attorney General: Administration - Immigration Administration - Attorney General Truk security and investigation Law Litigation DSI administration	\$ 204,424 134,800 97,200 127,650 81,900 168,536	\$ 196,179 111,945 96,029 125,163 77,734 166,687	\$ 8,245 22,855 1,171 2,487 4,166 1,849
Total	814,510	773,737	40,773
Office of the Public Defender: Public defender Kosrae public defender Truk public defender Yap public defender	417,054 3,600 5,600 4,000	365,364 2,968 5,103 3,985	51,690 632 497 15
Total	430,254	<u>377,420</u>	52,834
Office of Budget: Administration Management Budget preparation Grant management Internal auditor	171,000 69,425 58,100 94,200 3,000	153,724 64,271 55,367 80,767 1,759	17,276 5,154 2,733 13,433 1,241
Total	395,725	355,888	39,837
Office of Planning and Statistics: Administration Planning Statistics Construction review Total Office of Personnel:	94,075 48,900 85,200 203,065 431,240	92,702 27,038 81,069 181,217 382,026	1,373 21,862 4,131 21,848 49,214
Administration Training Housing MTAP	117,624 73,600 68,900 50,250	116,524 72,248 73,724 47,858	1,100 1,352 (4,824) 2,392
Total	310,374	310,354	20
Office of Public Information Total Executive Branch	178,900 6,943,775	179,461 6,613,180	(561) 330,595
Total Exceptive Billion	3,543,5		330,333
Judicial Branch	617,772	572,721	45,051
Boards and Commissions: Commission on Future Political Status and Transition Micronesian Maritime Authority College of Micronesia Board of Regents FSM Banking Board FSM Board of Education Foreign Investment Board Postal services Environmental Protection Board FSM Medical Licensure Board National Fisheries Corporation	433,600 270,000 142,600 31,208 33,800 15,775 457,502 19,300 19,600 42,000	433,600 249,371 133,352 9,111 32,953 15,359 442,073 14,852 13,456 30,539	20,629 9,248 22,097 847 416 15,429 4,448 6,144 11,461
Total	1,465,385	1,374,666	90,719

(Continued)



FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT GENERAL FUND

Statement of Revenues, Expenditures and Changes in Fund Balance -Budget (Appropriation and Allotment) and Actual, Budgetary Basis, Continued Year ended September 30, 1987

	Budget (Allotted)	<u>Actual</u>	Variance
Legislative Branch:			
Office of the Speaker	\$ 786,690	\$ 753,296	\$ 33,394
Congress staff	1,042,835	1,061,607	(18,772)
Delegation offices	79,158	55,831	23,327
Committees	-	1,480	(1,480)
Legislature conferences		390	(390)
Total	1,908,683	1,872,604	36,079
Public Auditor	337,050	<u>277,629</u>	59,421
Other National Government Programs:			
FSM airline transportation task force	42,500	33,893	8,607
Vocational agriculture program	30,000	30,000	-
Aid to non-public schools	50,000	50,000	-
Contributions	72,000	72,000	_
Monetization project	301,500	266,556	34,944
War claims task force	25,000	20,733	4,267
MS Caroline Is, typhoon relief	10,000	10,000	-
Coop. and credit union dev.	30,000	17,778	12,222
Presidential inauguration	25,000	27,432	(2,432)
Emergency student airlift	33,200	20,368	12,832
Judiciary - Kosrae State	30,000	36,640	(6,640)
Judiciary - Pohnpei State	30,000	25,957	4,043
Judiciary - Truk State	50,000	73,395	(23,395)
Judiciary - Yap State	30,000	306	29,694
Congressional election - Kosrae State	10,000	9,582	418
Congressional election - Pohnpei State	35,900	33,264	2,636
Congressional election - Truk State	75,000	74 , 999	1
Congressional election - Yap State	79,100	79,100	-
T-3 program	158,300	<u>153,270</u>	5,030
Total	1,117,500	1,035,273	82,227
Other Legislative Appropriations:			
National census	95,100	40,297	54,803
Kosrae census	6,400	3,964	2,436
Yap census	48,500	48,500	
Leprosy prevention - FSM	26,514	1,200	25,314
Leprosy prevention - States	23,486	25,017	(1,531)
Mobil oil investigating group	10,000	7,757	2,243
Publication of FSM Code	3,912	3,912	-
Maritime matters task force	103,300	94 , 779	8,521
Pacific asian travel participation	-	-	-
Apartment damage by MTAP students	40,498	40,498	-
Micro legal service operations	120,000	120,000	-
Investment of Compact funds group	30,000	27,944	2,056
A/G security services and other costs	67,500	59,250	8,250
Law enforcement - States	99,179	75,652	23,527
Medical and dental supplies - States	250,000	239,460	10,540
Public projects - Kosrae *	669,899	247,044	422,855
Public projects - Pohnpei *	1,399,591	1,332,165	67,426
Public projects - Truk *	2,544,787	1,301,760	1,243,027
Public projects - Yap *	1,029,825	444,059	585,766
Matching development fund - Kosrae	100,000	32,427	67,573
Yap Outer Is, H.S. reconstruction	100,000		100,000
Total	6,768,491	4,145,685	2,622,806
unded expenditures		290,105	(290,105)
Total expenditures	19,158,656	16,181,863	2,976,793

(Continued)

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT GENERAL FUND

Statement of Revenues, Expenditures and Changes in Fund Balance -Budget (Appropriation and Allotment) and Actual, Budgetary Basis, Continued Year ended September 30, 1987

·	Budget (Allotted)	Actual	Variance
Revenues in excess (less than) expenditures	\$ <u>(4,353,356</u>)	\$ 210,125	\$ <u>(4,563,481</u>)
Operating transfers in (out): Passport revolving fund Maritime operations revolving fund Student loan fund Coconut development authority FSM supply revolving fund Total other sources (uses)	(465,100) (100,000) (91,118) (75,000)	13,958 (465,100) (100,000) (91,118) (75,000)	(13,958) - - - - - - (13,958)
Excess of revenues and other sources over expenditures and other uses	(5,084,574)	(507,135)	(4,577,439)
Unreserved fund balance, beginning of year	3,764,162	3,764,162	-
Other changes in unreserved fund balance: Increase in reserve for related asset Increase in reserve for continuing appropriations Net encumbrance adjustments Encumbrances included in reserves for related assets Adjustment to beginning fund balance	- - - - -	(352,321) (660,821) 227,776 352,321	352,321 660,821 (227,776) (352,321) (2)
Unreserved fund balance, end of year	\$(1,320,412) =======	\$ 2,823,984	\$(4,144,396) =======

* Allotment includes carryover of prior year appropriations as follows:

Yap Truk Kosrae	\$ 429,825 1,651,501 278,899
Pohnpei	595,394
	\$2,955,619

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT

SPECIAL REVENUE FUNDS SEPTEMBER 30, 1987

Specific revenues have been earmarked to finance certain activities of the Government. These revenues are accounted for in the special revenue funds. The special revenue funds accounted for as of September 30, 1987, are discussed below.

Non-Compact Related Special Revenue Funds:

Transition Grants, and OTIA Technical Assistance and Operation and Maintenance $\overline{\text{Funds}}$ - These funds account for special appropriations made to the Department of the Interior which are to be used for specific purposes and remain available until expended. Expenditures against these grants are on a reimbursable basis.

TTPI Federal Grants and Federal and Other Direct Assistance Funds - These funds account for drawdowns and disbursements related to the grants awarded to the National Government as subgrantee of the TTPI or as a primary grantee in the instance of direct awards.

Maritime Operations Revolving Fund - This fund was established by the Congress of the Federated States of Micronesia. All revenues generated through the conduct of ship operations and all appropriations from the Congress for funding ship repair, maintenance and operations accrue to this fund.

<u>Passport Revolving Fund</u> - This fund was established by Congress of the Federated States of Micronesia Public Law 4-68 to account for the costs and revenues associated with the issuance and renewal of passports. Any funds exceeding a \$40,000 limit are transferred to the General Fund.

Compact Grants

Compact grants accounts for special assistance given by the United States Government to the Federated States of Micronesia under the "Compact of Free Association Act of 1985" per United States Public Law 99-239.

A. Section 215

1. (a) 2 - Communications Annual is a contribution for the current operations and maintenance of communication systems. The FSM Government will receive \$600,000 annually from the United States for fifteen years commencing on the effective date of the FSM Compact.

2. b (2) - Communications One Time is restricted for the purpose of acquiring communications hardware and for such other current or capital account activity as may be selected.

B. Section 216

- 1. (a) 1 Marine Surveillance Annual is restricted for the surveillance and enforcement of FSM Maritime Zone. The FSM National Government will receive \$519,000 annually for fifteen years.
- 2. (a) 2 Health and Medical is restricted for health and medical programs including referrals to hospital and treatment centers. The FSM received \$125,980 in 1987, and will receive \$125,980 annually for fourteen years.
- 3. (a) 3 Post Secondary Education is restricted for scholarship funds or funds to support the post secondary education of FSM citizens. The FSM Government received \$1,889,700 in fiscal year 1987, and will receive \$1,889,700 annually for fourteen years.
- 4. (b) Marine Surveillance One Time is restricted for the surveillance and enforcement of the Maritime Zone.

C. Section 221

1. (b) - Special Block Grants Fund is restricted for education and health care. The FSM Government received \$315,000 in 1987, and will receive \$315,000 annually for fourteen years.

FEDERATED STATES OF MICRONESIA NATIONAL COMERNMENT SPECIAL REVENUE FUNDS

Combining Balance Sheet September 30, 1987 (With comparative totals as of September 30, 1986)

			To	tals
<u>Assets</u>	Non-Carpact	Compact	1987	1986
Cash Investments Receivable from:	\$ -	\$ 486,197 10,800,089	\$ 486,197 10,800,089	\$ -
Dept. of the Interior (DOI) grants - TTG Federal agencies, TTG Federal agencies, direct	574 , 672 326 , 871	- - -	574,672 326,871	229,591 431,201 145,928
Due from other funds Advances to FSM States Dividends and interest receivables	698,430 820,553 -	- - 58,343	698,430 820,553 58,343	321,913 - -
Total assets	\$2,420,526	\$11,344,629	\$13,765,155	\$1,128,633
<u>Liabilities and Fund Balance</u>				
Liabilities: Accounts payable Accrued payroll Due to other funds	\$ 339,285 3,387 587,034	\$ - - 759,954	\$ 339,285 3,387 1,346,988	\$ 265,176 2,631 607,946
Due to FSM States Advances from DOI/TTG/other agency	80,000 1,187,578	-	80,000 1,187,578	108,649
Total liabilities	2,197,284	759,954	2,957,238	984,402
Fund balance: Reserved for related assets Reserved for encumbrances Continuing appropriations Unreserved	5,377,767 (<u>5,154,525</u>)	44,562 8,441,959 2,098,154	5,422, <i>329</i> 8,441,959 (3,056, <i>3</i> 71)	226,542 145,731 (228,042)
Total fund balance	223,242	10,584,675	10,807,917	144,231
Total liabilities and fund balance	\$2,420,526 	\$11,344,629	\$13,765,155	\$1,128,633

FEDERATED STATES OF MICRONESIA NATIONAL COMPRIMENT SPECIAL REVENUE FUNDS

Combining Statement of Revenues, Expenditures and Changes in Fund Balance The year ended September 30, 1987 (With comparative totals as of September 30, 1986)

			То	tals
	Non-Carpact	Compact	<u>19</u> 87	1986
Revenues: Dept. of the Interior grants U.S. Federal contributions Compact grants:	\$ 391,661 2,029,978	\$ -	\$ 391,661 2,029,978	\$ 399,933 1,476,545
Base amount Inflation adjustment Other contributions Sales of goods and services	- 70,357 121,523	10,116,280 1,452,000 - -	10,116,280 1,452,000 70,357 121,523	71,897 105,848
Total revenues	2,613,519	11,568,280	14,181,799	2,054,223
Expenditures: Executive branch	2,985,652	59,405	3,045, 057	2,315,444
Total expenditures	2,985,652	59,405	3,045,057	2,315,444
Revenues over (under) expenditures	(372,133)	11,508,875	11,136,742	(261,221)
Other sources (uses): Transfer/General Fund	451,142	(924,200)	(473,058)	275,000
Excess (deficiency) of revenue and other sources over expenditures and other uses	79,009	10,584,675	10,663,684	13,779
Fund balance, beginning of year	144,231	-	144,231	(1,500)
Adjustment to beginning fund balance	2		2	131,952
Fund balance, end of year	\$ 223,242	\$10,584, <i>6</i> 75	\$10,807,917	\$ 144 , 231

FEDERATED STATES OF MICRONESIA NATIONAL COMPRIMENT SPECIAL REVENUE FUNDS

Combining Statement of Revenues, Expenditures by Account and Changes in Fund Balance The year ended September 30, 1987 (With comparative totals as of September 30, 1986)

			To	tals
	Non-Compact	Compact	<u>1987</u>	<u>1986</u>
Revenues:				
Dept. of the Interior grants U.S. Federal contributions	\$ 391,661	\$ -	\$ 391,661	\$ 399,933
Compact grants:	2,029,978	-	2,029,978	1,476,545
Base amount	-	10,116,280	10,116,280	-
Inflation adjustment	-	1,452,000	1,452,000	_
Other contributions Sales of goods and services	70 , 357	-	70,357	71,897
Sales of guils and services	121,523		121,523	105,848
Total revenues	2,613,519	11,568,280	14,181,799	2,054,223
Expenditures:				-
Personel	733 , 864	-	7 <i>3</i> 3 , 864	455 , 659
Travel	342,221	6 ,6 95	3 48,916	<i>3</i> 54 , 870
Contractual services, contributions				
and subsidies	572 , 006	49,214	621,220	<i>36</i> 4, <i>63</i> 5
Capital asset purchases Other	44,048 1,293,513	3, 496	44,048 1,297,009	1 1/0 200
00 61	1,000		1,237,003	1,140,280
Total expenditures	2,985,652	<u>59,405</u>	3,045,057	2,315,444
Revenues over (under) expenditures	(372,133)	11,508,875	11,136,742	(261,221)
Other sources (uses):				
Transfer/General Fund	451,142	(924,200)	(473,058)	275,000
Excess (deficiency) of revenue				
and other sources over				
expenditures and other uses	79,009	10,584,675	10,663,684	13,779
Fund balance, beginning of year	144,231	-	144,231	(1,500)
Adjustment to beginning fund balance	2		2	131,952
Fund balance, end of year	\$ 223,242	\$10,584,675	\$10,807,917	\$ 144,231
,				

FEDERATED STATES OF MICPONESIA MYTIMYL MYETYMENT SPECIAL REVENLE FUNDS - NON-COMPACT

Combining Balance Sheet September 30, 1987 (With comparative totals as of September 30, 1986)

<u>Assets</u>	Transition Fund	Maritime Operations Revolving Fund	TTPI Federal Grants Fund	Federal and Other Direct Assistance Fund	OTIA Tedmical Assistance and Operations and Maintenance	Passport Revolving Fund		otals 1986
Receivables from: Department of the Interior (001) grants - TTG Federal agencies - TTG Federal agencies, direct Advances to States Due from other funds Total assets	\$229,591 - - - - - - \$229,591	\$ - - - 249,502 \$249,502	\$ - 326,871 - - - - - \$ 326,871	\$ - - 820,553 _409,471 \$1,230,024	\$345,081 - - - - - \$345,081	\$ - - - - - - - - - - - - - - - - - - -	\$ 574,672 326,871 - 820,553 698,430 \$2,420,526	\$ 229,591 431,201 145,928 - 321,913 \$1,128,633
								
Liabilities and Fund Balance								
Liabilities: Accounts payable Due to other funds Accrued payroll Advances from other grantors Payable to States	\$ - 229,591 - - -	\$ 65,402 - 858 - 	\$ 158,980 167,656 235 -	\$ 40,907 - 1,539 1,187,578	\$ 74,539 189,787 755 	\$ (543) - - - -	\$ 339,285 587,034 3,387 1,187,578 80,000	\$ 265,176 607,946 2,631 108,649
Total liabilities	229 , 591	66,260	326,871	1,230,024	<u>345,081</u>	(543)	2,197,284	984,402
Fund balance: Reserve for encurturances Continuing appropriations Unreserved	- - 	14,039 - 169,203	1,565,741 (<u>1,565,741</u>)	3,705,015 (<u>3,705,015</u>)	84 , 236 - (84 , 236)	8,7% - 31,264	5,377,767 (<u>5,154,525</u>)	226,542 145,731 (228,042)
Total fund balance		183,242				40,000	223,242	144,231
Total liabilities and fund balance	\$229,591	\$249,502	\$ 326,871	\$1,230,024	\$345,081	\$ 39,457	\$2,420,526	\$1,128,633



Federated States of Micropesia National Comennent Special Revone Funds - Non-Compact

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Year ented September 30, 1987 (With comparative totals for the year ended September 30, 1986)

	Transition Fund	Maritime Operations Revolving Fund	TTPI Federal Grants Fund	Federal and Other Direct Assistance Fund	OTIA Tedrical Assistance and Operations and Maintenance	Passport Revolving Fund	To	otals 1986
Revenues: Department of the Interior grants U.S Federal contributions Other contributions Sales of goods and services	\$ - - - -	\$ - - - 44,938	\$ - 1,163,578 - -	\$ - 866,400 70,357	\$391,661 - - -	\$ - - - - - - - -585	\$ 391,661 2,029,978 70,357 121,523	\$ 399,933 1,476,545 71,897 _105,848
Total revenues		44,938	1,163,578	<i>93</i> 6,757	<u>391,661</u>	76 , 585	2,613,519	2.054,223
Expenditures: Executive Branch		<u>472,527</u>	1,163,578	<u>936,757</u>	<u>390,163</u>	<u>22,627</u>	2,985,652	2,315,444
Total expenditures		472,527	1,163,578	936,757	<u>390,163</u>	22,627	2,985,652	2,315,444
Revenues over (under) expenditures	-	(427,589)	-	-	1,498	53,958	(372,133)	(261,221)
Other sources (uses): Transfer/General Fund		465,100			=	(13,958)	451,142	275,000
Excess (deficiency) of revenue and other sources over expenditures and other uses	-	37,511	-	-	1,498	40,000	79,009	13,779
Fund balance (deficit), beginning of year	-	145,731	-	-	(1,500)	-	144,231	(1,500)
Adjustment to beginning fund balance					2		2	131,952
Fund balance (deficit), end of year	\$ -	\$183,242	\$ -	\$ -	\$ -	\$ 40,000	\$ 223,242	\$ 144,231

FEDERATED STATES OF MICPONESIA NATIONAL COMERNMENT SPECIAL REVENUE FUNOS - NON-COMPACT

Combining Statement of Revenues, Expenditures by Account and Changes in Fund Balance Year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

	Transition Fund	Maritime Operations Revolving Fund	TIPI Federal Grants Fund	Federal and Other Direct Assistance Fund	OTIA Technical Assistance and Operations and Maintenance	Passport Revolving Fund	To	<u>1986</u>
Revenues: Department of the Interior grants U.S Federal contributions Other contributions Sales of goods and services	\$ - - - -	\$ - - - _44,938	\$ - 1,163,578 - -	\$ - 866,400 70,357 	\$391,661 - - 	\$ - - - - 76,585	\$ 391,661 2,029,978 70,357 121,523	\$ 3999,933 1,476,545 71,897 _105,848
Total revenues		44,938	1,163,578	<u>936,757</u>	<u>391,661</u>	76,585	2,613,519	2,054,223
Expanditures: Personnel Travel Contractual services, contributions	- -	89 , 351 -	119,703 140,583	443,803 168,565	81,007 33,073	-	733,864 342,221	455, <i>659</i> 354 , 870
and subsidies Capital asset purchases Other	- -	253,822 129,354	40,962 14,005 848, <i>32</i> 5	184,370 29,466 110,553	92,852 - 183,231	577 22,050	572,006 44,048 1,293,513	364,635 40,033 1,100,247
Total expenditures		472,527	1,163,578	<u>936,757</u>	390,163	22,627	2,985,652	2,315,444
Revenues over (under) expenditures	-	(427,589)	-	-	1,498	53,958	(372,133)	(261,221)
Other sources (uses): Transfer/General Fund		465,100				(13,958)	451,142	275,000
Excess (deficiency) of revenue and other sources over expanditures and other uses	-	37,511	-	-	1,498	40,000	79,009	13,779
Fund balance (deficit), beginning of year	-	145,731	-	-	(1,500)	-	144,231	(1,500)
Adjustment to beginning fund balance					2		2	131,952
Fund balance (deficit), end of year	\$ -	\$183,242	\$ -	\$ - =====	\$ -	\$ 40,000	\$ 223,242	\$ 144,231

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FEDERATED STATES OF MICRONESIA MITTONIL COMPRMENT SPECIAL REVENUE FUNDS - COMPACT

Combining Balance Sneet September 30, 1987

<u>Assets</u>	Comunications Arrual Section 215 (a) 2	Communications One Time Section 215 (b) 2	Marine Surveillance Arnual Section 216 (a) 1	Marine Surveillance One Time Section 216 (b)	Post Secondary Education Section 216 (a) 3	Health and Medical Section 216 (a) 2	Special Block Grant Section 221 (b)	<u>Total</u>
Cash Investments Receivables from: Dividends and interest	\$ 12,526 7,333	\$ 135,945 7,430,105 48,983	\$ 3,717 526,613 3,546	\$ 5,434 684,215 4,506	\$ 2,992 2,022,439 328	\$ 900 127,828 861	\$324,683 1,556	\$ 486,197 10,800,089 58,343
Total assets	\$ 19,978 ———	\$7,615,033 	\$533 , 876	\$694,155	\$2,025,759	\$129 , 589	\$326,239	\$11,344,629
Liabilities and Fund Balar	n <u>ce</u>							
Liabilities: Due to other funds	\$ 12,178	\$ 295,033	\$ 74,281	\$ 27,555	\$ 336,059	\$ 3,609	\$ 11,2 <i>3</i> 9	\$ 759 , 954
Total liabilities	12,178	295,033	74,281	27,555	336,059	3,609	11,239	759,954
Fund balance: Reserved for encurbrances Continuing appropriations Unreserved	- 	7,242,000 78,000	44,562 415,033	- - <u>666,600</u>	1,199,959 489,741	- 125,980	- 315,000	44,562 8,441,959 2,058,154
Total fund balance	7,800	7,320,000	459,595	666,600	1,689,700	125,980	315,000	10,584,675
Total liabilities and	f 10 cm	to de on	A 074	Am. 155	to oor 7m	\$100.500	Ame am	411 7// 000

\$2,025,759

\$129,589

\$326,239

\$11,344,629

\$694,155

fund ballance

\$ 19,978

\$7,615,033

\$533,876

FEDERATED STATES OF MICRONESIA NATIONAL COMTINIENT SPECIAL REVENLE FUNOS - COMPACT

Combining Statement of Revenues, Expenditures and Changes in Fund Balance The year ended September 30, 1987

	Comunications Arrual Section 215 (a) 2	Communications One Time Section 215 (b) 2	Marine Surveillance Arnual Section 216 (a) 1	Marine Surveillance One Time Section 216 (b)	Post Secondary Education Section 216 (a) 3	Health and Medical Section 216 (a) 2	Special Block Grant Section 221 (b)	<u>Total</u>
Revenues: Compact grants: Base amount	\$600,000	\$6,000,000	\$519,000	\$ 666,600	\$1,889,700	\$125,980	\$315,000	\$10,116,280
Inflation adjustment	132,000	1,320,000						1,452,000
Total revenues	732,000	7,320,000	519,000	<u>666,600</u>	1,889,700	125,980	315,000	11,568,280
Expanditures: Executive branch			59,405					59,405
Total expenditures			59 , 405			-		59 , 405
Revenues over (under) expenditures	732,000	7,320,000	459,595	666,600	1,889,700	125,980	315,000	11,508,875
Other sources (uses): Transfer out	(<u>724,200</u>)				(200,000)			(924,200)
Excess (deficiency) of revenue and other sources over expenditures and other uses	7,800	7,320,000	4 <i>59</i> , <i>59</i> 5	666,600	1,689,700	125,980	315,000	10,584,675
Fund ballance, beginning of year								
Fund balance, end of year	\$ 7,800 ======	\$7,320,000	\$459,595	\$666,600	\$1,689,700	\$125 , 980	\$315,000	\$10,584,675

FEDERATED STATES OF MICRONESTA NATIONAL COMPINENT SPECIAL REVENLE FUNCS - COMPACT

Combining Statement of Revenues, Expanditures by Account and Changes in Fund Balance . The year ended September 30, 1987

	Camunications Arrual Section 215 (a) 2	Camunications One Time Section 215 (b) 2	Marine Surveillance Arnual Section 216 (a) 1	Marine Surveillance One Time Section 216 (b)	Post Secondary Education Section 216 (a) 3	Health and Medical Section 216 (a) 2	Special Block Grant Section 221 (b)	<u>Total</u>
Revenues: Compact grants:								
Base amount Inflation adjust men t	\$600,000 <u>13</u> 2,000	\$6,000,000 1,320,000	\$519,000 	\$666,600 	\$1,889,700 	\$125,980 ——	\$315,000	\$10,116,280 _1,452,000
Total revenues	732,000	7,320,000	519,000	<u>666,600</u>	1,889,700	125,980	<u>315,000</u>	11,568,280
Expenditures: Travel Contractual services, contribu	-	-	6 ,6 95	-	-	-	-	6 ,6 95
tions and substitles Other	- 	<u>-</u>	49,214 3,496	<u>-</u>	-			49,214 3,496
Total expenditures			59,405					59,405
Revenues over (under) expenditures	732,000	7,320,000	459,595	666 ,6 00	1,889,700	125,980	315,000	11,508,875
Other sources (uses): Transfer out	(724,200)				(200,000)			(924,200)
Excess (deficiency) of revenue and other sources over expanditures and other uses	7,800	7 ,320,00 0	459 , 595	666 , 600	1,689,700	125,980	315 ,00 0	10,584,675
Fund balance, beginning of year	_	-	-	_	-			
Fund balance, end of year	\$ 7,800	\$7,320,000	\$459,595	\$666,600	\$1,689,700	\$125,980	\$315,000	\$10,584,675

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT

CAPITAL PROJECTS FUNDS SEPTEMBER 30, 1987

Appropriations or grants earmarked to finance capital projects of the Government are accounted for in the capital projects funds. The Capital Projects Funds within the National Government are described below:

TTPI Capital Projects Fund - This fund is used to account for the expenditures of construction grants from the Trust Territory Government or from the Department of the Interior, Office of Territorial and International Affairs. These grants originated from U.S. Congressional appropriations of the U.S. Department of the Interior. Project costs, upon completion are accounted for in the General Fixed Assets Account Group, as are completed projects from other funding sources.

<u>CFSM Capital Projects Fund</u> - This fund is used to account for the expenditure of appropriations from the Congress of the Federated States of Micronesia for improvement and betterment projects within the National Government.

<u>Compact Capital Projects Fund</u> - This fund is used to account for various capital projects funded by the Compact of Free Association with the United States, Title Two, Article I, Section 211.

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT CAPITAL PROJECTS FUNDS

Combining Balance Sheet September 30, 1987 (With comparative totals as of September 30, 1986)

Assets	Compact Capital <u>Projects</u>	OTIA/TTPI Capital Projects	CFSM Capital <u>Projects</u>	Tota 1987	1986
Cash and equivalents Investments Accrued interest Due from other funds	\$ 51,005 2,787,775 18,378	\$ - - - 3,773,871	\$ - - - 314,438	\$ 51,005 2,787,775 18,378 4,088,309	\$ - - - 3,642,578
Total assets	\$2,857,158 ========	\$3,773,871 =======	\$314,438 ======	\$6,945,467 =======	\$3,642,578 =======
<u>Liabilities and Fund E</u>	<u>satance</u>				
Liabilities: Accounts payable Advances from TTPI/OTIA Due to other funds	\$ 10,433 - 407,740	\$ 566,075 3,207,796	\$ - - -	\$ 576,508 3,207,796 407,740	\$ 43,551 3,265,310
Total liabilities	418,173	3,773,871		4,192,044	3,308,861
Fund balance: Reserve for encumbrances Reserve for continuing	81,057	6,913,113	50	6,994,220	69 , 059
appropriation Unreserved fund balance	148,321 2,209,607	457,129 (<u>7,370,242</u>)	307,970 <u>6,418</u>	913,420 (<u>5,154,217</u>)	4,182,654 (<u>3,917,996</u>)
Total fund balance	2,438,985		314,438	2,753,423	333,717
Total liabilities and fund balance	\$2,857,158	\$3,773,871 =======	\$314,438 ======	\$6,945,467	\$3,642,578

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT CAPITAL PROJECTS FUNDS

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

- -	Compact Capital <u>Projects</u>	OTIA/TTPI Capital Projects	CFSM Capital <u>Projects</u>		1986
Revenue: Department of the Interior grants	\$ -	\$4,861,572	\$ -	\$4,861,572	\$515,940
TTPI grants Capital Compact funds: Base Inflation adjust-	2,251,200	232,760	-	232,760 2,251,200	-
ments	495,264			495,264	
Total revenues	2,746,464	5,094,332		7,840,796	<u>515,940</u>
Program expenditures: Executive Branch Supreme Court	47,479 60,000	5,094,332	19,279	5,161,090 60,000	547,352
Total expenditures	107,479	5,094,332	19,279	5,221,090	547,352
Revenues in excess of (less than) expend- itures	2,638,985		(19,279)	2,619,706	(31,412)
Other sources (uses): Operating transfers in Operating transfers out	(200,000)	<u>-</u>		(200,000)	
Total other sources (uses)	(200,000)			(200,000)	
Excess of revenues over expenditures and other sources	2,438,985	_	(19,279)	2,419,706	(31,412)
Fund balance, beginning of year	-	-	333,717	333,717	358,712
Excess of encumbrances over prior year expenditures					6,417
Fund balance, end of year	\$2,438,985 =======	\$ - ========	\$314,438 ======	\$2,753,423 ========	\$333,717 =======

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT CAPITAL PROJECTS FUNDS

Combining Statement of Revenues, Expenditures by Account and Changes in Fund Balance
Year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

Revenue:	Compact Capital Projects	OTIA/TTPI Capital Projects	CFSM Capital Projects		ls 1986
Department of the Interior grants TTPI grants Capital Compact funds:	\$ -	\$4,861,572 232,760	\$ -	\$4,861,572 232,760	\$515 , 940
Base Inflation adjust-	2,251,200	-	-	2,251,200	-
ments	495,264			495,264	
Total revenues	2,746,464	<u>5,094,332</u>		7,840,796	<u>515,940</u>
Program expenditures: Personnel Travel Contractual services, contributions and	- 23,894	31,011 2,271	- -	31,011 26,165	. -
subsidies Other Construction in progress	15,766 67,819	33,841 5,027,209	1,160 18,119	16,926 119,779 5,027,209	545,954 1,398
Total expenditures	107,479	5,094,332	19,279	5,221,090	547,352
Revenues in excess of (less than) expend- itures	2,638,985	-	<u>(19,279</u>)	2,619,706	(31,412)
Other sources (uses): Operating transfers in Operating transfers out	(200,000)	<u>-</u>	<u>-</u>	(200,000)	<u>-</u>
Total other sources (uses)	(200,000)		-	(200,000)	-
Excess of revenues over expenditures and other sources	2,438,985	-	(19,279)	2,419,706	(31,412)
Fund balance, beginning of year	-	-	333,717	333,717	358,712
Excess of encumbrances over prior year expenditures	<u>-</u>				6,417
Fund balance, end of year	\$2,438,985	\$ - ========	\$314,438 ======	\$2,753,423 =======	\$333,717 =======

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT

ENTERPRISE FUNDS SEPTEMBER 30, 1987

The enterprise funds are used to account for the operations of certain agencies which provide goods or services to the general public on a user charge basis. The National Government's enterprise operations are described below.

<u>Coconut Development Authority</u> was established by Congress in order to assist in the development and marketing of the copra industry within the Federated States of Micronesia.

FSM Telecommunications Corporation - The Telecommunications Corporation of the Federated States of Micronesia (Corporation) was established by Chapter Two, Title 21 of the Code of the Federated States of Micronesia. By law, it is an independent government corporation. Its Board of Directors consist of appointees by the President and the Governors of each state. The Vice-President of the Federated States of Micronesia and the General Manager, who is the chief executive officer of the Corporation, are also members of the Board.

The purpose of the Corporation is to provide telecommunications services, except for radio and television broadcasting, throughout the FSM and with points outside of the FSM. The Corporation began operations on October 1, 1983. Funding of corporate operations is through charges for services and various governmental subsidies, including appropriations from the FSM Government.

FSM Development Bank - Under the law, the Bank is an independent government corporation. Its board consists of appointees by the President of the FSM, with advice and consent of the Congress. The debts and obligations of the Bank shall not be an obligation of the Government of the FSM except as specifically authorized by the President of the FSM and as enacted into law.

The FSM Development Bank began operations on October 1, 1980. The purpose of the Bank is to be a special financial institution to provide loans for economic development of the FSM. Loans are offered at below market rates, currently limited to five percent.

Funding for the Bank has come primarily from the FSM Congress and the prior Trust Territory Economic Development Loan Fund.

FEDERATED STATES OF MICRONESIA NATIONAL COMPRIMENT ENTERPRISE FUNDS

Combining Balance Sheet September 30, 1987 (With comparative totals as of September 30, 1986)

<u>Assets</u>	FSM Tele- Communications Corp.	FSM Development Bank	FSM Coconut Development Authority	To 1987	tals <u>1986</u>
Cash equivalent Time certificates of deposit Investments General receivables, net Loans receivable, net Other receivables and prepaids Deferred charges Advances Restricted assets Inventory Fixed assets, net of accumulated depreciation	\$ 70,337 1,570,000 - 1,167,788 - 129,304 86,969 2,741 - - 1,102,956	\$ 2,097 1,509,259 - 13,955 2,112,493 90,203 - 814,564 - 41,111	\$ 42,756 	\$ 115,190 3,079,259 308,593 1,224,207 2,112,493 220,851 86,969 39,850 814,564 49,519 1,158,897	\$ 371,166 3,334,109 - 1,032,648 1,768,166 149,769 - 12,393 740,012 - - 919,818
Total assets	\$4,129,095	\$4,583,682	\$497,615	\$9,210,392	\$8,328,081
<u>Liabilities and Fund Equity</u>					
Liabilities: Accounts payable Accrued payroll and others Deferred credits	\$ 551,733 113,167 41,801	\$ 9,621 19,766	\$ 5,125 	\$ 566,479 132,933 41,801	\$ 217,398 71,109
Total liabilities	706,701	<u>29,387</u>	5,125	741,213	288,507
Fund equity: Contributed capital Retained earnings (loss)	3,422,394	4,929,954 (375,659)	575 , 116 (82 , 626)	5,505,070 2,964,109	5,980,898 2,058,676
Total fund equity	<u>3,422,394</u>	4,554,295	<u>492,490</u>	8,469,179	8,039,574
Total liabilities and fund equity	\$4,129,095	\$4,583,682	\$497 , 615	\$9,210,392	\$8,328,081

FEDERATED STATES OF MICRONESIA NATIONAL GOMERNMENT ENTERPRISE FUNDS

Combining Statement of Revenues, Expenses and Changes in Fund Equity Year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

·	FSM Tele-	F S M	FSM Coconut		
	Communications			Tota	als
	Corp.	Bank	Authority	1987	1986
Revenues:	to 100 700	ф 10 coc	ф 175 770	to 777 066	to 100 770
Charges for goods & services Rental income/interest income	\$2,182,302	\$ 18,986 289,725	\$ 1 <i>3</i> 5,778	\$2,337,066 289,725	\$2,128,379 936,963
Other	- 6 , 590	1,395	_	7,985	25,811
00.00					
Total operating revenues	2,188,892	<u>310,106</u>	135,778	2,634,776	3,091,153
Operating expenses:					
Personnel services	-	166,945	32,574	199,519	143,248
Supplies and materials	_	7,925	10,313	18,238	19,509
Other	_	242,535	173,317	415,852	1,063,760
Depreciation	-	30,150	-	30,150	10,479
Cost of sales	<u>2,606,662</u>		99,579	2,706,241	2 , 837 , 392
Total expenses	2,606,662	447,555	315,783	<u>3,370,000</u>	4,074,388
Operating income (loss)	(417,770)	(137,449)	(180,005)	<u>(735,224</u>)	(983 , 235)
Non-operating revenues (expenses):	<i>;</i>	,			
Transfers in	724 , 200	-	274 , 554	<i>99</i> 8 , 754	472 , 866
Miscellaneous	12,152	-	904	13,056	34,44 5
Interest income	90,088	_	10,431	100,519	94,572
Transfers in, intergovernmental revenue					597 , 768
Total non-operating revenues (expense)	826,440		<u>285,889</u>	1,112,329	1,199,651
Net income (loss)	408 , 670	(137,449)	105,884	377,105	216,416
Retained earnings (deficit), beginning of year	r 3,161,158	(129,370)	(973,112)	2,058,676	1,924,898
Adjustment of retained earnings, beginning					4
of year	(147,434)	(108,840)	<u>784,602</u>	<u>528,328</u>	<u>(82,<i>63</i>8)</u>
Retained earnings (deficit), end of year	3,422,394	<u>(375,659</u>)	<u>(82,626</u>)	2,964,109	2 , 058 , 676
Contributed capital, beginning of year	_	4,531,782	1,449,116	5,980,898	5 , 566 , 330
Additions	-	70,000		70,000	414 , 568
Adjustments		<u>328,172</u>	<u>(874,000</u>)	(545,828)	
Contributed capital, end of year		4,929,954	575,116	5,505,070	<u>5,980,898</u>
Fund equity, end of year	\$3, 422, <i>39</i> 4	\$4,554,295	\$ 492,490	\$8,469,179	\$8,039,574

FEDERAIED STATES OF MICHONESIA MITICONL COMTIMENT ENTERFITZE FLUCS

Combining Statement of Charges in Financial Position Year ended September 30, 1987 (With comparative totals for the year ended September 30, 1986)

	F9M Tele- Communications Comp.	F9M Development Bark	FSM Coxxrut Development Authority	Tot. 1987	als 1986
Sources of working capital:					
Operations:	A 100 mm	4/1	A 100 001		
Net income (loss) Depreciation not requiring working capital	\$ 408, <i>67</i> 0	\$(137,449)	\$105,884	\$ 377,105	\$ 216,416
Loss from fire	194,317	30,150	4,377	228 , 844	1 <i>6</i> 3,410 4 , 082
200 12011 1220					4,002
Working capital provided by operations	602,987	(107 ,299)	110,261	<i>6</i> 05 , 949	383,908
Prior period adjustments	-	328,172	-	328,172	-
Contributions from EDLF	-	-	-	-	750,000
Contributions from CF9M	-	70,000	-	70,000	673,356
Proceeds from sale of fixed assets					1,295
Total sources of working capital	_ <i>6</i> 02 , 987	290,873	110,261	1,004,121	1,808,599
Uses of working capital:					
Acquisition of plant, property and equipment	414,604	41,409	3,898	459,911	407,413
Prior period adjustment	_	109,840	-	108,840	82,638
Distribution of EDLF contributions					1,008,788
Total uses of working capital	414,604	150,249	3,898	568,751	1,498,839
Net increase (decrease) in working capital	\$ 188,383	\$ 140,624	\$106,363	\$ 435,370	\$ 309,720
Teamera (degrees) to allowate of welder scales.					
Increase (decrease) in elements of working capital: Cash	\$(176,972)	\$ (7,252)	\$(71,752)	\$ (255,976)	d 77 200
Time certificate of deposit	100,000	(254,850)	208,593	53,743	\$ 77,288 254,429
Investments	-	(24,00)	20,000	-	335,157
Due from TIPI EILF	-	-	-	-	(1,497,981)
Loens receivable - EDLF	-	344,327	-	<i>3</i> 44, <i>3</i> 27	793,337
Accounts receivable	402,473	1,976	(92 ,6 02)	311,847	(646,913)
Prepaid expenses	87,897	<i>3</i> 91	-	88,288	3,188
Advances	(5,843)	-	(19 ,23 5)	(25,078)	5 ,2 58
Deferred Charges Interest receivable	86,969 5.510	(8,982)	1,837	86, <i>969</i> (1, <i>62</i> 7)	- 68,564
Inventory .	5 , 518	(0,702)	49,519	49,519	∞,∞4
Restricted assets:	_	_	42,512	42,512	-
Investments	-	(169,473)	-	(169,473)	217,886
Interest receivable	-	11,790	_	11,790	4,229
Accounts receivable	-	-	-	-	(4,640)
Loans receivable		232,235	_	232,235	144,380
Accounts payable	44,058	-	30,003	74,061	572,350
Salaries and wages payable	8,472	-	-	8,472	(12,262)
Payroll taxes payable Other accrued expenses	(1,713) (<i>33</i> 9,581)	(9 , 538)	_	(1,713) (349,119)	2,244 (6,7 9 4)
Accrued leave payable	(22,895)			(22,895)	-
Net increase (decrease) in working capital	\$ 188,383	\$ 140,624	\$106,363	\$ 435,370	\$ 309,720

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT

EXPENDABLE TRUST FUNDS SEPTEMBER 30, 1987

Special funds which are administered by the FSM National Government in a fiduciary capacity are accounted for as Trust Funds. The expendable trust funds which the National Government bears responsibility for at September 30, 1987, are as follows:

Health Insurance Fund - Employees of the Federated States of Micronesia contribute to the fund to provide for payment of certain eligible medical expenses. The Federated States Governments also pays in contributions to the Fund on behalf of these participants. This fund essentially operates as an insurer ultimately underwritten by the respective governments of the Federated States.

<u>Student Loan Fund</u> - The Fund was established through Congressional appropriations per Public Law 2-50 to assist in providing funds to eligible students pursuing college degrees. Loans are restricted to \$4,000 per annum and \$16,000 in total to an undergraduate (\$32,000 for a professional or graduate student). Loans bear interest at 4%. The standard loan term is ten years and nine months after the completion of school or the early withdrawal therefrom.

FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT EXPENDABLE TRUST FUNDS

Combining Balance Sheet
September 30, 1987
(With comparative totals as of September 30, 1986)

Assets	Health Insurance Fund	Student Loan Fund	Tota 1987	<u>1986</u>
Cash and equivalent General receivables Due from other funds Loans Allowance for loan reserves	\$207,733 20,095 474,050	\$ - 79,305 1,788,027 (<u>1,788,027</u>)	\$ 207,733 20,095 553,355 1,788,027 (1,788,027)	\$ 192,335 20,095 386,024 1,479,417 (1,479,417)
Total assets	\$701,878 =======	\$ 79,305 =======	\$ 781,183 ========	\$ 598,454 =======
<u>Liabilities</u> and Fund Balance	<u>ce</u>			
Liabilities: Accounts payable Accrued payable	\$ 34,324 90	\$ <u>-</u>	\$ 34,324 90	\$ 16,077 55
Total liabilities	34,414		34,414	16,132
Fund balance	667,464	79,305	746,769	582,322
Total liabilities and fund balance	\$701,878	\$ 79,305	\$ 781,183	\$ 598,454

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FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT EXPENDABLE TRUST FUNDS

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Year ended September 30, 1987
(With comparative totals for the year ended September 30, 1986)

	Health Insurance Fund	Student Loan Fund	Tota 1987	1986
Revenues: Interest income Member's contributions Loan repayments	\$ 15,399 494,313	\$ - - -	\$ 15,399 494,313	\$ 6,052 381,074 17,912
Total revenues	509,712		509,712	405,038
Expenditures: Provision for doubtful accounts Insurance claims Administrative expense	300,563 36,092	308,610	308,610 300,563 36,092	280,811 177,376 31,770
Total expenditures	336,655	308,610	645,265	489 , 957
Revenues greater than (less than) expenditures	173,057	(308,610)	(135,553)	(84,919)
Transfers-in		300,000	300,000	301,000
Revenues and transfers-in in excess of expenditures	173,057	(8,610)	164,447	216,081
Fund balance, beginning of year	494,407	87,915	582,322	<u>366,241</u>
Fund balance, end of year	\$667,464 ======	\$ 79,305	\$746,769	\$582,322 =======